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### Advantage 1-Credibility

#### Cyber militarization by the US is observed and modelled globally due to Snowden—perception of overbearing cyber power causes cyber retaliation, destroys legitimacy, and frustrates allies

Wallace, 13

(Ian Wallace, visiting fellow in the Center on 21st Century Security and Intelligence at Brookings. Wallace previously served as a senior official at the British Ministry of Defence, where he helped develop the UK government’s cyber strategy as well as Britain’s cyber relationship with the United States. “Militarizing the Internet?” <http://nationalinterest.org/commentary/militarizing-the-internet-8734?page=show>) Henge

Following a recent speech, Chairman of the Joint Chiefs of Staff General Martin Dempsey dismissed concerns about the U.S. militarization of cyberspace. “We have a Navy, but we are not being accused of militarizing the ocean,” he said. As the world reflects on and responds to the actions of former National Security Agency contractor Edward Snowden, and as the investigation of possible leaks by former Joint Chiefs vice chairman General James Cartwright unfolds, it is difficult to avoid wondering if General Dempsey’s answer is the best the administration can muster. An increasing number of adversaries and even allies are coming to believe that the United States is militarizing cyberspace—and that impression of hubris and irresponsibility is beginning to have a real-world impact. So what needs to be done? New thinking is required, in at least three ways: First, the administration needs to acknowledge that this is a problem. Second, a more holistic approach is required when making national-security decisions that affect the internet. Third, the government needs to learn to respond to these types of leaks in a way that does not make the situation worse. Acknowledging the Problem The Snowden leaks have brought Stuxnet, the U.S.-Israeli program allegedly used to attack Iranian computer systems, back into public debate—and reminded us that the real damage of the Snowden revelations will be international. President Obama looks set to weather the domestic storm, and after a round of outrage—some real, some feigned—the diplomatic fallout from the various spying allegations will eventually subside. Susan Rice, the new national-security adviser, might have been a little optimistic when she said, “I don’t think the diplomatic consequences, at least in the foreseeable future, are that significant.” She will have some difficult conversations with European leaders, annoyed at the reigniting of previous domestic controversies about the privacy implications of U.S. counterterrorism policy. But other priorities, including the economy, will ensure that U.S.-European relations remain firm. So it is difficult to imagine she will lose much sleep over Chinese complaints on the subject of cyber espionage. Yet the perception that the United States has become a danger to the global internet is a cause for concern. In their understandable anger at the considerable damage Snowden has done (in the near term at the very least) to the operations of NSA and their allies, U.S. security officials should not lose sight of this fact. Snowden’s claims build on the Stuxnet revelations. In doing so, they reinforce an impression of overbearing U.S. cyberpower (military and commercial) being used irresponsibly. That is strikingly at odds with the U.S. self-image as a standard bearer of internet freedom and “borderless” exchange, but it is a view that resonates around the world. At the most basic level, that sense of double standards legitimizes bad behavior directed back at the United States. Many in the U.S. private sector believe that the distributed denial of service attacks that they are suffering from Iranian-backed groups are a response to Stuxnet. So you can imagine how little sympathy such attacks elicit in parts of the world where there are already high levels of anti-U.S. sentiment. More practically, Stuxnet demonstrated the ways in which critical infrastructure can be attacked and removed any taboo that existed that might have prevented it. Not surprisingly, many researchers fear that it is only a matter of time before this country suffers a taste of its own medicine.

#### Cyber retaliation against the US escalates—kinetic response is part of National Military Strategy

Lawson 9 (Sean - assistant professor in the Department of Communication at the University of Utah, Cross-Domain Response to Cyber Attacks and the Threat of Conflict, 5/13, http://www.seanlawson.net/?p=477)

At a time when it seems impossible to avoid the seemingly growing hysteria over the threat of cyber war,[1] network security expert Marcus Ranum delivered a refreshing talk recently, “The Problem with Cyber War,” that took a critical look at a number of the assumptions underlying contemporary cybersecurity discourse in the United States. He addressed one issue in partiuclar that I would like to riff on here, the issue of conflict escalation–i.e. the possibility that offensive use of cyber attacks could escalate to the use of physical force. As I will show, his concerns are entirely legitimate as current U.S. military cyber doctrine assumes the possibility of what I call “cross-domain responses” to cyberattacks. Backing Your Adversary (Mentally) into a Corner Based on the premise that completely blinding a potential adversary is a good indicator to that adversary that an attack is iminent, Ranum has argued that “The best thing that you could possibly do if you want to start World War III is launch a cyber attack. [...] When people talk about cyber war like it’s a practical thing, what they’re really doing is messing with the OK button for starting World War III. We need to get them to sit the f-k down and shut the f-k up.” [2] He is making a point similar to one that I have made in the past: Taking away an adversary’s ability to make rational decisions could backfire. [3] For example, Gregory Witol cautions that “attacking the decision maker’s ability to perform rational calculations may cause more problems than it hopes to resolveÃ¢â‚Â¦ Removing the capacity for rational action may result in completely unforeseen consequences, including longer and bloodier battles than may otherwise have been.” [4] Ã¯Â»Â¿Cross-Domain Response So, from a theoretical standpoint, I think his concerns are well founded. But the current state of U.S. policy may be cause for even greater concern. It’s not just worrisome that a hypothetical blinding attack via cyberspace could send a signal of imminent attack and therefore trigger an irrational response from the adversary. What is also cause for concern is that current U.S. policy indicates that “kinetic attacks” (i.e. physical use of force) are seen as potentially legitimate responses to cyber attacks. Most worrisome is that current U.S. policy implies that a nuclear response is possible, something that policy makers have not denied in recent press reports. The reason, in part, is that the U.S. defense community has increasingly come to see cyberspace as a “domain of warfare” equivalent to air, land, sea, and space. The definition of cyberspace as its own domain of warfare helps in its own right to blur the online/offline, physical-space/cyberspace boundary. But thinking logically about the potential consequences of this framing leads to some disconcerting conclusions. If cyberspace is a domain of warfare, then it becomes possible to define “cyber attacks” (whatever those may be said to entail) as acts of war. But what happens if the U.S. is attacked in any of the other domains? It retaliates. But it usually does not respond only within the domain in which it was attacked. Rather, responses are typically “cross-domain responses”–i.e. a massive bombing on U.S. soil or vital U.S. interests abroad (e.g. think 9/11 or Pearl Harbor) might lead to air strikes against the attacker. Even more likely given a U.S. military “way of warfare” that emphasizes multidimensional, “joint” operations is a massive conventional (i.e. non-nuclear) response against the attacker in all domains (air, land, sea, space), simultaneously. The possibility of “kinetic action” in response to cyber attack, or as part of offensive U.S. cyber operations, is part of the current (2006) National Military Strategy for Cyberspace Operations [5]: (U) Kinetic Actions. DOD will conduct kinetic missions to preserve freedom of action and strategic advantage in cyberspace. Kinetic actions can be either offensive or defensive and used in conjunction with other mission areas to achieve optimal military effects. Of course, the possibility that a cyber attack on the U.S. could lead to a U.S. nuclear reply constitutes possibly the ultimate in “cross-domain response.” And while this may seem far fetched, it has not been ruled out by U.S. defense policy makers and is, in fact, implied in current U.S. defense policy documents. From the National Military Strategy of the United States (2004): “The term WMD/E relates to a broad range of adversary capabilities that pose potentially devastating impacts. WMD/E includes chemical, biological, radiological, nuclear, and enhanced high explosive weapons as well as other, more asymmetrical ‘weapons’. They may rely more on disruptive impact than destructive kinetic effects. For example, cyber attacks on US commercial information systems or attacks against transportation networks may have a greater economic or psychological effect than a relatively small release of a lethal agent.” [6] The authors of a 2009 National Academies of Science report on cyberwarfare respond to this by saying, “Coupled with the declaratory policy on nuclear weapons described earlier, this statement implies that the United States will regard certain kinds of cyberattacks against the United States as being in the same category as nuclear, biological, and chemical weapons, and thus that a nuclear response to certain kinds of cyberattacks (namely, cyberattacks with devastating impacts) may be possible. It also sets a relevant scale–a cyberattack that has an impact larger than that associated with a relatively small release of a lethal agent is regarded with the same or greater seriousness.” [7]

#### And they cause meltdowns—the threshold is low—more sophistication will make each attack worse than the last

Kesler, 11

(Brent Kesler, MA in international policy with a focus on terrorism from the Monterey Institute of International Studies; web developer and managing editor of Strategic Insights at the Naval Postgraduate School. “The Vulnerability of Nuclear Facilities to Cyber Attack” <http://edocs.nps.edu/npspubs/institutional/newsletters/strategic%20insight/2011/SI-v10-I1_Kesler.pdf>)

The United States has 104 nuclear power plants generating 98,000 megawatts of electricity, roughly 20% of the electricity generated within the US. These plants generally have process control systems, often designed by the same companies that provide these systems to non-nuclear power plants.14 However, the operators of non-nuclear plants usually have better hardware and cyber security experience than their colleagues at nuclear facilities. Since installation and upgrades of PCS are costly and time-consuming, most non-nuclear PCS operate for eight to fifteen years, the expected lifespan of the hardware used. However, nuclear plants face even higher costs and more stringent safety requirements for their PCS, so they often choose to continue using their original control systems rather than upgrade. A nuclear PCS can be in service for twenty to thirty years, well past the life expectancy of the hardware. Many plants are still using systems based on analog electronics rather than digital.15 This is confirmed by the experience of nuclear engineer Joe Weiss, now a managing partner of Applied Control Solutions, a consultancy specializing in control system cyber security. Mr. Weiss worked for five years managing a nuclear instrumentation program for the Electric Power Research Institute (EPRI). However, nuclear plants prefer to use tested technologies so Mr. Weiss did not get to do "bleeding edge" research until he managed EPRI's research program for fossil fuel plant instrumentation. This meant that nuclear plants had often adopted modern information technology for their process control systems, but had less experience implementing cyber security on those systems than their colleagues at other electric power plants. This experience gap often led nuclear operators to assume they were less exposed to cyber threats than non-nuclear power plants.16 In the past five years, US government-funded research into the cyber security of process control systems has focused mainly on oil and gas utilities and the electric grid. While nuclear power plants face many of the same issues in protecting their infrastructure, the key difference is the nuclear reactor. Non-nuclear generators can be completely shutdown, but nuclear reactors run for one to two years once the fuel is installed. Even when the reactor is "shutdown", the fuel still produces decay heat and must be cooled, or the reactor core may melt. The partial meltdown of Three-Mile Island Unit 2 occurred during a reactor shutdown due to operator errors and equipment malfunctions.17 If such errors and malfunctions can be replicated by a cyber attack, then a reactor meltdown is possible. To determine the danger of this threat, it is necessary to examine cyber incidents that have occurred at nuclear power plants. Davis-Besse worm infection On January 25, 2003, at 12:30 AM Eastern Standard Time, the Slammer worm began exploiting a vulnerability in Microsoft SQL Server. Within ten minutes, it had infected 75,000 servers worldwide—90% of vulnerable hosts. The design of Slammer was simple; it did not write itself to the hard drive, delete files, or obtain system control for its author. Instead, it settled in system memory and searched for other hosts to infect. Removing the worm was as simple as rebooting the server after closing network port 1434, Slammer's point of entry. Installing a patch Microsoft had released six months earlier would eliminate the vulnerability Slammer exploited and prevent another infection. Although Slammer carried no malicious payload, it still caused considerable disruption. It searched for new hosts by scanning random IP addresses. This generated a huge volume of spurious traffic, consuming bandwidth and clogging networks. Slammer’s random IP scans disabled data-entry terminals at a 911 call center in Bellevue, Washington (population 680,000), shutdown 13,000 Bank of America ATMs, and forced Continental Airlines to cancel several flights when their online ticketing system and kiosks could not process orders.18 South Korea suffered a nationwide internet outage lasting half a day.19 The Slammer worm also infected computer systems at the Davis-Besse nuclear power plant near Oak Harbor, Ohio. The worm traveled from a consultant's network, to the corporate network of First Energy Nuclear, the licensee for Davis-Besse, then to the process control network for the plant. The traffic generated by the worm clogged the corporate and control networks. For four hours and fifty minutes, plant personnel could not access the Safety Parameter Display System (SPDS), which shows sensitive data about the reactor core collected from coolant systems, temperature sensors, and radiation detectors—these components would be the first to indicate meltdown conditions. Power plants are required to notify the NRC if an SPDS outage lasts longer than eight hours. The reactor at Davis-Besse had been offline for nearly a year before its Slammer infection due to the discovery of a hole in the reactor head.20 Although Slammer's scanning traffic did block sensors from providing digital readouts to control systems, it did not affect analog readouts on the equipment itself; plant technicians could still get reliable data from sensors by physically walking up to them and looking at them, though this process is slower than retrieving data over a network. Davis-Besse had a firewall protecting its corporate network from the wider internet, and its configuration would have prevented a Slammer infection. However, a consultant had created a connection behind the firewall to the consultancy's office network. This allowed Slammer to bypass the firewall and infect First Energy's corporate network. From there, it faced no obstacle on its way to the plant control network. In response, First Energy set up a firewall between the corporate network and the plant control network. The Davis-Besse incident highlighted the fact that most nuclear power plants, by retrofitting their SCADA systems for remote monitoring from their corporate network, had unknowingly connected their control networks to the internet. At the time, the NRC did not permit remote operation of plant functions.21 That policy would change by 2008. Browns Ferry shutdown The August 19, 2006, shutdown of Unit 3 at the Browns Ferry nuclear plant near Athens, Alabama, demonstrates that not just computers, but even critical reactor components, could be disrupted and disabled by a cyber attack. Unit 3 was manually shutdown after the failure of both reactor recirculation pumps and the condensate demineralizer controller.22 Without the recirculation pumps, the power plant could not cool the reactor, making a shutdown necessary to avoid melting the reactor core. The condensate demineralizer is a kind of programmable logic controller (PLC); the recirculation pumps depend on variable frequency drives (VFD) to modulate motor speed. Both kinds of devices have embedded microprocessors that can communicate data over Ethernet, a popular standard for local access networks (LAN). However, both devices are prone to failure in high traffic environments. A device using Ethernet broadcasts data packets to every other device connected to the network. Receiving devices must examine each packet to determine which ones are addressed to them and to ignore those that are not. It appears the Browns Ferry control network produced more traffic than the PLC and VFD controllers could handle; it is also possible that the PLC malfunctioned and flooded the Ethernet with spurious traffic, disabling the VFD controllers; tests conducted after the incident were inconclusive. The failure of these controllers was not the result of a cyber attack. However, it demonstrates the effect that one component can have on an entire PCS network and every device on that network. Combined with the Davis-Besse worm infection, the Browns Ferry shutdown presents a possible attack scenario. If a worm like Slammer had infected the control network of an active plant and attempted to spread not only through UDP, but also through Ethernet, it could have disabled the recirculation pumps as well as the sensors that would alert plant personnel to the problem. Hatch automatic shutdown Due to the growing network connections between control systems and office computers, even seemingly simple actions can have unexpected results. On March 7, 2008, Unit 2 of the Hatch nuclear power plant near Baxley, Georgia, automatically shutdown after an engineer applied a software update to a single computer on the plant's business network. The computer was used to collect diagnostic data from the process control network; the update was designed to synchronize data on both networks. When the engineer rebooted the computer, the synchronization program reset the data on the control network. The control systems interpreted the reset as a sudden drop in the reactor's water reservoirs and initiated an automatic shutdown.23 This innocent mistake demonstrates how malicious hackers could make simple changes to a business network that end up affecting a nuclear reactor—even if they have no intent to interfere with critical systems. This incident is probably the least critical of those examined so far, since it activated safety systems rather than disrupting them. However, it also demonstrates that plant operators do not fully understand the dependencies between network devices. This would make it difficult to identify and protect all the vulnerabilities in a process control system. Stuxnet: a proof of concept The Stuxnet attack against the Iranian nuclear program demonstrates the impact that a sophisticated adversary with a detailed knowledge of process control systems can have on critical infrastructures. Stuxnet is believed to have destroyed 984 centrifuges at Iran’s uranium enrichment facility in Natanz.24 An analysis of the event by the Institute for Science and International Security (ISIS), based on open source technical data about the Stuxnet computer worm and the Iranian nuclear program, found that Stuxnet may have been designed specifically for that purpose. However, Stuxnet also demonstrates the limitations that even such a sophisticated adversary would face in launching an attack against process control systems. The ISIS report finds that the Stuxnet attack, though it successfully disrupted the Iranian centrifuge program, did not slow down Iran’s accumulation of low-enriched uranium.25 The attack is remarkable for its sophistication, but it did not pose an epic threat to Iran. However, that sophistication must be considered when assessing the vulnerability of nuclear facilities to cyber attack. The Stuxnet worm targeted specific PCS components used in the Iranian centrifuge cascades: a frequency converter manufactured by Iranian firm Fararo Paya, another frequency converter manufactured by Finland’s Vacon,26 and the S7-315 and S7-417 programmable logic controllers made by Siemens.27 The PLCs controlled the frequency converters to modulate the speed at which the centrifuges spun. Stuxnet commanded the PLCs to speed up and slow down the spinning centrifuges, destroying some of them, while sending false data to plant operators to make it appear the centrifuges were behaving normally. The New York Times report suggests that Stuxnet’s authors may have learned about vulnerabilities in the Siemens controllers thanks to a partnership between Siemens and the Idaho National Laboratory aimed at assessing vulnerabilities in such components. These products are general PCS components not unique to the Iranian nuclear program; Siemens reports that at least 24 of its customers were infected by Stuxnet, though they suffered no damage.28 The reason Stuxnet did not disrupt every vulnerable PCS it infected is that it was programmed to disrupt only systems that had the same configuration as the centrifuge cascade used at Natanz.29 Antivirus company Symantec began detecting Stuxnet traffic in June 2009, mostly in Iran, but also in neighboring countries. However, since it did not spread aggressively and did not damage the systems it had infected, it raised little alarm.30 Only at the Natanz enrichment facility did it have a major effect. Experts cited by the New York Times report suggest that Israeli intelligence provided the specific technical details necessary for Stuxnet to limit its damage to the Iranian nuclear program. While the New York Times article only presents a possible scenario, that scenario and the evidence reflect the challenges of executing a catastrophic cyber attack against a nuclear facility. Programming is a cyclical process of trial and error. For an amateur hacker working only with a computer, the costs of testing software are trivial. Testing software designed for process control systems, however, requires access to the system in question, which is usually expensive. Malicious hackers could run tests on a remote PCS they had compromised, but an unsuccessful test could raise alarms or damage the system before the hackers were ready for the next stage of an attack. The Stuxnet authors would need a dedicated testbed to refine their code. Stuxnet also incorporated technical information specific to the Iranian facility. These resources are out of the reach of amateurs and would require the kind of funding and actionable intelligence that comes from state sponsorship. The Stuxnet attack also incorporates elements of the other three incidents examined in this paper. First, it disrupted the systems that monitored physical components, like the Davis-Besse worm infection. Second, it interfered with programmable logic controllers, like the Browns Ferry data storm. Third, it relied on there being some path from ordinary office computer to process control systems, as in the Hatch automatic shutdown. At the same time, the Stuxnet authors innovated on these features: Stuxnet did not simply disrupt sensor output, it faked it; it did not simply interfere with PLCs, it gave them specific instructions; finally, it did not rely on an internet connection to Natanz—it also traveled between computers on worker’s thumb drives31 and infected components destined for Natanz at their source in the Iranian chain of supply.32 Skeptics and alarmists can both use the Stuxnet attack to justify their positions. Alarmists can point to the vulnerability of PCS and its direct effect on Iranian national interests. However, skeptics can argue that the Stuxnet attack required specific knowledge of a particular facility and cannot be generalized to other systems, the same argument used by the Massachusetts Water Resource Authority. Further, the impact could hardly be described as catastrophic. However, it is important to look at the Stuxnet attack in the context of history. Cyber attacks have evolved from the work of amateurs and professional criminals into a serious endeavor for states engaged in international disputes. States have begun to use cyber attacks not just to gather intelligence or control information networks, but to damage physical infrastructures. While the damage is nowhere near a “digital Pearl Harbor”, the trend is clear: states are actively pursuing cyber attacks as an instrument of foreign policy while advancing the technical know-how such attacks require. Lessons These four incidents hold important lessons for the cyber security of nuclear facilities and critical infrastructures in general. First, skeptics claim that PCS are immune from attack since they are not connected to the internet. However, the Davis-Besse incident shows that this is a misconception; even operators who try to monitor and protect every connection cannot be sure they know about all of them. Stuxnet even traveled on portable thumb drives to infect computers that were not connected to the internet. Second, skeptics argue that PCS are immune from attack since they are different from ordinary computers. However, all four incidents demonstrate that PCS have become interoperable with ordinary computers, making them vulnerable. Third, vulnerabilities are more complicated than both skeptics and alarmists realize. Alarmists often invoke the danger of hackers taking control of a power plant, but these incidents show how unintelligent computer viruses and even malfunctions in small devices can have big unexpected effects. This suggests that even though nuclear facilities are vulnerable to attack, a malicious hacker would have difficulty making sure an attack works precisely as planned. Even so, states are working make cyber attacks more precise, supplementing their methods with intelligence from other sources.

#### Meltdowns cause extinction—it outweighs any other impact

Lendman 11 – Research Associate of the Centre for Research on Globalization (Stephen, 03/ 13, “Nuclear Meltdown in Japan,” http://www.thepeoplesvoice.org/TPV3/Voices.php/2011/03/13/nuclear-meltdown-in-japan)

For years, Helen Caldicott warned it's coming. In her 1978 book, "Nuclear Madness," she said: "As a physician, I contend that nuclear technology threatens life on our planet with extinction. If present trends continue, the air we breathe, the food we eat, and the water we drink will soon be contaminated with enough radioactive pollutants to pose a potential health hazard far greater than any plague humanity has ever experienced." More below on the inevitable dangers from commercial nuclear power proliferation, besides added military ones. On March 11, New York Times writer Martin Fackler headlined, "Powerful Quake and Tsunami Devastate Northern Japan," saying: "The 8.9-magnitude earthquake (Japan's strongest ever) set off a devastating tsunami that sent walls of water (six meters high) washing over coastal cities in the north." According to Japan's Meteorological Survey, it was 9.0. The Sendai port city and other areas experienced heavy damage. "Thousands of homes were destroyed, many roads were impassable, trains and buses (stopped) running, and power and cellphones remained down. On Saturday morning, the JR rail company" reported three trains missing. Many passengers are unaccounted for. Striking at 2:46PM Tokyo time, it caused vast destruction, shook city skyscrapers, buckled highways, ignited fires, terrified millions, annihilated areas near Sendai, possibly killed thousands, and caused a nuclear meltdown, its potential catastrophic effects far exceeding quake and tsunami devastation, almost minor by comparison under a worst case scenario. On March 12, Times writer Matthew Wald headlined, "Explosion Seen at Damaged Japan Nuclear Plant," saying: "Japanese officials (ordered evacuations) for people living near two nuclear power plants whose cooling systems broke down," releasing radioactive material, perhaps in far greater amounts than reported. NHK television and Jiji said the 40-year old Fukushima plant's outer structure housing the reactor "appeared to have blown off, which could suggest the containment building had already been breached." Japan's nuclear regulating agency said radioactive levels inside were 1,000 times above normal. Reuters said the 1995 Kobe quake caused $100 billion in damage, up to then the most costly ever natural disaster. This time, from quake and tsunami damage alone, that figure will be dwarfed. Moreover, under a worst case core meltdown, all bets are off as the entire region and beyond will be threatened with permanent contamination, making the most affected areas unsafe to live in. On March 12, Stratfor Global Intelligence issued a "Red Alert: Nuclear Meltdown at Quake-Damaged Japanese Plant," saying: Fukushima Daiichi "nuclear power plant in Okuma, Japan, appears to have caused a reactor meltdown." Stratfor downplayed its seriousness, adding that such an event "does not necessarily mean a nuclear disaster," that already may have happened - the ultimate nightmare short of nuclear winter. According to Stratfor, "(A)s long as the reactor core, which is specifically designed to contain high levels of heat, pressure and radiation, remains intact, the melted fuel can be dealt with. If the (core's) breached but the containment facility built around (it) remains intact, the melted fuel can be....entombed within specialized concrete" as at Chernobyl in 1986. In fact, that disaster killed nearly one million people worldwide from nuclear radiation exposure. In their book titled, "Chernobyl: Consequences of the Catastrophe for People and the Environment," Alexey Yablokov, Vassily Nesterenko and Alexey Nesterenko said: "For the past 23 years, it has been clear that there is a danger greater than nuclear weapons concealed within nuclear power. Emissions from this one reactor exceeded a hundred-fold the radioactive contamination of the bombs dropped on Hiroshima and Nagasaki." "No citizen of any country can be assured that he or she can be protected from radioactive contamination. One nuclear reactor can pollute half the globe. Chernobyl fallout covers the entire Northern Hemisphere." Stratfor explained that if Fukushima's floor cracked, "it is highly likely that the melting fuel will burn through (its) containment system and enter the ground. This has never happened before," at least not reported. If now occurring, "containment goes from being merely dangerous, time consuming and expensive to nearly impossible," making the quake, aftershocks, and tsunamis seem mild by comparison. Potentially, millions of lives will be jeopardized. Japanese officials said Fukushima's reactor container wasn't breached. Stratfor and others said it was, making the potential calamity far worse than reported. Japan's Nuclear and Industrial Safety Agency (NISA) said the explosion at Fukushima's Saiichi No. 1 facility could only have been caused by a core meltdown. In fact, 3 or more reactors are affected or at risk. Events are fluid and developing, but remain very serious. The possibility of an extreme catastrophe can't be discounted. Moreover, independent nuclear safety analyst John Large told Al Jazeera that by venting radioactive steam from the inner reactor to the outer dome, a reaction may have occurred, causing the explosion. "When I look at the size of the explosion," he said, "it is my opinion that there could be a very large leak (because) fuel continues to generate heat." Already, Fukushima way exceeds Three Mile Island that experienced a partial core meltdown in Unit 2. Finally it was brought under control, but coverup and denial concealed full details until much later. According to anti-nuclear activist Harvey Wasserman, Japan's quake fallout may cause nuclear disaster, saying: "This is a very serious situation. If the cooling system fails (apparently it has at two or more plants), the super-heated radioactive fuel rods will melt, and (if so) you could conceivably have an explosion," that, in fact, occurred. As a result, massive radiation releases may follow, impacting the entire region. "It could be, literally, an apocalyptic event. The reactor could blow." If so, Russia, China, Korea and most parts of Western Asia will be affected. Many thousands will die, potentially millions under a worse case scenario, including far outside East Asia. Moreover, at least five reactors are at risk. Already, a 20-mile wide radius was evacuated. What happened in Japan can occur anywhere. Yet Obama's proposed budget includes $36 billion for new reactors, a shocking disregard for global safety. Calling Fukushima an "apocalyptic event," Wasserman said "(t)hese nuclear plants have to be shut," let alone budget billions for new ones. It's unthinkable, he said. If a similar disaster struck California, nuclear fallout would affect all America, Canada, Mexico, Central America, and parts of South America. Nuclear Power: A Technology from Hell Nuclear expert Helen Caldicott agrees, telling this writer by phone that a potential regional catastrophe is unfolding. Over 30 years ago, she warned of its inevitability. Her 2006 book titled, "Nuclear Power is Not the Answer" explained that contrary to government and industry propaganda, even during normal operations, nuclear power generation causes significant discharges of greenhouse gas emissions, as well as hundreds of thousands of curies of deadly radioactive gases and other radioactive elements into the environment every year. Moreover, nuclear plants are atom bomb factories. A 1000 megawatt reactor produces 500 pounds of plutonium annually. Only 10 are needed for a bomb able to devastate a large city, besides causing permanent radiation contamination. Nuclear Power not Cleaner and Greener Just the opposite, in fact. Although a nuclear power plant releases no carbon dioxide (CO2), the primary greenhouse gas, a vast infrastructure is required. Called the nuclear fuel cycle, it uses large amounts of fossil fuels. Each cycle stage exacerbates the problem, starting with the enormous cost of mining and milling uranium, needing fossil fuel to do it. How then to dispose of mill tailings, produced in the extraction process. It requires great amounts of greenhouse emitting fuels to remediate. Moreover, other nuclear cycle steps also use fossil fuels, including converting uranium to hexafluoride gas prior to enrichment, the enrichment process itself, and conversion of enriched uranium hexafluoride gas to fuel pellets. In addition, nuclear power plant construction, dismantling and cleanup at the end of their useful life require large amounts of energy. There's more, including contaminated cooling water, nuclear waste, its handling, transportation and disposal/storage, problems so far unresolved. Moreover, nuclear power costs and risks are so enormous that the industry couldn't exist without billions of government subsidized funding annually. The Unaddressed Human Toll from Normal Operations Affected are uranium miners, industry workers, and potentially everyone living close to nuclear reactors that routinely emit harmful radioactive releases daily, harming human health over time, causing illness and early death. The link between radiation exposure and disease is irrefutable, depending only on the amount of cumulative exposure over time, Caldicott saying: "If a regulatory gene is biochemically altered by radiation exposure, the cell will begin to incubate cancer, during a 'latent period of carcinogenesis,' lasting from two to sixty years." In fact, a single gene mutation can prove fatal. No amount of radiation exposure is safe. Moreover, when combined with about 80,000 commonly used toxic chemicals and contaminated GMO foods and ingredients, it causes 80% of known cancers, putting everyone at risk everywhere. Further, the combined effects of allowable radiation exposure, uranium mining, milling operations, enrichment, and fuel fabrication can be devastating to those exposed. Besides the insoluble waste storage/disposal problem, nuclear accidents happen and catastrophic ones are inevitable. Inevitable Meltdowns Caldicott and other experts agree they're certain in one or more of the hundreds of reactors operating globally, many years after their scheduled shutdown dates unsafely. Combined with human error, imprudently minimizing operating costs, internal sabotage, or the effects of a high-magnitude quake and/or tsunami, an eventual catastrophe is certain. Aging plants alone, like Japan's Fukushima facility, pose unacceptable risks based on their record of near-misses and meltdowns, resulting from human error, old equipment, shoddy maintenance, and poor regulatory oversight. However, under optimum operating conditions, all nuclear plants are unsafe. Like any machine or facility, they're vulnerable to breakdowns, that if serious enough can cause enormous, possibly catastrophic, harm.

#### The cyber domain is a unique space where the US needs soft power—diffusion of power, rapid technological change, and it’s human made—deterrence is possible, but it’s different from other areas—cyber policy spills over

Nye, 10

(Joseph Nye, American political scientist and former Dean of the John F. Kennedy School of Government at Harvard University. He currently holds the position of University Distinguished Service Professor at Harvard University where he has been a member of the faculty since 1964. He is also the co-founder, along with Robert Keohane, of the international relations theory neoliberalism, developed in their 1977 book Power and Interdependence. Together with Keohane, he developed the concepts of asymmetrical and complex interdependence. They also explored transnational relations and world politics in an edited volume in the 1970s. More recently, he pioneered the theory of soft power. He is a fellows of the American Academy of Arts & Sciences and The British Academy. Nye is also a member of the American Academy of Diplomacy. The 2011 TRIP survey of over 1700 international relations scholars ranks Joe Nye as the sixth most influential scholar in the field of international relations in the past twenty years. In 2011, he was named by Foreign Policy magazine to its list of top global thinkers. “Cyber Power” <http://belfercenter.ksg.harvard.edu/files/cyber-power.pdf>) Henge \*Tables omitted

The evolution modern social science definitions of behavioral power is sometimes summarized as “the three faces of power.”8 The first aspect or “face” of power was defined by Robert Dahl in studies of New Haven in the 1950s.9 His focus on getting others to do what they would not otherwise do is widely used today even though it covers only part of power behavior. In the 1960s, the political scientists Peter Bachrach and Morton Baratz pointed out that Dahl’s definition missed what they called the “second face of power,” the dimension of agenda setting, or framing issues in such a way that the issue of coercion never arose.10 In the 1970s, the sociologist Steven Lukes pointed out that ideas and beliefs also help shape others’ preferences, and one can also exercise power by determining others’ wants.11 In 1990, I distinguished hard and soft power along a spectrum from command to co-optive behavior. Hard power behavior rests on coercion and payment. Soft power behavior rests on framing agendas, attraction or persuasion.12 Even large countries with impressive hard and soft power resources, such as the United States, find themselves sharing the stage with new actors and having more trouble controlling their borders in the domain of cyberspace. Cyberspace will not replace geographical space and will not abolish state sovereignty, but the diffusion of power in cyberspace will coexist and greatly complicate what it means to exercise power along each of these dimensions. Cyber Power Power based on information resources is not new; cyber power is. There are dozens of definitions of cyberspace but generally “cyber” is a prefix standing for electronic and computer related activities. By one definition: “cyberspace is an operational domain framed by use of electronics to …exploit information via interconnected systems and their associated infra structure.”13 Power depends on context, and cyber power depends on the resources that characterize the domain of cyberspace. We sometimes forget how new cyberspace is. In 1969, the Defense Department started a modest connection of a few computers called ARPANET, and in 1972, the codes for exchanging data (TCP/IP) were created to constitute a rudimentary internet capable of exchanging packets of digital information. The domain name system of internet addresses starts in 1983, and the first computer viruses were created about that time. The World Wide Web begins in 1989; Google the most popular search engine was founded in 1998; and the open source encyclopedia, Wikipedia, begins in 2001. In the late 1990s, businesses begin to use the new technology to shift production and procurement in complex global supply chains. Only recently has there been the bandwidth and server farms to support “cloud computing” in which companies and individuals can store their data and software on the Web. ICANN (the internet corporation for assigned names and numbers) was created in 1998, and the US government only began to develop serious national plans for cyber security in the past decade. In 1992, there were only a million users on the internet; within fifteen years that had grown to a billion.14 In its early days, libertarians proclaimed that “information wants to be free” and portrayed the internet as the end of government controls and the “death of distance.” In practice, governments and geographical jurisdictions play a major role, but the domain is also marked by power diffusion.15 One can conceptualize cyberspace in terms of many layers of activities, but a simple first approximation portrays it as a unique hybrid regime of physical and virtual properties.16 The physical infrastructure layer follows the economic laws of rival resources and increasing marginal costs, and the political laws of sovereign jurisdiction and control. The virtual or informational layer has economic network characteristics of increasing returns to scale, and political practices that make jurisdictional control difficult.17 Attacks from the informational realm where costs are low can be launched against the physical domain where resources are scarce and expensive. But conversely, control of the physical layer can have both territorial and extraterritorial effects on the informational layer. Cyber power behavior rests upon a set of resources that relate to the creation, control and communication of electronic and computer based information -- infrastructure, networks, software, human skills. This includes the Internet of networked computers, but also intranets, cellular technologies and space based communications. Defined behaviorally, cyber power is the ability to obtain preferred outcomes through use of the electronically interconnected information resources of the cyber domain. In one widely used definition, cyber power is “the ability to use cyberspace to create advantages and influence events in other operational environments and across the instruments of power.”18 Cyber power can be used to produce preferred outcomes within cyberspace or it can use cyber instruments to produce preferred outcomes in other domains outside cyberspace. By analogy, sea power refers to the use of resources in the oceans domain to win naval battles on the ocean, to control shipping chokepoints like straits, and to demonstrate an offshore presence, but it also includes the ability to use such the oceans to influence battles, commerce, and opinions on land. In 1890, Alfred Thayer Mahan popularized the importance of sea power in the context of new technologies of steam propulsion, armor and long range guns. President Theodore Roosevelt responded by greatly expanding America’s blue water navy and sending it around the world in 1907. After the introduction of aircraft in World War I, military men began to theorize about the domain of air power and its ability to strike directly at an enemy’s urban center of gravity without armies having to first cross borders. Franklin Roosevelt’s investments in air power were vital in World War II. And after the development of inter continental missiles and surveillance and communications satellites in the 1960s, writers began to theorize about the particular domain of space power. John F. Kennedy launched a program to ensure an American lead in space and to put a man on the moon. In 2009, President Barack Obama called for a major new initiative in cyber power, and other governments have followed suit.19 As technological change reshapes power domains, political leaders soon follow. The cyber domain is unique in that it is ~~manmade~~ [human made], recent and subject to even more rapid technological changes than other domains. As one observer put it, “the geography of cyberspace is much more mutable than other environments. Mountains and oceans are hard to move, but portions of cyberspace can be turned on and off with the click of a switch.”20 It is cheaper and quicker to move electrons across the globe than to move large ships long distances through the friction of salt water. The costs of developing multiple carrier task forces and submarine fleets create enormous barriers to entry and make it still possible to speak of American naval dominance. While piracy remains a local option for non-state actors in areas like Somalia or the Malacca Straits, sea control remains out of the reach of non-state actors. Similarly, while there are many private and governmental actors in the air domain, a country can still seek to achieve air superiority through costly investments in 5th generation fighters and satellite support systems. In contrast, as mentioned above, the barriers to entry in the cyber domain are so low that non-state actors and small states can play significant roles at low levels of cost. In contrast to sea, air and space, “cyber shares three characteristics with land warfare – though in even greater dimensions: the number of players, ease of entry, and opportunity for concealment…On land, dominance is not a readily achievable criterion.”21 While a few states like the United States, Russia, Britain, France, and China are reputed to have greater capacity than others, it makes little sense to speak of dominance in cyber space as in sea power or air power. If anything, dependence on complex cyber systems for support of military and economic activities creates new vulnerabilities in large states that can be exploited by non state actors. Extreme conflict in the cyber domain or “cyber war” is also different. In the physical world, governments have a near monopoly on large scale use of force, the defender has an intimate knowledge of the terrain, and attacks end because of attrition or exhaustion. Both resources and mobility are costly. In the virtual world, actors are diverse, sometimes anonymous, physical distance is immaterial, and a “single virtual offense is almost cost free.”22 Because the internet was designed for ease of use rather than security, the offense currently has the advantage over the defense. This might not remain the case in the long term as technology evolves, including efforts at “re-engineering” some systems for greater security, but it remains the case at this stage. The larger party has limited ability to disarm or destroy the enemy, occupy territory, or effectively use counter- force strategies. As we shall see below, deterrence is possible, but differs because of problems of attribution of the source of an attack. Ambiguity is ubiquitous and reinforces the normal fog of war. Redundancy, resilience and quick reconstitution become crucial components of defense. As one expert summarizes the situation, “attempts to transfer policy constructs from other forms of warfare will not only fail but also hinder policy and planning.”23 Cyber power affects many other domains from war to commerce. We can distinguish “intra cyberspace power” and “extra cyberspace power” just as with sea power, we can distinguish naval power on the oceans from naval power projection onto land . For example, carrier based aircraft can participate in land battles; trade and commerce may grow because of the efficiency of a new generation of container ships; and the soft power of a country may be increased by the visit of naval hospital ships in humanitarian missions. *Table 1 Omitted* As Table 1 illustrates, inside the cyber domain, information instruments can be used to produce soft power in cyber space through agenda framing, attraction or persuasion. For example, attracting the open source software community of programmers to adhere to a new standard is an example of soft power targeted within cyberspace. Cyber resources can also produce hard power inside cyber space. For example, states or nonstate actors can organize a distributed denial of service attack by using “botnets” of hundreds of thousands (or more) corrupted computers that swamp a company or country’s internet system and prevents it functioning. Organizing a botnet by infiltrating a virus into unguarded computers is relatively inexpensive, and botnets can be illegally rented on the internet for a few hundred dollars. Sometimes individual criminals do this for purposes of extortion. Other cases may involve “hacktivists” or ideologically motivated intruders. For example, Taiwanese and Chinese hackers regular deface each others’ web sites. In 2007, Estonia suffered a distributed denial of service attack that was widely attributed to “patriotic hackers” in Russia who were offended by Estonia’s movement of a World War II monument to Soviet soldiers. In 2008, shortly before Russian troops invaded, Georgia suffered a denial of service attack that shut down its internet access. ( In both instances, however, the Russian government seems to have abetted the hackers while maintaining “plausible deniability.”) Other forms of hard power within cyber space include insertion of malicious code to disrupt systems or to steal intellectual property. Criminal groups do it for profit, and governments may do it as a way of increasing their economic resources. China, for example, has been accused of such activities by a number of other countries. Proof of the origin or motive of such attacks is often very difficult as attackers can route their intrusions through servers in other countries to make attribution difficult. For example, many of the attacks on Estonian and Georgian targets were routed through American servers.24 Cyber information can also travel through cyberspace to create soft power by attracting citizens in another country. A public diplomacy campaign over the internet is an example. But cyber information can also become a hard power resource that can do damage to physical targets in another country. For example, many modern industries and utilities have processes that are controlled by computers linked in SCADA (supervisory control and data acquisition) systems. Malicious software inserted into these systems could be instructed to shut down a process which would have very real physical effects. For example, if a hacker or a government shut down the provision of electricity in a Northern city like Chicago or Moscow in the middle of February, the devastation could be more costly than if bombs had been dropped. In some facilities like hospitals, back-up generators can provide resilience in the case of a disruptive attack, but widespread regional blackouts would be more difficult to cope with. As the table above indicates, physical instruments can provide power resources that can be brought to bear on the cyber world. For instance, the physical routers and servers and the fiber optic cables that carry the electrons of the internet have geographical locations within governmental jurisdictions, and companies running and using the internet are subject to those governments’ laws. Governments can bring physical coercion to bear against companies and individuals; what has been called “the hallmark of traditional legal systems.” Legal prosecution made Yahoo control what it sent to France and Google removed hate speech from searches in Germany. Even though the messages were protected free speech in the companies’ “home country”, the United States, the alternative to compliance was jail time, fines, and loss of access to those important markets. Governments control behavior on the internet through their traditional physical threats to such intermediaries as internet service providers, browsers, search engines and financial intermediaries. 25 As for investment in physical resources that create soft power, governments can set up special servers and software designed to help human rights activists propagate their messages despite the efforts of their own governments to create information firewalls to block such messages. For of 2009, the American State Department invested in software and hardware that would enable the protesters to disseminate their messages. Finally, as Table 1 illustrates, physical instruments can provide both hard and soft power resources that can be used against the internet. The cyber information layer rests upon a physical infrastructure that is vulnerable to direct military attack or sabotage both by governments and non state actors such as terrorists or criminals. Servers can be blown up and cables can be cut. And in the domain of soft power, non-state actors and NGOs can organize physical demonstrations to name and shame companies (and governments) that they regard as abusing the Internet. For example, in 2006 protesters in Washington marched and demonstrated against Yahoo and other internet companies that had provided the names of Chinese activists that led to their arrest by the Chinese government. Another way of looking at power in the cyber domain is to consider the three faces or aspects of relational power. *Table 2 Omitted* One can find evidence of hard and soft power behavior in all three aspects as applied to cyberspace. The first face of power is the ability of an actor to make others do something contrary to their initial preferences or strategies. Examples related to hard power could included the denial of services attacks described above, as well as arresting or otherwise preventing dissident bloggers from sending their messages. For example, in December 2009, China sentenced Liu Xiaobo, a veteran human rights activist and blogger to 11 years in prison for “inciting subversion of state power,” and introduced new restrictions on registration and operation of websites by individuals. As one Chinese web hosting service provider commented, “for nine years I have run a successful and legal business, and now I have suddenly been told that what I do makes me a criminal.”26 In terms of soft power, an individual or organization might attempt to persuade others to change their behavior. The Chinese government sometimes used the internet to mobilize Chinese students to demonstrate against Japan when its officials took positions that offended Chinese views of the 1930s relationship. Al Qaeda videos on the internet designed to recruit people to their cause are another case of soft power being used to change people from their original preferences or strategies. The second face of power is agenda setting or framing in which an actor precludes the choices of another by exclusion of their strategies. If this is against their will, it is an aspect of hard power; if it is accepted as legitimate it is an instance of soft power. For example, on the February 2010 anniversary of the Iranian Revolution, the government slowed the internet to prevent protesters sending films of protests to be seen on YouTube as they had successfully done six months earlier. As one Iranian exile commented, “It was the day the Greens grew up and learned that fighting a government as determined as the Islamic Republic of Iran will require much more than Facebook fan pages, Twitter clouds, and emotional YouTube clips.”27 According to the Open Net Initiative, at least 40 countries use highly restrictive filters and firewalls to prevent the discussion of suspect materials. Eighteen countries engage in political censorship, which is described as “pervasive” in China, Vietnam and Iran, and “substantial” in Libya, Ethiopia, and Saudi Arabia. More than 30 states filter for social reasons, blocking content related to topics such as sex, gambling and drugs. Even the United States and many European states do this “selectively.”28 Sometimes this is accepted and sometimes not. If the filtering is secretive, it is hard for citizens to know what they do not know. First generation filtering technologies are installed at key Internet chokepoints, and work by preventing requests for a predetermined list of websites and addresses. They are often known to users, but they have been supplemented by more sophisticated technologies that are more stealthy, dynamic and targeted on opponents “just in time.”29 In some instances, what looks like hard power to one group, looks attractive to another. After riots in Xingjian in 2009, China closed thousands of websites and censored text messages which made communication more difficult for residents of that region, but it also cultivated homegrown alternatives to foreign based Web sites like YouTube, Facebook and Twitter which was attractive in the eyes of nationalistic “patriotic hackers.”30 Among American corporations, when the music industry sued more than 12,000 Americans for intellectual property theft in downloading music illegally, the threat was felt as hard power by those sued, and by many who were not sued as well. But when a transnational corporation like Apple decides not to allow certain applications to be downloaded to its I phones, many consumers are not even aware of the truncations of their potential agendas, and few understand the algorithms that guide their searches for information.31 The third face of power involves one actor shaping another’s initial preferences so that some strategies are not even considered. When companies chose to design one code rather than another into their software products, few consumers notice.32 Governments may carry out campaigns to delegitimize certain ideas such as the Falun Gong religion in China and restrict dissemination of its ideas on the internet and thus make it difficult for Chinese citizens to know about it. Saudi Arabia makes certain infidel web sites are unavailable to its citizens. The United States government has taken measures against credit card companies so that internet gambling is unavailable to its citizens. France and Germany prevent discussion of Nazi ideology on the internet. Occasionally, as with child pornography, there is broad cross cultural consensus on restricting certain ideas and pictures from being available. Actors and their Relative Power Resources The diffusion of power in the cyber domain is represented by the vast number of actors, and relative reduction of power differentials among them. Anyone from a teen age hacker to a major modern government can do damage in cyber space, and as the famous New Yorker cartoon once put it, “on the internet, no one knows you are a dog.” The infamous “Love Bug” virus unleashed by a hacker in the Philippines is estimated to have caused $15 billion in damage.33 Computer networks essential to the American military are attacked “hundreds of thousands of times every day”.34 Cybercriminal groups were said to have stolen over $1 trillion in data and intellectual property in 2008.35 One cyber espionage network — GhostNet — was found to be infecting 1,295 computers in 103 countries, of which 30 percent were high value governmental targets.36 Terrorist groups use the web to recruit new members and plan campaigns. Political and environmental activists disrupt web sites of companies and governments. What is distinctive about power in the cyber domain is not that governments are out of the picture as the early cyber libertarians predicted, but the different power resources that different actors possess, and the narrowing of the gap between state and non state actors in many instances. But relative reduction of power differentials is not the same as equalization. Large governments still have more resources. On the internet, all dogs are not equal. As a rough approximation, we can divide actors in cyberspace into three categories: governments, organizations with highly structured networks, and individuals and lightly structured networks. (Of course, there are many subcategories) Because the physical infrastructure of the internet remains tied to geography and governments are sovereign over geographical spaces, location still matters as a resource in the cyber domain. Governments can take steps to subsidize infrastructure, computer education, and protection of intellectual property that will encourage ( or discourage) the development of capabilities within their borders. The provision of public goods, including a legal and regulatory environment, can stimulate commercial growth of cyber capabilities. South Korea, for example, has taken a lead on public development of broad band capabilities. A reputation that is seen as legitimate, benign and competent can enhance (or conversely undercut) a government’s soft power with other actors in the cyber domain. Geography also serves as a basis for governments to exercise legal coercion and control. For example, after the Xinjiang riots in 2009, the Chinese government was able to deprive 19 million residents in an area twice as big as Texas of text messaging, international phone calls, and internet access to all but a few government controlled Web sites. The damage to business and tourism was significant, but the Chinese government was more concerned about political stability.37 In 2010, *Table 3 Omitted* when SWIFT, a private company that coordinates and logs money transfers among banks, moved key computer servers from the US to Europe, it meant that it now needed permission of the EU to hand over data voluntarily to the US Treasury for anti-terrorist purposes. When the European Parliament balked at approval of a Europe wide agreement, SWIFT announced that “there is no legal basis for us to hand over data from our European centers to the Treasury.”38 If a market is large, a government can exert its power extraterritorially. Europe’s tight privacy standards have had a global effect. When companies like Yahoo or Dow Jones have faced legal claims based on internet activity in France or Australia, they decided to comply rather than walk away from those markets. Obviously, this is a power resource available to governments with jurisdiction over large markets, but not necessarily to all governments. Governments also have the capacity to carry out offensive cyber attacks.39 For example, America’s Tenth Fleet and Twenty-fourth Air Force have no ships or planes. Their battlefield is cyberspace.40 Unfortunately, news accounts of “millions of attacks” use the term “attack” loosely to refer to everything from computer port scanning to hacking (illegal computer trespassing) and defacing websites to full scale operations designed to wreak physical destruction. One should distinguish simple attacks which use inexpensive tool kits which anyone can download from the internet from advanced attacks which identify new vulnerabilities that have not yet been patched, involve new viruses, and involve “zero day attacks” (first time use.) These attacks require more skill than simple hacking. Experts also distinguish cyber exploitation for spying purposes from cyber attack which has destructive or disruptive purposes. Governments carry out activities of both types. Little is publicly confirmed about cyber espionage, but most reports describe intrusions into computer systems as ubiquitous, and not limited to governments. There are reports of attacks related to warfare in the cases of Iraq in 2003 or Georgia in 2008, and sabotage of electronic equipment in covert actions.41 Israel is said to have used cyber means to defeat Syrian air defenses before bombing a secret nuclear reactor in September 2007.42 Most experts see cyber attack as an important adjunct rather than an overwhelming weapon (unlike nuclear) in inter-state wars. States intrude into each others’ cyber systems in “preparation of the battlefield” for what could be future conflicts. Both American and Chinese military theorists have discussed such steps , but little is publicly stated about offensive cyber doctrines. A National Research Council Report concluded in 2009 that “today’s policy and legal framework for guiding and regulating the U.S. use of cyberattack is ill-formed, undeveloped, and highly uncertain.”43 Presumably many large governments engage in such activity, though the success of such attacks would depend upon the target’s vulnerabilities, and thus premature exercise or disclosure would undercut their value. “Zero day” attacks without prior warning are likely to be the most effective, and even their effects may depend on measures the target has taken to develop resiliency, some of which may not be fully known to the attacker. Cyber attacks that deny service or disrupt systems are also carried out by non-state actors whether for ideological or criminal purposes, but such groups do not have the same capacities as large governments. In general, it is easy to mount low cost attacks such as denial of service against low value targets such as websites. Botnets of zombie computers are easy to rent, and websites are often vulnerable to such measures. But sophisticated attacks against high value targets such as defense communications systems require a higher cost of attack, which involves large intelligence agencies to intrude physically and/or crack highly encrypted codes. A teenage hacker and a large government can both do considerable damage over the internet, but that does not make them equally powerful in the cyber domain. Power diffusion is not the same as power equalization. Some government experts believe that concerted technological improvements in encryption and identity management could greatly reduce threats at the low end of the spectrum within five years.44 Some transnational corporations have huge budgets, skilled human resources, and control of proprietary code that gives them power resources larger than many governments. In 2009, Microsoft, Apple and Google had annual revenues of $58, 35, and 22 billion respectively, and together employed over 150,000 people.45 Amazon, Google, Microsoft, and others are competing in the development of cloud computing, and have server farms with more then 50,000 servers. Their transnational structure allows them to exploit markets and resources around the globe. IBM, for example, derives two thirds of its revenue from overseas, and only a quarter of its 400,000 work force is located in the United States.46 At the same time, to preserve their legal status as well as their brand equity, transnational corporations have strong incentives to stay compliant with local legal structures. No such legal niceties constrain the power of criminal organizations. Some are small “strike and exit” operations, which make their gains quickly before governments and regulators can catch up.47 Others have impressive transnational scale and presumably buy protection from weak governments. Before it was dismantled by law enforcement, the Darkmarket online network had over 2500 members across the world buying and selling stolen financial information, passwords, and credit cards.48 Up to a quarter of network-connected computers may be part of a botnet, and some botnets include millions of computers. While estimates vary, cyber crime may cost companies over a trillion dollars a year.49 Some criminal groups, such as the so called “Russian Business Network” may have inherited some capabilities of the Soviet state after its dissolution, and are alleged to retain informal connections with the government. According to a British official, “there were strong indications RBN had the local police, local judiciary and local government in St. Petersburg in its pocket. Our investigation hit significant hurdles.”50 Moreover, “the hacking skills of criminal groups may make them natural allies for nation-states looking for a way to augment their capabilities while denying involvement in cyber attacks.”51 The scale of some criminal operations is expensive and costly, but apparently profitable. In 2006, the US Government Accountability Office estimated that only five percent of cybercriminals were ever arrested or convicted.52 Terrorist groups make active use of cyber tools, as we saw earlier, though cyber terrorism narrowly defined as using virtual tools to wreak destruction (see the top row in Table 1) has thus far been rare. While there is nothing stopping terrorist groups from recruiting able computer specialists or purchasing malware from criminal groups on the internet, “cyber attacks appear much less useful than physical attacks: they do not fill potential victims with terror, they are not photogenic, and they are not perceived by most people as highly emotional events.”53 Of twenty-two plots disrupted since 9/11, all involved explosives or small arms, and “while the United States’ critical infrastructure from the electrical grid to the financial sector, is vulnerable to attack through cyberspace, al-Qaeda lacks the capability and motivation to exploit these vulnerabilities.”54 Others are not so sanguine. For example, Mike McConnell, former Director of National Intelligence believes that the vulnerabilities of financial and electrical systems present a huge target for any group that wishes to wreak destruction, and that such groups will develop the capabilities to become a greater threat than other nation states. In his words, “when terrorist groups have the sophistication, they’ll use it.”55 So far, terrorists seem to have decided that for their purposes, explosives provide a tool with more bang for the buck. But that does not mean that terrorist groups do not use the internet for promoting terrorism. As we saw earlier, it has become a crucial tool that allows them to operate as networks of decentralized franchises, create a brand image, recruit adherents, raise funds, provide training manuals and manage operations. It is far safer to send electrons than agents through customs and immigration controls. Thanks to cyber tools, Al Qaeda has been able to move from a hierarchical organization restricted to geographically organized cells to a horizontal global network to which local volunteers can self-recruit. As one expert on terrorism describes, the key place for radicalization is “neither Pakistan nor Yemen nor Afghanistan …but in a solitary experience of a virtual community: the ummah on the Web.”56 This is an example of how cyber tools begin to blur the lines between organizations with highly structured networks and individuals with lightly structured networks. As a number of examples above have shown, individuals can easily play in the cyber domain because of the low cost of investment for entry, virtual anonymity, and ease of exit. Sometimes they act with government approval and sometimes against them. For example, before the 2008 Russian attack on Georgia, “any civilian, Russian born or otherwise, aspiring to be a cyber warrior was able to visit pro- Russia websites to download the software and instructions necessary to launch denial of service attacks on Georgia.”57 During student protests in Iran in 2009, Twitter and social networking sites were crucial for organizing and reporting demonstrations. “The U.S. government asked Twitter executives not to take the site down for scheduled maintenance. They were worried that might interfere with how Twitter was being used to organize demonstrations.” Six months later, however, an unknown group called the Iranian Cyber Army successfully redirected Twitter traffic to a website with an anti-American message, and in February 2010, the Iranian government blocked most access to Twitter and other sites.58 It is worth noting that individual actors in the cyber domain benefit from asymmetrical vulnerability compared to governments and large organizations. They have very low investment and little to lose from exit and re-entry. Their major vulnerability is to legal and illegal coercion by governments and organizations if they are apprehended, but only a small per cent are actually caught. In contrast, corporations have important vulnerabilities because of large fixed investments in complex operating system, intellectual property, and reputation. Similarly, large governments depend on easily disrupted complex systems, political stability, and reputational soft power. While hit and run cyber strikes by individuals are unlikely to bring governments or corporations to their knees, they can impose serious costs of disruption to operations and to reputations with a miniscule investment. Governments are top dogs on the internet, but smaller dogs still bite, and dealing with those bites can lead to a complex politics.

#### The cyber realm has placed international war back on the table—only credible norms can maintain cyber peace—US actions are modelled and retaliatory—cyber legitimacy is key—offensive ops exacerbate tensions, leading to escalated global war

Kavanaugh and Stauffacher, 13

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For several decades, international relations and strategic studies scholars have sought to develop a better understanding of the transformation and diffusion of power and its impact on strategic and international affairs. In 2006, Lawrence Freedman noted that an important transformation in strategic affairs had taken place with the end of the Cold War and the demise of the Soviet Union. He challenged the claims of the theorists of a “revolution in military affairs” (RMA) that technology-driven changes in the battlefield underway since the 1990s would transform wars between powerful states into contests marked by information dominance, highly precise weapons and information technology, thus reducing war’s impact on civilian populations and infrastructure. In his writings on RMA, Freedman argued that the impact of the technological changes on the actual conduct of war “depended on the interaction of these developments with changes of quite a different type – in political affairs – which at that moment pointed away from “the decisive clash between [great] powers.” Freedman insisted that the RMA failed to respond to changing political conditions and adapt its military machinery to “the wars that might actually have to be fought” i.e. the “new wars” which were more asymmetrical, irregular and transnational in nature and more reflective of shifting power structures within states and across regions. The terrorist attacks on the United States, Spain and the United Kingdom were evidence of this reality, as were the unexpected drawn-out struggles in Iraq and Afghanistan. Several years later, as the effects of the September 2001 terrorist attacks on the United States dissipate and withdrawal from the Iraq and Afghanistan theatres nears completion, the discussion about a transformation in military and strategic affairs has revived. It has been driven by changes in technological factors in military doctrine and strategy; power relations between and within states; the structure of the military-industrial complex; social organization articulation of interests; and changes in the nature of the threats (real and perceived) faced by highly networked powers. At the crux of these more recent debates on transformation lies a new environment: cyberspace (or information space, depending on one’s strategic narrative).1 According to US policy makers, the national security threats posed by the malicious use of cyberspace are today ranked above threats posed by terrorism and failed or failing states.2 Many other states share this view and are organizing their security structures accordingly. As threats related to the different uses of cyberspace have intensified, the policy option of inter-state war was placed squarely back on the table by US decision-makers when cyberspace was defined as a strategic domain of conflict in 2009, and a dedicated military command established shortly thereafter. Indeed, statements by senior US policy makers on the threats from cyberspace have grown increasingly hawkish since the mid-2000s, with some suggesting the almost-inevitability of war between states within a domain that, in its essence, was the US’ own creation.3 Nonetheless, war between major powers over cyber attacks or war in cyberspace remains unlikely.4 At the same time, however, the gradual build up of cyber capabilities, underpinned in large part by the concept of information dominance for military purposes, has lead other powers to develop an offensive strategy in response, mainly played out in international fora. For example, as early as 1998 Russia tabled a resolution in the UN General Assembly’s First Committee on Disarmament on Developments in the Field of Information and Telecommunications in the Context of International Security. The unspoken aim of this resolution was to curb the technological superiority of the United States, and slow down the development of cyber and information communication technology capabilities that could be used against other states.5 Indeed, Russia viewed the “unprecedented level of development and application of modern, substantially new information technologies and means of telecommunication” as presenting new policy options in international affairs and matters of international security. More precisely, Russia worried that developments in the information field “would be used for purposes incompatible with the objectives of maintaining international stability and security and of observing the principles of the non-use of force, non-interference in internal affairs, and respect for human rights and freedoms.”6 The US establishment of a dedicated a strategic cyber command headed by the same person responsible for the state’s main espionage apparatus – the NSA - over a decade later inadvertently pushed many states towards the Russian camp.7 These developments stand in stark contrast to earlier discussions within WSIS and other international fora regarding the significant potential of ICTs in promoting peace and development.8 These challenges have emerged at a moment when the post-Cold War international “uni-polar” order is undergoing important changes with some states emerging to challenge US pre-eminence on several fronts, including governance of the Internet. 9 In some respects, the Internet governance agenda has become the center of gravity for efforts aimed at shifting information power away from the US and ‘taming’ its leadership on cyber security matters.10 In addition, some authoritarian governments are seeking to regain or maintain control of information flowing through their national borders,11 including as a means to push back against Western influence or interference. In Russia for example, repeated efforts have been made in international fora either directly or via the Shanghai Cooperation Organization (SCO) to fend off potential ‘information wars’ that could “[harm] social, political and economic systems, as well as spiritual, moral, and cultural spheres of other States.”12 In China, a speech by Jiang Zemin in 1998 marked the beginning of a policy anchored in information control as a means to protect the country from inter alia ‘infiltration, subversive activities, and separatist activities of international and domestic hostile forces” and ensure that the “Western mode of political systems is never copied.13 The International Code of Conduct for Information Security,14 China’s signing of the Shanghai Cooperation Organization’s 2009 Agreement on Information Security15 as well as more recent developments16 appear to confirm this policy, at least in relation to control of content. At the same time, it is evident that China recognizes the importance of the Internet to its economic development and for resolving issues of social importance, and is enthusiastically promoting its expansion. 17 Over time, such shifts may lead to a less restrictive flow of information across its Internet. The different shifts in the balance and tools of power coupled with the complexity and confusion inherent in the uses of cyberspace have contributed to erosion of trust between states. Recent events have added to concerns of how potential missteps in cyberspace or the offensive use of cyber capabilities could exacerbate existing (and not necessarily cyber-related) tensions, potentially leading to escalation and armed conflict.18 For example, both China and the United States have accused each other of conducting protracted cyber espionage activities; the United Kingdom has also been accused of similar activities. Recent revelations of the reach of NSA espionage activities has only served to exacerbate these tensions, while also weakening the foundations upon which some of the Western arguments concerning Internet freedom and governance were built. Moreover, the United States has developed a policy and a doctrine for offensive cyber operations.19 In fact, offensive cyber operations have now been formalized as an additional instrument of national power.20 It is probable that other countries are also developing these capabilities.21 Again, while it is highly unlikely that these or similar actions will lead to hostile action or a breakdown in diplomatic relations, they still impact considerably on perceptions of trust in international relations. Such actions also sharpen perceptions of power (political, military and economic) inherent in information dominance in and beyond the theatre of war, and enhance the desirability of increasing cyber capabilities as a means to attain strategic goals. In short, they encourage competition rather than cooperation between states. Conversely, these developments have also had the combined counter-intuitive effect of creating a form of “strategic pause” among the major powers, at least for now, and may allow for progress to be made toward a consensus on how to move forward collectively to ensure that international peace and security are not undermined by incidents in cyberspace or the use of offensive cyber capabilities against non-cyber targets.22 In this regard, states are making significant efforts to marshal soft power - the “ability to attract or co-opt as opposed to the use of coercion or the use of force” - to reach consensus on norms for responsible state behaviour in cyberspace as well as confidence building measures (CBMs). 23 Norms in particular are important given the current geopolitical information landscape, since they can “normalize the exercise of power in cyberspace,” serving as a form of deterrent for aggressive cyber behaviour. 24 Indeed, if complied with, norms can potentially “channel, constrain and constitute action through inducement and coercion; moral pressure and persuasion; and social learning and habit.”25 As noted at a recent meeting on Cybersecurity and Confidence Building Measures, CBMs can, on the other hand, serve to lay the foundation for agreeing on such norms and on measures to avoid miscalculation and escalation. They can also represent initial steps towards CBMs. U.S.-China and UK-China consultations on international cyber security are much more recent; while yet to yield concrete results, discussions seem to be moving forward. Meanwhile, similar official consultations on cyber security issues are emerging in bilateral talks among other states. In addition to these developments, the government of South Korea is now preparing for the next international conference on cyberspace, which will build on the earlier efforts of the United Kingdom and Hungary to broaden the dialogue beyond state actors, and assess progress to date. These are positive developments, which provide a degree of optimism that strategic restraint may become the rule rather than the exception in matters of offensive cyber operations, even if cyber- espionage will undoubtedly continue unabated.29 Indeed, these important steps suggest that states may be ready to move beyond earlier efforts marked by ideological differences and competing strategic interests between groups of states which hindered even minor agreements on norms and confidence building measures.30 Only time will tell however, whether these efforts to resolve highly complex interdependent issues, and which hinge significantly on the deployment of a soft power that is increasingly losing legitimacy, will balance out the current bellicose rhetoric and displays of increasingly sophisticated cyber capabilities. The fact that these capabilities are already being used (mainly covertly) both in and outside the theatre of war to meet domestic and foreign policy goals and broader strategic objectives does not necessarily bode well; hence the urgency to make progress on CBMs, norms and other related international regimes and processes related to the malicious uses of cyberspace, and expand the discussion beyond the state to other sectors, including, but not limited to, the private sector. In this regard, deeper engagement of civil society and academia will be imperative, 31 not only on Internet governance and Internet freedom issues where their voices and actions are already well anchored, but on broader international cybersecurity, including norms and CBMs processes. 32 Such engagement would also be more in tune with the role and influence these other actors de facto play in relation to cyberspace, but which is not always recognised or welcomed. Finally, the current predominant focus on state power and state-on-state rivalry with regard to cyberspace and ICTs risks once again removing attention from the “the wars that might actually have to be fought” i.e. the more asymmetrical transnational threats faced by all states – large and small, developed or developing – around which international collaboration is potentially much more achievable in the short-term, and which could establish the basis for more effective norms in the longer-term. States must work for a balance between both approaches.

#### Legitimacy is key to band-wagoning alliances and heg

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This book examines US hegemony and international legitimacy in the post-Cold War era, focusing on its leadership in the two wars on Iraq. The preference for unilateral action in foreign policy under the Bush Administration, culminating in the use of force against Iraq in 2003, has unquestionably created a crisis in the legitimacy of US global leadership. Of central concern is the ability of the United States to act without regard for the values and interests of its allies or for international law on the use of force, raising the question: does international legitimacy truly matter in an international system dominated by a lone superpower? US Hegemony and International Legitimacy explores the relationship between international legitimacy and hegemonic power through an in depth examination of two case studies – the Gulf Crisis of 1990-91 and the Iraq Crisis of 2002-03 – and examines the extent to which normative beliefs about legitimate behaviour influenced the decisions of states to follow or reject US leadership. The findings of the book demonstrate that subordinate states play a crucial role in consenting to US leadership and endorsing it as legitimate and have a significant impact on the ability of a hegemonic state to maintain order with least cost. Understanding of the importance of legitimacy will be vital to any attempt to rehabilitate the global leadership credentials of the United States under the Obama Administration.

#### Alliances solve multiple extinction scenarios

Nye 8 (Joseph, professor of International Relations at Harvard University, *“American Power After the Financial Crises,”* Foresight Project, 2008, http://www.foresightproject.net/publications/articles/article.asp?p=3533)

Power always depends on context, and in today's world, it is distributed in a pattern that resembles a complex three-dimensional chess game. On the top chessboard, military power is largely unipolar and likely to remain so for some time. But on the middle chessboard, economic power is already multi-polar, with the US, Europe, Japan and China as the major players, and others gaining in importance. The bottom chessboard is the realm of transnational relations that cross borders outside of government control, and it includes actors as diverse as bankers electronically transferring sums larger than most national budgets at one extreme, and terrorists transferring weapons or hackers disrupting Internet operations at the other. It also includes new challenges like pandemics and climate change. On this bottom board, power is widely dispersed, and it makes no sense to speak of unipolarity, multi-polarity or hegemony. Even in the aftermath of the financial crisis, the giddy pace of technological change is likely to continue to drive globalisation, but the political effects will be quite different for the world of nation states and the world of non-state actors. In inter-state politics, the most important factor will be the continuing "return of Asia". In 1750, Asia had three-fifths of the world population and three-fifths of the world's product. By 1900, after the industrial revolution in Europe and America, Asia's share shrank to one-fifth of the world product. By 2040, Asia will be well on its way back to its historical share. The "rise" in the power of China and India may create instability, but it is a problem with precedents, and we can learn from history about how our policies can affect the outcome. A century ago, Britain managed the rise of American power without conflict, but the world's failure to manage the rise of German power led to two devastating world wars. In transnational politics, the information revolution is dramatically reducing the costs of computing and communication. Forty years ago, instantaneous global communication was possible but costly, and restricted to governments and corporations. Today it is virtually free to anyone with the means to enter an internet café. The barriers to entry into world politics have been lowered, and non-state actors now crowd the stage. In 2001, a non-state group killed more Americans than the government of Japan killed at Pearl Harbor. A pandemic spread by birds or travelers on jet aircraft could kill more people than perished in the first or second world wars. This is a new world politics with which we have less experience. The problems of power diffusion (away from states) may turn out to be more difficult than power transition among states. The problem for American power in the 21st century is that there are more and more things outside the control of even the most powerful state. Although the United States does well on the traditional measures, there is increasingly more going on in the world that those measures fail to capture. Under the influence of the information revolution and globalisation, world politics is changing in a way that means Americans cannot achieve all their international goals acting alone. For example, international financial stability is vital to the prosperity of Americans, but the United States needs the cooperation of others to ensure it. Global climate change too will affect the quality of life, but the United States cannot manage the problem alone. And in a world where borders are becoming more porous than ever to everything from drugs to infectious diseases to terrorism, America must mobilise international coalitions to address shared threats and challenges. As the largest country, American leadership will remain crucial. The problem of American power after this crisis is not one of decline, but realisation that even the largest country cannot achieve its aims without the help of others

#### Heg solves global nuclear war—multiple hotspots

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¶ They are wrong. In making their case, advocates of retrenchment overstate the costs of the current grand strategy and understate its benefits. In fact, the budgetary savings of lowering the United States' international profile are debatable, and there is little evidence to suggest that an internationally engaged America provokes other countries to balance against it, becomes overextended, or gets dragged into unnecessary wars.¶ The benefits of deep engagement, on the other hand, are legion. U.S. security commitments reduce competition in key regions and act as a check against potential rivals. They help maintain an open world economy and give Washington leverage in economic negotiations. And they make it easier for the United States to secure cooperation for combating a wide range of global threats. Were the United States to cede its global leadership role, it would forgo these proven upsides while exposing itself to the unprecedented downsides of a world in which the country was less secure, prosperous, and influential.¶ AN AFFORDABLE STRATEGY¶ Many advocates of retrenchment consider the United States' assertive global posture simply too expensive. The international relations scholar Christopher Layne, for example, has warned of the country's "ballooning budget deficits" and argued that "its strategic commitments exceed the resources available to support them." Calculating the savings of switching grand strategies, however, is not so simple, because it depends on the expenditures the current strategy demands and the amount required for its replacement -- numbers that are hard to pin down.¶ If the United States revoked all its security guarantees, brought home all its troops, shrank every branch of the military, and slashed its nuclear arsenal, it would save around $900 billion over ten years, according to Benjamin Friedman and Justin Logan of the Cato Institute. But few advocates of retrenchment endorse such a radical reduction; instead, most call for "restraint," an "offshore balancing" strategy, or an "over the horizon" military posture. The savings these approaches would yield are less clear, since they depend on which security commitments Washington would abandon outright and how much it would cost to keep the remaining ones. If retrenchment simply meant shipping foreign-based U.S. forces back to the United States, then the savings would be modest at best, since the countries hosting U.S. forces usually cover a large portion of the basing costs. And if it meant maintaining a major expeditionary capacity, then any savings would again be small, since the Pentagon would still have to pay for the expensive weaponry and equipment required for projecting power abroad.¶ The other side of the cost equation, the price of continued engagement, is also in flux. Although the fat defense budgets of the past decade make an easy target for advocates of retrenchment, such high levels of spending aren't needed to maintain an engaged global posture. Spending skyrocketed after 9/11, but it has already begun to fall back to earth as the United States winds down its two costly wars and trims its base level of nonwar spending. As of the fall of 2012, the Defense Department was planning for cuts of just under $500 billion over the next five years, which it maintains will not compromise national security. These reductions would lower military spending to a little less than¶ ¶ three percent of GDP by 2017, from its current level of 4.5 percent. The Pentagon could save even more with no ill effects by reforming its procurement practices and compensation policies.¶ Even without major budget cuts, however, the country can afford the costs of its ambitious grand strategy. The significant increases in military spending proposed by Mitt Romney, the Republican candidate, during the 2012 presidential campaign would still have kept military spending below its current share of GDP, since spending on the wars in Afghanistan and Iraq would still have gone down and Romney's proposed nonwar spending levels would not have kept pace with economic growth. Small wonder, then, that the case for pulling back rests more on the nonmonetary costs that the current strategy supposedly incurs.¶ UNBALANCED¶ One such alleged cost of the current grand strategy is that, in the words of the political scientist Barry Posen, it "prompts states to balance against U.S. power however they can." Yet there is no evidence that countries have banded together in anti-American alliances or tried to match the United States' military capacity on their own -- or that they will do so in the future.¶ Indeed, it's hard to see how the current grand strategy could generate true counterbalancing. Unlike past hegemons, the United States is geographically isolated, which means that it is far less threatening to other major states and that it¶ faces no contiguous great-power rivals that could step up to the task of balancing against it. Moreover, any competitor would have a hard time matching the U.S. military. Not only is the United States so far ahead militarily in both quantitative and qualitative terms, but its security guarantees also give it the leverage to prevent allies from giving military technology to potential U.S. rivals. Because the United States dominates the high-end defense industry, it can trade access to its defense market for allies' agreement not to transfer key military technologies to its competitors. The embargo that the United States has convinced the EU to maintain on military sales to China since 1989 is a case in point.¶ If U.S. global leadership were prompting balancing, then one would expect actual examples of pushback -- especially during the administration of George W. Bush, who pursued a foreign policy that seemed particularly unilateral. Yet since the Soviet Union collapsed, no major powers have tried to balance against the United States by seeking to match its military might or by assembling a formidable alliance; the prospect is simply too daunting. Instead, they have resorted to what scholars call "soft balancing," using international institutions and norms to constrain Washington. Setting aside the fact that soft balancing is a slippery concept and difficult to distinguish from everyday diplomatic competition, it is wrong to say that the practice only harms the United States. Arguably, as the global leader, the United States benefits from employing soft-balancing-style leverage more than any other country. After all, today's rules and institutions came about under its auspices and largely reflect its interests, and so they are in fact tailor-made for soft balancing by the United States itself. In 2011, for example, Washington coordinated action with several Southeast Asian states to oppose Beijing's claims in the South China Sea by pointing to established international law and norms.¶ Another argument for retrenchment holds that the United States will fall prey to the same fate as past hegemons and accelerate its own decline. In order to keep its ambitious strategy in place, the logic goes, the country will have to divert resources away from more productive purposes -- infrastructure, education, scientific research, and so on -- that are necessary to keep its economy competitive. Allies, meanwhile, can get away with lower military expenditures¶ ¶ and grow faster than they otherwise would.¶ The historical evidence for this phenomenon is thin; for the most part, past superpowers lost their leadership not because they pursued hegemony but because other major powers balanced against them -- a prospect that is not in the cards today. (If anything, leading states can use their position to stave off their decline.) A bigger problem with the warnings against "imperial overstretch" is that there is no reason to believe that the pursuit of global leadership saps economic growth. Instead, most studies by economists find no clear relationship between military expenditures and economic decline.¶ To be sure, if the United States were a dramatic outlier and spent around a quarter of its GDP on defense, as the Soviet Union did in its last decades, its growth and competitiveness would suffer. But in 2012, even as it fought a war in Afghanistan and conducted counterterrorism operations around the globe, Washington spent just 4.5 percent of GDP on defense -- a relatively small fraction, historically speaking. (From 1950 to 1990, that figure averaged 7.6 percent.) Recent economic difficulties might prompt Washington to reevaluate its defense budgets and international¶ commitments, but that does not mean that those policies caused the downturn. And any money freed up from dropping global commitments would not necessarily be spent in ways that would help the U.S. economy.¶ Likewise, U.S. allies' economic growth rates have nothing to do with any security subsidies they receive from Washington. The contention that lower military expenditures facilitated the rise of Japan, West Germany, and other countries dependent on U.S. defense guarantees may have seemed plausible during the last bout of declinist anxiety, in the 1980s. But these states eventually stopped climbing up the global economic ranks as their per capita wealth approached U.S. levels -- just as standard models of economic growth would predict. Over the past 20 years, the United States has maintained its lead in per capita GDP over its European allies and Japan, even as those countries' defense efforts have fallen further behind. Their failure to modernize their militaries has only served to entrench the United States' dominance.¶ LED NOT INTO TEMPTATION¶ The costs of U.S. foreign policy that matter most, of course, are human lives, and critics of an expansive grand strategy worry that the United States might get dragged into unnecessary wars. Securing smaller allies, they argue, emboldens those states to take risks they would not otherwise accept, pulling the superpower sponsor into costly conflicts -- a classic moral hazard problem. Concerned about the reputational costs of failing to honor the country's alliance commitments, U.S. leaders might go to war even when no national interests are at stake.¶ History shows, however, that great powers anticipate the danger of entrapment and structure their agreements to protect themselves from it. It is nearly impossible to find a clear case of a smaller power luring a reluctant great power into war. For decades, World War I served as the canonical example of entangling alliances supposedly drawing great powers into a fight, but an outpouring of new historical research has overturned the conventional wisdom, revealing that the war was more the result of a conscious decision on Germany's part to try to dominate Europe than a case of alliance entrapment.¶ If anything, alliances reduce the risk of getting pulled into a conflict. In East Asia, the regional security agreements that Washington struck after World War II were designed, in the words of the political scientist Victor Cha, to "constrain anticommunist allies in the region that might engage in aggressive behavior against adversaries that could entrap the United States in an unwanted larger war." The same logic is now at play in the U.S.-Taiwanese relationship.¶ ¶ After cross-strait tensions flared in the 1990s and the first decade of this century, U.S. officials grew concerned that their ambiguous support for Taiwan might expose them to the risk of entrapment. So the Bush administration adjusted its policy, clarifying that its goal was to not only deter China from an unprovoked attack but also deter Taiwan from unilateral moves toward independence.¶ For many advocates of retrenchment, the problem is that the mere possession of globe-girdling military capabilities supposedly inflates policymakers' conception of the national interest, so much so that every foreign problem begins to look like America's to solve. Critics also argue that the country's military superiority causes it to seek total solutions to security problems, as in Afghanistan and Iraq, that could be dealt with in less costly ways. Only a country that possessed such awesome military power and faced no serious geopolitical rival would fail to be satisfied with partial fixes, such as containment, and instead embark on wild schemes of democracy building, the argument goes.¶ Furthermore, they contend, the United States' outsized military creates a sense of obligation to do something with it even when no U.S. interests are at stake. As Madeleine Albright, then the U.S. ambassador to the un, famously asked Colin Powell, then chairman of the Joint Chiefs of Staff, when debating intervention in Bosnia in 1993, "What's the point of having this superb military you're always talking about if we can't use it?"¶ If the U.S. military scrapped its forces and shuttered its bases, then the country would no doubt eliminate the risk of entering needless wars, having tied itself to the mast like Ulysses. But if it instead merely moved its forces over the horizon, as is more commonly proposed by advocates of retrenchment, whatever temptations there were to intervene would not disappear. The bigger problem with the idea that a forward posture distorts conceptions of the national interest, however, is that it rests on just one case: Iraq. That war is an outlier in terms of both its high costs (it accounts for some two-thirds of the casualties and budget costs of all U.S. wars since 1990) and the degree to which the United States shouldered them alone. In the Persian Gulf War and the interventions in Bosnia, Kosovo, Afghanistan, and Libya, U.S. allies bore more of the burden, controlling for the size of their economies and populations.¶ Besides, the Iraq war was not an inevitable consequence of pursuing the United States' existing grand strategy; many scholars and policymakers who prefer an engaged America strongly opposed the war. Likewise, continuing the current grand strategy in no way condemns the United States to more wars like it. Consider how the country, after it lost in Vietnam, waged the rest of the Cold War with proxies and highly limited interventions. Iraq has generated a similar reluctance to undertake large expeditionary operations -- what the political scientist John Mueller has dubbed "the¶ Iraq syndrome." Those contending that the United States' grand strategy ineluctably leads the country into temptation need to present much more evidence before their case can be convincing.¶ KEEPING THE PEACE¶ Of course, even if it is true that the costs of deep engagement fall far below what advocates of retrenchment claim, they would not be worth bearing unless they yielded greater benefits. In fact, they do. The most obvious benefit of the current strategy is that it reduces the risk of a dangerous conflict. The United States' security commitments deter states with aspirations to regional hegemony from contemplating expansion and dissuade U.S. partners from trying to solve security problems on their own in ways that would end up threatening other states.¶ Skeptics discount this benefit by arguing that U.S. security guarantees aren't necessary to prevent dangerous rivalries from erupting. They maintain that the high costs of territorial conquest and the many tools countries can use to signal¶ ¶ their benign intentions are enough to prevent conflict. In other words, major powers could peacefully manage regional multipolarity without the American pacifier.¶ But that outlook is too sanguine. If Washington got out of East Asia, Japan and South Korea would likely expand their military capabilities and go nuclear, which could provoke a destabilizing reaction from China. It's worth noting that during the Cold War, both South Korea and Taiwan tried to obtain nuclear weapons; the only thing that stopped them was the United States, which used its security commitments to restrain their nuclear temptations. Similarly, were the United States to leave the Middle East, the countries currently backed by Washington -- notably, Israel, Egypt, and Saudi Arabia -- might act in ways that would intensify the region's security dilemmas.¶ There would even be reason to worry about Europe. Although it's hard to imagine the return of great-power military competition in a post-American Europe, it's not difficult to foresee governments there refusing to pay the budgetary costs of higher military outlays and the political costs of increasing EU defense cooperation. The result might be a continent incapable of securing itself from threats on its periphery, unable to join foreign interventions on which U.S. leaders might want European help, and vulnerable to the influence of outside rising powers.¶ Given how easily a U.S. withdrawal from key regions could lead to dangerous competition, advocates of retrenchment tend to put forth another argument: that such rivalries wouldn't actually hurt the United States. To be sure, few doubt that the United States could survive the return of conflict among powers in Asia or the Middle East -- but at what¶ cost? Were states in one or both of these regions to start competing against one another, they would likely boost their military budgets, arm client states, and perhaps even start regional proxy wars, all of which should concern the United States, in part because its lead in military capabilities would narrow.¶ Greater regional insecurity could also produce cascades of nuclear proliferation as powers such as Egypt, Saudi Arabia, Japan, South Korea, and Taiwan built nuclear forces of their own. Those countries' regional competitors might then also seek nuclear arsenals. Although nuclear deterrence can promote stability between two states with the kinds of nuclear forces that the Soviet Union and the United States possessed, things get shakier when there are multiple nuclear rivals with less robust arsenals. As the number of nuclear powers increases, the probability of illicit transfers, irrational decisions, accidents, and unforeseen crises goes up.

### Advantage 2-Democracy

#### The perception of state-based cyber authority encourages autocracy—emerging powers will adopt a statist approach to the internet

Wallace, 13

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But a more subtle and damaging effect relates to how the internet operates. The United States and its allies are currently engaged in a low-profile but highly consequential tussle for the future of the internet. Although out of day-to-day public view, this matters, as the internet now underpins the global economy. While it is self-evident to us that minimizing government involvement is precisely what ensures the success of the internet, it is equally clear to authoritarian states like Russia and China that the internet (including the content it carries) must to be controlled. This latter view is exemplified by the desire of Russia, China and others to see the International Telecommunications Union, an adopted member of the United Nations family, expand its role into setting international rules for the internet. Despite alarmist concerns to the contrary, there is no practical way in which the United Nations (or any other organization) could “take over” the internet. But if the United States starts to be seen as a danger to others, new barriers will emerge and everyone will lose. It is probably now unrealistic to expect the most authoritarian states to buy into the current manifestation of the so-called “multistakeholder” governance model. That is especially true for weaker states who believe they have reason to fear Washington or its allies (think the Middle East), but the fact that emerging powers like India and Brazil still flirt with a more statist approach to internet governance is a worrying portent of trouble ahead. Such positions cannot be blamed solely on Stuxnet and Snowden’s disclosures, but they certainly don’t help. Likewise, involvement of U.S. brands Google, Facebook, Microsoft and others in spying operations only plays to the paranoia of those who see such firms—Washington’s true cyber power—as extensions of the American state.

#### Democratic peace theory is the most empirically supported causal explanation for nonviolence—multiple explanations prove democratization is sufficient to prevent conflict—socio-economic developments can only create peace when filtered through democracies—debating over DPT is uniquely good for academia

Hegre, 14

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Introduction The idea that democracies rarely if ever fight each other is often traced back to Immanuel Kant (1795/1991). The citizens of a (democratic) republic will hesitate before embarking on a war, for ‘this would mean calling down on themselves all the miseries of war’ (p. 100).1 The modern debate on the ‘democratic peace’ surged from the obscurity of the Wisconsin Sociologist (Babst, 1964) during the Cold War to a place of prominence in international relations around the turn of the millennium. By that time, there was a consensus that democracies do not fight each other in interstate wars. In parallel with the establishment of empirical evidence for an interstate democratic peace, several studies also indicate that democratic states have less frequent domestic armed conflicts. The argument that democracy causes peace has important implications, and may even have profoundly influenced US policies in the buildup to the 2003 Gulf War (Owen, 2005; Gat, 2005; Russett, 2005). The democratic peace debate fundamentally influenced IR scholarship also beyond its substantive importance. It brought a major shift toward the acceptance of large-N statistical studies within IR, as represented by the seminal designs of Bremer (1992) and Maoz & Russett (1992). Along with the studies of the more general ‘liberal peace’, the debate stimulated the introduction of several methodological innovations within the field, such as the treatment of reverse causation or temporal dependence. Much of this innovation was stimulated by the emerging practice of posting replication datasets, pioneered by JPR and scholars such as John Oneal and Bruce Russett.2 Below, I summarize the empirical evidence for the interstate and domestic peace propositions and the main theoretical arguments explaining them, and note the most important objections. Several similarities between the two forms of the democratic peace emerge. This is particularly true for what I see as the most critical challenge to the democratic peace, namely that both democracy and peace are due to pre-existing socio-economic conditions. This objection has considerable leverage, but it also seems clear that these conditions are unlikely to bring about lasting peace alone, without democratic institutions. Main empirical findings The interstate democratic peace The interstate democratic peace has been studied at several ‘levels of analysis’ (Gleditsch & Hegre, 1997). At the dyadic level, there is considerable agreement that the ‘absence of war between democratic states comes as close as anything we have to an empirical law in international relations’ (Levy, 1989: 270).3 Important studies in favor of the proposition are Rummel (1983), Doyle (1983, 1986), and a string of studies by Bruce Russett and coauthors (e.g. Maoz & Russett, 1992, 1993; Russett & Oneal, 2001). Following the review of Gleditsch (1992), JPR became a major outlet for the debate.4 The dyadic finding has to a large degree withstood a series of counter-arguments. I discuss these in detail below. There is less compelling evidence for democratic countries being less warlike overall – the ‘monadic’ level of the democratic peace. The bulk of the early large-N studies (e.g. Small & Singer, 1976; Weede, 1984), agree with Chan (1984) who found that ‘relatively free’ countries participated in war just as much as the ‘less free’. Gleditsch & Hegre (1997) show that democracies rarely initiate wars, and Hegre (2008) that they are more peaceful overall when controlling for their military potential. Research at the system level has recently attracted renewed attention.5 Gleditsch & Hegre (1997) suggest that a world with an intermediate share of democracy may be associated with more war since the probability of war on average is highest in dyads with one democracy and one non-democracy. However, an increase in the proportion of countries that are democratic may alter the dyadic and monadic probabilities as systemic democratization affects international interactions (Russett, 1993; Huntley, 1996; Mitchell, Gates & Hegre, 1999; Kadera, Crescenzi & Shannon, 2003). Cederman (2001) rephrases the standard account of Kant (1795/1991), seeing the development of the democratic peace as a dialectic process where states gradually learn to form (democratic) pacific unions. He shows that the risk of war between democracies has been falling over the past two centuries. The risk of non-democratic war has also declined, but less swiftly. Relatedly, Mitchell (2002) shows that non-democracies in the Americas became much more likely to settle territorial claims peacefully when the proportion of democracies in the system increased. Gartzke & Weisiger (2013), on the other hand, argue that regime type becomes a less salient indicator of ‘otherness’ as more states become democratic, and their empirical analysis indicates that the risk of conflict between democracies has increased as the world has become more democratic.6 Studies using tools of network analysis also indicate systemic effects of democracy. Dorussen & Ward (2010) and Lupu & Traag (2013) find support for the democratic peace while accounting for the pacifying impact of trade networks. Maoz (2006) finds that large ‘democratic cliques’ in networks dampen conflicts, but Cranmer & Desmarais (2011) conclude that the support for this claim is weak when using a more appropriate statistical method. The internal democratic peace A number of studies find empirical confirmation of an ‘inverted-U’ relationship between level of democracy and the probability of onset of internal armed conflict. Semidemocratic regimes have a higher risk of internal conflict than consistent autocracies or democracies (Boswell & Dixon, 1990; Muller & Weede, 1990; Hegre et al., 2001; Fearon & Laitin, 2003). The existence of this ‘inverted U’ has been challenged, however (Elbadawi & Sambanis, 2002; Collier & Hoeffler, 2004; Vreeland, 2008).7 In any case, very few studies find traces of a monotonic effect of democracy. When controlling for GDP per capita or other indicators of socio-economic development, democratically governed countries have no lower risk of internal armed conflict than autocratic ones Buhaug (2006) finds that semi-democracies have a higher risk of wars over government than autocracies and democracies, but that democracies are more likely to experience conflicts over territory than the other two regime types. Cederman, Hug & Krebs (2010) find democratization to affect conflicts over government, but not over territory. Although democratic institutions by themselves are ineffective in reducing risk of internal conflict onset, several studies find that they affect how internal conflicts evolve. Lacina (2006) and Gleditsch, Hegre & Strand (2009) show that internal wars in democracies are less lethal. Democratic governments make use of less violence against civilians (Eck&Hultman, 2007) and engage in less repression (Davenport, 2007b; Colaresi & Carey, 2008),9 but rebel groups tend to make more extensive use of violence against civilians when fighting democratic regimes (Eck & Hultman, 2007). Possibly because of the stronger constraints on the use of violence against insurgents, democracies tend to have longer internal wars (Gleditsch, Hegre & Strand, 2009).10 Some studies, such as Mukherjee (2006), find that post-conflict democracies have a lower risk of conflict recurrence. Other studies report contrasting results (Walter, 2004; Quinn, Mason & Gurses, 2007; Collier, Hoeffler & So¨derbom, 2008). Explanations Interstate conflict Although there is scholarly agreement that democracies rarely if ever have fought each other, there is less consensus as to why. The following five sets of explanations are important: First, the normative explanation (Doyle, 1986;Maoz& Russett, 1993) holds that ‘the culture, perceptions, and practices that permit compromise and the peaceful resolution of conflicts without the threat of violence within countries come to apply across national boundaries toward other democratic countries as well’ (Ember, Ember & Russett, 1992: 576). States ‘externalize’ the domestic norms that encourage compromise solutions and reciprocation, and strictly inhibit the complete removal from political life of the loser in political contest. The absence of a monadic democratic peace is troublesome for the normative explanation, in particular since it implies that the probability of conflict between democracies and non-democracies must be higher than that between two non-democracies (Raknerud & Hegre, 1997). Rosato (2003) points to the frequent violation of liberal norms when democracies have decided to go to war – in imperial wars, as well as in frequent US interventions intended to overthrow democratically elected governments (Rosato, 2003: 589–590).11 Another notable caveat noted as early as in Kant (1795/1991), is the incentive to intervene in non-democracies to press for democratization (Peceny, 1999; Gleditsch, Christiansen & Hegre, 2007). A particularly critical view of democratic war behavior is found in Geis, Brock & Mu¨ller (2006). Second, according to the legislative constraints explanation, democratic leaders are constrained by other bodies (such as parliaments) which ensure that the interests of citizens and powerful organizations are taken into account. Debate is public, so information on the real costs of war is likely to enter the decision calculus. Democratic political leaders will be removed from office if they circumvent these constraints.12 Democracies’ ability to signal resolve is a third explanation. Why are states not able to agree to a solution that reflects the distribution of power and the actors’ ‘resolve’, without incurring the costs of war (Fearon, 1995)? One answer is that if crisis escalation is not very costly, both parties have an incentive to exaggerate their power or resolve, mobilize, and back down when the bluff is discovered. Fearon (1994) argues that audience costs – the costs that a leader suffers when backing down – lock leaders into their positions, increasing the costs of bluffing. Democracies have higher audience costs, Fearon argues, and may more credibly commit to policies with little crisis-inducing behavior to signal intentions.13 Making use of various empirical strategies to distinguish the explanations, Schultz (1999) and Prins (2003) find stronger support for the signaling argument than for the constraints explanation. Weeks (2008) builds on this argument by showing that single-party regimes also indicate behavior in line with a signaling argument. Downes & Sechser (2012), Snyder & Borghard (2011), and Trachtenberg (2012), on the other hand, find little empirical evidence for the audience cost argument.14 Fourth, in a mobilization argument Bueno deMesquita et al. (1999, 2003) argue that the democratic re-election pressures on leaders tend to make them more careful to select only wars they are likely to win, and to mobilize more resources for the war efforts they select than do autocratic leaders. This makes democracies unattractive targets, since they are likely to win the wars they fight (Reiter & Stam, 1998).15 Both of these tendencies tend to reduce the probability of war between democracies. One aspect of the effectiveness of democracies in war is their ability to form large alliances in important wars (Doyle, 1986; Raknerud & Hegre, 1997). The empirical analysis in Gartzke & Gleditsch (2004), however, suggests that democracies are less reliable allies. Leeds, Mattes & Vogel (2009), on the other hand, find that countries with democratic institutions are much less likely to abrogate international commitments than autocratic countries in instances where domestic leadership transitions result in leaders with different primary bases of societal support. Fifth, Gartzke (1998) points out that the democratic peace finding might be due to joint interests. Democracies may fail to disagree sufficiently on international policies to be willing to suffer the costs of war. Such joint interests may be due to the fact that most democracies were on the same side during the Cold War (Farber & Gowa, 1995).16 The failure to observe a monadic democratic peace (Gartzke & Weisiger, 2013: 172) and the observation of an ‘autocratic peace’ (Werner, 2000; Peceny, Beer & Sanchez-Terry, 2002) support this argument. 17 An autocratic peace can hardly be explained by constraints inherent in autocratic regimes, but must be due to shared interests. Gartzke (1998, 2000) shows that controlling for joint interests weakens the magnitude and significance of the evidence for a democratic peace.18 Joint interests and joint regime types may be linked through three pathways. First, joint democracy may itself give rise to joint interests, such as an interest in the promotion of democratic regimes or through similar incentives for political leaders to expand the territory they control. The profitability of occupation is less certain for democratic leaders than for autocratic countries, since the benefits of occupation have to be shared between almost as many as those who bear the costs (Rosecrance, 1986). Moreover, in order to extract much from the conquered territory, the people resident there have to be denied the political rights that are held by the citizens of the occupying country. 19 Hence, joint democracy may lead to the mutual acceptance of international borders, removing an important source of war (Huth & Allee, 2002). Relatedly, Schweller (1992) argues that regime type affects how declining powers behave. When challenged by rising powers, realist theory posits that leading powers wage preventive wars to maintain their military hegemony. Preventive wars are less attractive to democratic leaders. If the rising power is another democracy, the historical absence of war between democracies indicates that the threat is minimal. If it is non-democratic, the public is wary of the risks and costs of a war where the danger is not imminent, and the formation of alliances to counterbalance the non-democratic threat is often a preferable strategy.20 Internal conflict The earliest arguments for an internal democratic peace are related to the normative and structural explanations of the interstate variant. Democracy is seen as a system for peaceful resolution of conflicts, as conflicting claims by rival social groups are solved by majority votes or consensual agreements. If individuals are denied the political rights and the economic benefits they believe they are entitled to, they may react with aggression and organize violent political opposition. If conflict results from ‘relative deprivation’ (Davies, 1962; Gurr, 1968), democracies should be more peaceful internally than other regime types. Armed rebellion will not be profitable since democracies both allow discontent to be expressed and have mechanisms to handle it. Another argument holds that democratic institutions alter the risk of internal conflicts by facilitating effective bargaining and reducing commitment problems. Acemoglu & Robinson (2006: 24–25) note that citizens are excluded from de jure power in a nondemocracy. Still, they always enjoy some de facto power that sometimes allows citizens to obtain policy concessions from the elites in the short run. It is uncertain whether these will be maintained, however, since the balance between various social groups is transitory. Citizens, then, should demand that today’s de facto power is translated into de jure power that secures long-term concessions. This demand may be backed by a threat of revolution – a civil war. The elites cannot credibly commit to a promise of policy concessions in the indefinite future, however, as long as de facto power is transitory. Democratic institutions are the solution to this commitment problem (Acemoglu & Robinson, 2006). This explains democratization and shows why democratic institutions reduce the risk of (revolutionary) civil wars. Fearon (1995) likewise argues that bargaining failures and commitment problems are important explanations of war, and Fearon (2004: 288) argues that democratic regimes facilitate bargaining and credible commitments for internal conflicts.21 If either of these accounts is true, fully fledged democracies are less conflict-prone than repressive autocracies. One possible reason for not observing this is that democracies often are faced with opportunistic rebels whose aims do not reflect the interests of broad social groups. For internal conflicts, a parallel to the mobilization argument formulated for interstate conflict would encounter difficulties. Both democracies and non-democracies use military force to counter illegitimate armed opposition, but autocracies may make much more extensive use of repression without losing legitimacy – using violence to silence opponents, censorship, arbitrary imprisonment without trial, etc. Autocracies may indiscriminately target entire population groups to coerce influential individuals (Davenport& Armstrong, 2004; Carey, 2010).22 Autocracies also buy off other parts of the opposition by granting ministerial posts and by the selective channeling of public funds (Fjelde & de Soysa, 2009). The combination of these two methods allows effective divide-andrule strategies. Autocracies also repress the formation of organizations before they can reach the stage of armed insurgencies. Hence, regimes that feature both democratic and autocratic characteristics are partly open yet lack effective means of solving conflicts. In such political systems, repression is difficult since some organization of opposition groups and some opposition expression of discontent are allowed, but mechanisms to act on the expressed discontent are incomplete (cf. Davies, 1962; Boswell & Dixon, 1990; Muller &Weede, 1990; Hegre et al., 2001). Hence, repression is ineffective if ‘grievance’ is not simultaneously being addressed, which is why we observe an inverted-U relationship between democracy and peace. All in all, precisely because of the constraints on indiscriminate use of force, democracies may be disadvantaged when faced by opportunistic rebel groups. This claim has recently been contested, however. Analyzing data for insurgencies over the 1800–2006 period, Lyall (2010) finds no evidence that democracies are more frequently defeated or have to sustain conflict for longer periods. Does democracy cause peace? Empirically, the correlation between democracy and interstate peace is well established, as is the correlation between consolidated democracies and absence of internal conflict. Still, this does not necessarily mean that democracy causes peace. Two main objections have been raised to that causal inference – peace may cause democracy, or some other societal factors may cause both democracy and peace. Since these counter-arguments largely focus on what explains democratic institutions at the country level, the arguments apply to the domestic as well as the interstate democratic peace. Putting the cart before the horse? An implicit assumption in many statistical studies of the democratic peace is that the causal arrow goes from democracy to peace. Although not dismissing the pacifying effect of democracy completely, Thompson (1996) and Rasler & Thompson (2004) show that geopolitical constraints that were in place before democratization can account for the subsequent peace. Layne (1994: 45) argues that democratic regimes can afford democratic systems, ‘because there is no imminent external threat that necessitates a powerful governmental apparatus to mobilize resources for national security purposes’. Boix (2011) shows that democratization has been more frequent during periods where democracies have been hegemonic powers. Gates, Knutsen & Moses (1996: 5) add that peace leads to trade, investment, and economic growth, and thereby to democratization. Indeed, the idea of a reverse causation goes at least back to Wright (1965/1942: 841). Mousseau & Shi (1999) discuss the temporal aspects of the issue, and conclude that there is little evidence that autocratization tends to occur during or after wars – in fact, the opposite may be the case when democracies win the wars (Mitchell, Gates & Hegre, 1999). The main threat to the democratic peace proposition is change toward autocracy in anticipation of war. By means of interrupted time-series analysis, Mousseau & Shi (1999) find no clear trend of states changing toward autocracy before wars. Using instrument-variable methods, Kim & Rousseau (2013) agree that the democracy– peace correlation holds even when accounting for the pre-existing amount of violence in a region. Reiter (2001) finds that international conflict rarely blocks transitions to democracy. The simultaneous-equation analysis in Reuveny & Li (2003) shows that conflict reduces democracy, but also that democracy reduces conflict.23 In all, most attempts to ascertain the direction of causality by means of appropriately designed statistical methods seem to support the core tenet of the democratic peace, although there are dissenting voices such as James, Solberg & Wolfson (1999). Gibler (2007) formulates a more specific reversecausation argument. He points to Boix (2003) who notes the importance of the settlements of territorial claims in 17th- and 18th-century Europe. Without these, the fundamental economic changes required for democratization would not have happened.24 Such territorial agreements, then, indirectly give rise to clusters of democracies that have joint interests in keeping a separate peace. The empirical analysis in Gibler (2007) indicates that exogenous predictors of border stability tend to decrease the likelihood of territorial disputes and increase the probability of joint democracy, and that the evidence for the democratic peace is weaker when predictors of border stability are controlled for. The conclusions remain in doubt, however, as Park & Colaresi (forthcoming) report inability to replicate the results. Gibler & Tir (2010) expand the notion of territorial settlements to one of ‘positive territorial peace’, and show that peaceful territorial transfers lead to democratization and lower levels of militarization. The issue of reverse causation has not been equally prominent in the study of democracy and internal conflict, with some notable exceptions in particular in studies of repression and violence (Carey, 2006; Moore, 1998). The relative-deprivation argument, however, implies reverse causation. If deprivation is due to the lack of political rights, and civil war is a useful strategy to obtain such rights, war should lead to democracy. In contrast to this expectation, however, Gleditsch &Ward (2006) do find that civil wars tend to undermine democracies but do not affect the durability of autocracies. What drives democratization and peace? Perhaps the most serious challenge to the democratic peace comes from arguments suggesting that both democracy and peace are outcomes of more fundamental societal changes. Most of these are associated with socioeconomic development. Institutional consolidation. A possible indication of this is that the interstate democratic peace is weaker for young democracies (Maoz & Russett, 1992). Indeed, the process of democratization may increase the risk of war in the short run (Mansfield & Snyder, 1995).25 Relatedly, changes in the political institutions of a country are likely to be accompanied by a heightened risk of civil war (cf. Snyder, 2000; Hegre et al., 2001; Fearon & Laitin, 2003; Cederman, Hug & Krebs, 2010). Firstly, changes in a democratic direction are likely to be accompanied by reduced repression, allowing communal groups to mobilize. In addition, it takes a long time to make new institutions sufficiently efficient to accommodate deep social conflicts. Groups that increase their political influence will raise their expectations of real improvements in their living conditions, but these can be slow to materialize. Losers from the institutional changes, then, have an incentive to incite armed insurgencies to re-establish the previous status quo. Fearon & Laitin (2003: 85) interpret the inverted-U finding for internal conflicts as due not to the institutional characteristics themselves, but to an underlying conflict over the setup of the system: ‘‘‘anocracies’’ are weak regimes, lacking the resources to be successful autocrats or containing an unstable mix of political forces that makes them unable to move to crush nascent rebel groups’. This interpretation is supported by Gleditsch & Ruggeri (2010). Their proxy of instability (a variable recording recent irregular transitions of power) is associated with a high risk of conflict onset. Moreover, when controlling for it, they find a monotonic negative relationship between democracy and risk of conflict. Elections provide a special case of change – not to the institutions, but to the de jure distribution of power within electoral regimes. In new democracies, there is considerable uncertainty whether the main actors are truly committed to respecting the outcomes of elections. Most actors prefer to secure power by means of electoral victory since it bolsters the legitimacy of their rule. If they lose, however, they may find an attempt to seize power by force preferable to accepting the defeat. Several studies confirm that elections tend to be followed by an increased risk of internal conflict (Collier, Hoeffler & So¨derbom, 2008) or ethnic conflict (Cederman, Gleditsch & Hug, 2013). Market norms. Mousseau (2000) argued that both democratic consolidation and the democratic peace are due to a specific set of norms of contracting. These norms emerge in economically developed countries by a ‘process of cultural materialism’. Economic development requires a complex division of labor which typically is achieved through a dense web of voluntary contracts. These contracts pave the way for democratization since they foster norms of negotiation, trust, equity between contractees, and respect for property rights. The international manifestation of such norms is more peaceful behavior, since wars of conquest would violate these norms. An implication of this argument is that only developed democracies can maintain a separate peace. This expectation is supported in a set of statistical studies of interstate conflict (Mousseau, 2000; Mousseau, Hegre & Oneal, 2003; Hegre, 2000) and internal conflict (Hegre, 2003; Collier & Rohner, 2008). Controlling for a more direct measure of ‘contractintensive economies’ (CIE), Mousseau (2009: 82) concludes that ‘democracy is not a likely cause of peace among nations’. Dafoe, Oneal & Russett (2013), however, reject this conclusion. Still, they do find support for the effect of CIEs controlling for joint democracy and acknowledge that there is some overlap between the democratic peace and the effect of CIEs (Dafoe, Oneal & Russett, 2013: 209).26 Lootability. Another aspect of economic development is that it favors non-lootable or non-appropriable assets over lootable assets – ‘commerce’ is gradually replacing ‘conquest’ since ‘labor, capital, and information are mobile and cannot be definitively seized’ (Rosecrance, 1986: 48). This development-related change has an analogy in internal conflicts. When land-based assets such as most primary commodities are economically dominant, states have strong incentives to use physical force to retain control, and potential insurgents have similar incentives to try to seize control over the central power or to obtain larger autonomy for a region. This argument reflects the importance placed on primary commodity exports by Collier & Hoeffler (2004) and Fearon & Laitin (2003). Several rebel economic activities require high rebel territorial control, such as taxation of natural resource production, rich landowners, or household incomes (Fearon & Laitin, 2003). In the words of Boix (2008: 432), ‘In economies where wealth is either mobile or hard to tax or confiscate, sustained political violence to grab those assets does not pay off since their owners can either leave in response to the threat of confiscation or are indispensable to the optimal exploitation of assets.’ Boix finds strong empirical evidence for this account. It is supported by numerous empirical studies that show that extensive reliance on the export of oil – a highly appropriable asset – is associated with conflict as well as authoritarian rule (Fearon & Laitin, 2003; Fjelde, 2009; Ross, 2001). Relatedly, the models of democratization in Boix (2003) and Acemoglu & Robinson (2006) provide an explicit link between democratization and civil war – elites agree to democratization because they fear a revolution staged by the poor. Democratization, they argue, is least likely when inequality is extensive, since the redistributive tax rate preferred by the median voter then will be very high. Revolutions, then, will be more frequent in unequal societies, since the elites have a stronger incentive to resist democratization. If the assets that the rich control are in the form of land or other resources that cannot be moved out of the country, the poor will be able to impose radical taxes if they get to control the tax rate (Boix, 2003). If most of the wealth is in the form of financial capital, a larger fraction of it is ‘safe’ from taxation, and democratization is less threatening. Moreover, where lootable assets are predominant, rebel groups have incentives to stage limited campaigns not to entirely take over the government, but to secure local access to profitable natural resources. Joint interests. The democratic peace seen as merely ‘joint interests’ (Gartzke, 1998) may also be a function of economic development, as noted in Rosecrance (1986) and Gartzke (2007). Well into the 20th century, an ‘obsession with land’ was the major cause of war since states could improve their position by seizing other nations’ territory (Rosecrance, 1986: 48). During the 20th century, however, mobile factors of production – capital and labor – surpassed land in importance for productive strength. At the same time, nationalist resistance to occupation became more frequent, increasing the cost of extracting resources from a territory (also see Boix, 2003: 44–45). In addition, the diversity of resources employed speaks against a military strategy (Rosecrance, 1986; Brooks, 1999). Development may provide the motive and means for a state to seize a particular territory from another by force, but it also increases its dependence on third parties. War hampers trade with third parties either because of political reactions or because the heightened risk resulting from conflict increases the price of traded goods. The constraints imposed on developed states through their extensive trade with a great number of other nations are apt to outweigh the prospect of gaining control over one particular territory.27 Developed societies that are economically reliant on the revenues from international trade and investment place much more emphasis on the protection of property, political stability, and the integrity of international borders than on expanding own territories. Developed societies, then, have a joint interest in restricting attempts to expand territories, such as Saddam Hussein’s conquest of Kuwait, and a lack of interest in contesting own borders. Similar joint-interest explanations also apply to internal conflicts and to the incentives to resist democratization. Economic development, in particular the reliance on relations with international markets, also means that a large set of actors become reliant on preserving political stability. Interdependence. In several theories of democratization (Dahl, 1971; Olson, 1993; Boix, 2003), the high costs of violence and repression in densely interacting societies is an important factor. Dahl (1971) sees ‘modern dynamic pluralist’ societies as an essential prerequisite for democracy – democracy prevails because citizens can credibly threaten to hurt the elites economically by means of strikes, protests or exiting the country. The diversification and division of labor in developed economies leads to both democracy and internal peace. For interstate conflict, a similar argument states that strong dependence on trade and on capital constrains belligerent actors (Angell, 1910; Russett & Oneal, 2001). Domestic and foreign capital is likely to flee the country if war breaks out. Less capital-intensive economies are less constrained by these considerations (Gartzke, Li & Boehmer, 2001). In a critical review of the democratic peace, Gat (2005, 2006: 658) argues that it has overlooked the industrial revolution: ‘Rather than the cost of war becoming prohibitive . . . it was mainly the benefits of peace that increased dramatically once the Malthusian trap was broken, tilting the overall balance between war and peace for . . . industrializing and industrial societies, regardless of their regime, for which wealth acquisition ceased to be a zero-sum game.’ The capitalist peace. Gartzke (2007) argues that the liberal peace really is a ‘capitalist peace’. The rhetoric value of this term is greater than its precision. In effect, Gartzke’s argument draws on several of the effects of socio-economic development reviewed above. Interdependence and mobility of assets are equally important as the particular economic freedoms and financial structures traditionally associated with ‘capitalism’. Echoing Rosecrance, Gartzke (2007: 172) argues that development ‘leads states to prefer trade to theft’, but does not weaken their resolve to defend their borders. At the same time, developed states are typically militarily powerful and are able to wage wars over long distances. Since many wars are fought over non-territorial issues (e.g. to defend a particular political system in another state, or to prevent the development of nuclear capabilities), developed states are willing to fight long-distance wars where conquest is not the motivation. This leads Gartzke to expect that development leads contiguous dyads to be less likely to experience militarized interstate disputes and non-contiguous dyads to be more likely to do so. He finds support for both these hypotheses, and finds that the terms representing the democratic peace are non-significant when controlling for the ‘capitalist’ factors. Gartzke & Hewitt (2010) obtain similar results for international crises. The capitalist peace challenge to the democratic peace is taken up by Dafoe (2011) and Choi (2011), who show that the democratic peace retains support in the model of Gartzke (2007) with some specification changes that most analysts would agree are improvements to the original. The complete replication results presented in Choi (2011) show, however, that the substantial effect of the democratic peace is weaker when controlling for ‘capitalist’ factors than without, and Gartzke’s main hypotheses retain support in their replications. Any residual effects of democracy? The arguments reviewed here may imply that socioeconomic development is an important pre-condition for the democratic peace, in the context of both interstate and internal conflicts. It would be premature to conclude that development completely removes the importance of democratic institutions, however. First, if the economic underpinnings for democracy were sufficient for citizens’ welfare, we would not have seen the systematic trend of transitions toward democracy when states become economically more developed (Przeworski et al., 2000; Boix, 2003, 2011). Because of commitment problems, the ‘invisible hand’ of the market is insufficient to prevent conflict. Both elites and citizens see the need to design institutions that formalize access to decisionmaking power and also bind both sides to this formalization should the underlying balance of power change at some point in the future. One might also argue that development presupposes some kernels of democratization. For instance, the emergence of market norms crucially depends on the protection of property. Effective autocratic governments can protect property against ‘roving bandits’, but have a harder time assuring market actors that they will resist the temptation to confiscate the property of citizens. This, according to Olson (1993: 572), can only happen when rulers have very long time horizons, and long time horizons are credible only in democratic systems: ‘History provides not even a single example of a long and uninterrupted sequence of absolute rulers who continuously respected the property and contract-enforcement rights of their subjects.’ Indeed, Olson (1993: 574) claims that ‘Individual rights to property and contract enforcement were probably more secure in Britain after 1689 than anywhere else, and it was in Britain, not very long after the Glorious Revolution, that the Industrial Revolution began.’ If so, democracy is causally prior to development. At least, it is likely that democracy and economic modernization have developed in a dialectic process not unlike the Kantian learning process discussed in Cederman (2001). This process is probably related to a general shift in norms against the use of violence. Several of the long-range processes discussed in Gat (2006) and Pinker (2011) may be seen as informing explanations of democratization as much as explanations for the decline of war. Moreover, democracy and development may require each other to produce socially optimal outcomes. Mousseau (2000) and Mousseau, Hegre & Oneal (2003) find that the effect of democracy is contingent on development. Dafoe, Oneal & Russett (2013: 206) acknowledge that democracy and development might mutually reinforce each other: ‘Economic norms may express themselves more forcefully in liberal polities; moral concerns weigh more heavily when people are rich; the stability and bargaining credibility made possible by democracy . . . is more robust when governments are dependent on capital.’ Moreover, development in general strengthens and stabilizes democratic institutions (Przeworski et al., 2000; Gates et al., 2006),28 and developed democracies should therefore be better able to constrain leaders and affect their audience costs and incentives to avoid failed wars. In the case of domestic conflict,Hegre (2003),Collier& Rohner (2008), and Gleditsch, Hegre & Strand (2009) also find democracy to reduce the risk of internal conflict more effectively in high-income countries. This may be because the democratic strategies for maintaining order may be more costly than the autocratic strategies. Identifying and prosecuting individuals within groups that make use of illegal means of protest takesmore resources than indiscriminate repression of the entire group. To maintain a democratic civil peace, the government must be capable of not only actively affecting the societal distribution of resources but also preventing abuses of one social group by another. Most democracy datasets measure the extent to which governments are accountable and constrained, but rarely capture their capabilities to implement their decisions. Hegre & Nygård (forthcoming) indicate that such capabilities are just as important as the de jure institutions. Relatedly, political systems that combine democratic and autocratic features, for instance, may be regarded as having low capability because of their lack of consistency (Gates et al., 2006; Gleditsch & Ruggeri, 2010). Kalyvas & Balcells (2010), moreover, show that after the end of the Cold War, an increasing proportion of internal conflicts have been ‘symmetric non-conventional’ where both the government and the rebels lack the capacity to fight regular wars. This trend coincides with an increased number of low-income, low-capacity democracies, in particular in sub-Saharan Africa. Development also affects the policy incentives for democratically elected leaders. Illiterate populations are often unable to make use of the democratic institutions to constrain the elected leaders. Elected offices are extremely valuable to their incumbents in societies with immobile assets and extensive inequality (Boix, 2008), widespread corruption, and few alternative economic opportunities, inducing incumbents to concentrate on retaining power rather than serving the electorate. In sum, leaders in low-income democracies may be both less able and less willing to address social conflicts that underlie ‘relative-deprivation’ mechanisms. Development does not have the same effect in nondemocratic systems. Hegre (2003) indicates that violent conflict becomes more frequent in authoritarian states as they modernize. This is in conflict with the empirical implications of the ‘opportunity’ (Collier & Hoeffler, 2004) or ‘feasibility’ accounts of conflict (Collier, Hoeffler & Rohner, 2009). Development, to the extent it fosters ‘modern dynamic pluralist’ societies, may tend to shift the balance in favor of ‘justice-seeking’ rather than ‘loot-seeking’ motivations for internal conflicts, since the education, urbanization, and economic leverage associated with development raise the political expectations of citizens and help them resolve their collective action problems. It is clear that demands for democratization tend to intensify with higher education levels and the increased dispersion of economic leverage in modern economies. As exemplified by the recent conflicts in Libya and Syria, elites that resist these demands run a risk of escalating such conflict to civil war. Economic development may be a necessary condition for the democratic peace, but not a sufficient one. On the other hand, the autocratic means to maintain order do not become more effective with increasing development. First, widespread repression is more likely to meet widespread popular resentment the more educated the population is. With more human and social capital at hand, citizens are better able to force a repressive government to change its behavior. Eventually, the elites may be forced to open up the political system to allow the formation of democratic political systems. This transition process is often associated with civil conflict. Conclusions This review has discussed recent research on the relationship between democracy and armed conflict, covering both conflicts internal to countries and interstate conflicts. Although there are many differences between the interstate and domestic conflict, the review indicates there are also several similarities. In particular, some important challenges to the democratic peace apply to both types of conflict. The most fundamental challenge, in my view, is that there might be underlying social changes that explain both the development of democratic institutions and peaceful resolution of social conflicts. These changes are typically summarized as socio-economic development, and typically work through the incentives for using physical force for political goals. At the same time, as recently seen in Syria, relative economic development in itself is not sufficient to prevent armed conflict. Democratic institutions are formal codifications of nonviolent conflict resolution procedures. Socioeconomic development is likely to change societies such that nonviolent conflict resolution is an underlying pareto-optimal equilibrium, allowing actors to agree to such codifications. In the absence of formal codifications, however, actors may be unwilling to trust that this underlying equilibrium exists. Hence, democratic institutions may be necessary to allow the beneficial changes due to development to be manifested as more peaceful societies.

#### Empirical validity is sufficient justification for action—prior questions are reductionist views of IR and cause a vicious cycle

Owen, university of Southampton, 02 (David Owen, Reader of Political Theory at the Univ. of Southampton, Millennium Vol 31 No 3 2002 p. 655-7)

Commenting on the ‘philosophical turn’ in IR, Wæver remarks that ‘[a] frenzy for words like “epistemology” and “ontology” often signals this philosophical turn’, although he goes on to comment that these terms are often used loosely.4 However, loosely deployed or not, it is clear that debates concerning ontology and epistemology play a central role in the contemporary IR theory wars. In one respect, this is unsurprising since it is a characteristic feature of the social sciences that periods of disciplinary disorientation involve recourse to reflection on the philosophical commitments of different theoretical approaches, and there is no doubt that such reflection can play a valuable role in making explicit the commitments that characterise (and help individuate) diverse theoretical positions. Yet, such a philosophical turn is not without its dangers and I will briefly mention three before turning to consider a confusion that has, I will suggest, helped to promote the IR theory wars by motivating this philosophical turn. The first danger with the philosophical turn is that it has an inbuilt tendency to prioritise issues of ontology and epistemology over explanatory and/or interpretive power as if the latter two were merely a simple function of the former. But while the explanatory and/or interpretive power of a theoretical account is not wholly independent of its ontological and/or epistemological commitments (otherwise criticism of these features would not be a criticism that had any value), it is by no means clear that it is, in contrast, wholly dependent on these philosophical commitments. Thus, for example, one need not be sympathetic to rational choice theory to recognise that it can provide powerful accounts of certain kinds of problems, such as the tragedy of the commons in which dilemmas of collective action are foregrounded. It may, of course, be the case that the advocates of rational choice theory cannot give a good account of why this type of theory is powerful in accounting for this class of problems (i.e., how it is that the relevant actors come to exhibit features in these circumstances that approximate the assumptions of rational choice theory) and, if this is the case, it is a philosophical weakness—but this does not undermine the point that, for a certain class of problems, rational choice theory may provide the best account available to us. In other words, while the critical judgement of theoretical accounts in terms of their ontological and/or epistemological sophistication is one kind of critical judgement, it is not the only or even necessarily the most important kind. The second danger run by the philosophical turn is that because prioritisation of ontology and epistemology promotes theory-construction from philosophical first principles, it cultivates a theory-driven rather than problem-driven approach to IR. Paraphrasing Ian Shapiro, the point can be put like this: since it is the case that there is always a plurality of possible true descriptions of a given action, event or phenomenon, the challenge is to decide which is the most apt in terms of getting a perspicuous grip on the action, event or phenomenon in question given the purposes of the inquiry; yet, from this standpoint, ‘theory-driven work is part of a reductionist program’ in that it ‘dictates always opting for the description that calls for the explanation that flows from the preferred model or theory’.5 The justification offered for this strategy rests on the mistaken belief that it is necessary for social science because general explanations are required to characterise the classes of phenomena studied in similar terms. However, as Shapiro points out, this is to misunderstand the enterprise of science since ‘whether there are general explanations for classes of phenomena is a question for social-scientific inquiry, not to be prejudged before conducting that inquiry’.6 Moreover, this strategy easily slips into the promotion of the pursuit of generality over that of empirical validity. The third danger is that the preceding two combine to encourage the formation of a particular image of disciplinary debate in IR—what might be called (only slightly tongue in cheek) ‘the Highlander view’—namely, an image of warring theoretical approaches with each, despite occasional temporary tactical alliances, dedicated to the strategic achievement of sovereignty over the disciplinary field. It encourages this view because the turn to, and prioritisation of, ontology and epistemology stimulates the idea that there can only be one theoretical approach which gets things right, namely, the theoretical approach that gets its ontology and epistemology right. This image feeds back into IR exacerbating the first and second dangers, and so a potentially vicious circle arises.

#### Qualitative research is good—best way to support causal conclusions

Maxwell ’12 Joseph A. Maxwell, “The Importance of Qualitative Research for Causal Explanation in Education,” Qualitative Inquiry 2012 18: 655-661, Sage

In conclusion, I am making two claims. First, I am arguing that qualitative researchers can draw and support causal conclusions—that this is not an inappropriate aspiration. We are able to do this by focusing on the causal processes, mental as well as physical, that result in particular outcomes, rather than by simply demonstrating that a relationship exists between particular variables. Not all qualitative researchers aspire to draw such conclusions, and that is legitimate, but there are no good philosophical or methodological prohibitions against our doing this. I am not just arguing that we can do this, but that we’re good at it. We have the methods that allow us to both develop and test causal explanations in education. However, we could be better at it. Drawing causal conclusions is challenging even in the best of conditions, and attempting to generalize such conclusions is even more difficult. If we want to credibly make such claims to a wider audience, we need to be systematic and rigorous in providing evidence that supports these claims and that addresses potential validity threats to these claims; I provide elsewhere a detailed discussion of methods that qualitative researchers can use for this (Maxwell, 2004b, 2011a). However, in doing this, we also need to challenge the positivist assumptions that typically inform “evidence-based” approaches to research (Maxwell, 2009). Second, I am arguing that educational research, and social research generally, requires such qualitative approaches if it is to credibly identify the actual causes that influence a particular outcome, let alone to make claims about the broader efficacy of any intervention. Pawson (2006) argued, The nature of causality in social programmes is such that any synthesis of evidence on whether they work will need to investigate how they work. This requires unearthing information on mechanisms, contexts, and outcomes. The central quest is to understand the conditions of programme efficacy and this will involve the synthesis in investigating for whom, in what circumstances, and in what respects a family of programmes work. (p. 25) The idea that randomized experiments or structural equation models can provide valid general conclusions about the effect of an intervention, in the absence of any understanding of the actual causal processes that were operating, the specific contexts in which these processes were situated, or the meaning that the intervention and contexts had for participants, is an illusion. We need qualitative methods and approaches in order to understand “what works” and why.

#### Absolute causality may be impossible, but analyzing probability is key

Campbell and Currie, 6

Scott Campbell and Greg Currie, University of Nottingham, “Against Beck: In Defence of Risk Analysis,” Philosophy of the Social Science, June 2006

Beck’s next objection is that good science demands impossible standards for proving a causal link. According to Beck, the better the scientist, the more rigorous will be his insistence on strict proof for the claim that X caused Y, for example, that power lines cause leukemia. “The insistence on strict proof of causality is a central element of scientific rationality,” he says (1992, 63). But strict proof of causality is almost impossible to come by, which means that industry and government always end up denying that there is any risk. The stricter the proof required, then, the more risks and hazards industry is free to produce. As Beck says, by turning up the standard of scientific accuracy, the circle of recognized risks justifying action is minimized, and consequently, scientific license is implicitly granted for the multiplication of risks. To put it bluntly: insisting on the purity of the scientific analysis leads to the pollution and contamination of air, foodstuffs, water, soil, plants, animals and people. (1992, 62) This is simply not true, though. It is in fact granted by all writers on scientific method that strict proof in science is impossible, and most writers emphasize the role of probability. While a causal link between smoking and cancer has not been strictly proved, epidemiological studies have shown that there is a strong correlation between them, and that is good scientific reason—given that other possible causes have been tested for—to think that smoking causes cancer. This is not proof, but high probability. (Some cigarette companies still insist on strict proof, of course—but this is widely regarded by scientists as specious reasoning.) When a risk expert denies that computer monitors (i.e., VDTs) cause cancer, he isn’t doing this just on the basis that there is no strict proof of a causal link; he is doing it on the basis that there is little or no good supporting evidence, not enough even to tip the balance of probabilities toward the link. And legislation designed to help clean up the environment is almost always based on probability, not strict proof. Beck might reply that his argument will still go through on the basis of probability rather than proof, the point being that science will not judge anything to be a risk unless it can be shown to be very probable. But risk analysis will factor in low-probability events as well as high-probability events. For instance—as Beck himself complains—risk analysts often allo- cate a low probability to nuclear mishaps. And environmental legislation is often based on low-probability events—and rightfully so, according to many environmentalists. And because risk is a function of harm as well as probability, even a low-probability event can be risky if the harm is high enough.

### 1AC—Plan

#### The United States Congress should substantially increase restrictions on the offensive cyber operations war power authority of the President of the United States.

### Solvency

#### Congressional oversight solves without destroying flex—circumvention isn’t a reason to vote neg

Dycus, 10

(Stephen Dycus, Professor, Vermont Law School; internationally recognized authority on national security law and environmental law. He was founding chair of the National Security Law Section of the Association of American Law Schools. He is the lead author of "National Security Law" (the field's leading casebook) and "Counterterrorism Law", and he was founding co-editor in chief of the Journal of National Security Law & Policy. “Congress’s Role in Cyber Warfare” <http://jnslp.com/wp-content/uploads/2010/08/11_Dycus.pdf>) Henge

In his celebrated concurring opinion in The Steel Seizure Case, 1 Justice Jackson cautioned that “only Congress itself can prevent power from slipping through its fingers.”2 Jackson’s warning seems especially pertinent today, as we prepare urgently for cyber warfare – facing potentially enormous threats from yet unknown enemies, and finding ourselves dependent on staggeringly complex, unproven technology.3 The executive branch, which has special expertise and agility in national security matters generally, as well as substantial constitutional authority, has taken the initiative in these preparations.4 Yet if Congress is to be faithful to the Framers’ vision of its role in the nation’s defense, it must tighten its grip and play a significant part in the development of policies for war on a digital battlefield.5 It also must enact rules to help ensure that these policies are carried out. Congress must work hand in hand with the Executive, however, to confront these evolving threats. The importance of collaborative planning can be seen in a recent exchange of correspondence in which leaders of the Senate Select Committee on Intelligence wrote to the Director of National Intelligence to ask about “the adequacy of the Director of National Intelligence and Intelligence Community authorities over cybersecurity.”6 The Director answered: This is a very important issue . . . . A judgment regarding the adequacy of DNI authorities and any changes, additions, or clarifications will necessarily depend on the Administration’s strategic plan on cyber, and where the center of gravity will be within the Executive branch. . . . We have more work to do in the Executive Branch before I can give you a good answer.7 The strategic, technological, and political problems described here present challenges of unprecedented complexity. The risks of error both in the formulation of a cyber warfare policy and in its execution are substantial. And despite the importance of developing a coherent, coordinated response to this threat, it seems unlikely that we will find a way to overcome entirely the endless turf battles among federal agencies and congressional committees.8 Still, the need is so pressing and the stakes are so high that we cannot afford not to try. The very future of the Republic may depend on our ability not only to protect ourselves from enemies armed with cyber weapons, but also to use such weapons wisely ourselves. This article examines some of the relevant legal issues and suggests some possible solutions. I. CONGRESS’S ROLE IN DECIDING WHEN AND HOW TO GO TO WAR There is broad agreement that congressional authorization is needed to start a war.9 On the other hand, the President may act without Congress’s approval to repel an attack on the United States.10 Between these two extremes, the scope of the President’s unilateral authority to use military force is less well understood.11 Once hostilities are under way, there is a consensus that the President has the tactical powers of a Commander in Chief, although it may not always be clear which of the President’s actions are tactical and which are strategic.12 Before an attack can be launched, of course, Congress must have supplied the President with personnel and weapons.13 Moreover, Congress may regulate the President’s actions as Commander in Chief, except when the nation comes under sudden attack or the President exercises her tactical powers (and perhaps even then). In the Supreme Court’s 1800 decision in Bas v. Tingy, Justice Paterson, one of the Framers, echoed the other Justices in declaring that “[a]s far as congress authorized and tolerated the war on our part, so far may we proceed in hostile operations.”14 Four years later, in Little v. Barreme, the Court reiterated that the President must not exceed limits set forth in Congress’s authorization of hostilities.15 Since then, no court has ruled otherwise.16 In the intervening two centuries, Congress has adopted a number of measures to control the initiation or conduct of warfare. At the end of the Vietnam War, for example, Congress passed the War Powers Resolution (WPR),17 which requires the President to report to Congress within 48 hours the introduction of U.S. armed forces into hostilities or imminent hostilities, and to withdraw those forces within 60 days if Congress does not expressly approve of their continued deployment.18 Lambasted by some as an unconstitutional encroachment on presidential powers, the WPR has been followed (or at least lip service has been paid to it) by each President since the Nixon administration,19 and Congress has repeatedly referred to the WPR approvingly in subsequent legislation.20 If Congress now fails to enact guidelines for cyber warfare, it might be perceived as inviting “measures on independent presidential responsibility.”21 Chief Justice Marshall suggested in Little v. Barreme that if Congress had remained silent, the President might have been free to conduct the Quasi-War with France as he saw fit.22 But the national interest in electronic warfare, just as in that early maritime conflict, is so great that the planning and conduct of such a war should not be left entirely to the Executive. And because a cyber war might be fought under circumstances that make it impossible for Congress to play a meaningful contemporaneous role, Congress ought to get out in front of events now in order to be able to participate in the formulation of national policy. II. CONGRESS’S ROLE IN INTELLIGENCE AND COVERT ACTIONS The National Security Act of 194723 showed Congress’s determination to exert some control over this nation’s intelligence apparatus. That determination was strengthened after the disclosure of widespread intelligence abuses by the CIA and other agencies.24 In 1991, in response to the Iran-Contra Affair, Congress adopted a measure directing the President to keep the congressional intelligence committees “fully and currently informed of the intelligence activities of the United States, including any significant anticipated intelligence activity.”25 The term “intelligence activity” expressly includes “covert actions,”26 which additionally require a written finding by the President that they are “necessary to support identifiable foreign policy objectives of the United States and [are] important to the national security of the United States.”27 Intelligence activities are also understood to include “all activities that elements of the Intelligence Community are authorized to conduct pursuant to [Executive Order No. 12,333],” the executive charter for such activities.28 The “intelligence community” includes the Office of the Director of National Intelligence, CIA, NSA, other Defense Department intelligence components, and other federal intelligence elements,29 which are authorized to engage in, inter alia, intelligence collection and analysis and “activities to protect against international terrorism . . . and other hostile activities directed against the United States by foreign powers, organizations, persons, and their agents.”30 This broad mandate certainly encompasses many U.S. efforts to defend against cyber attack and to employ cyber weapons offensively. By this definition, most preparations for and conduct of cyber warfare should be reported to the intelligence committees as “intelligence activities.” It is significant that the reporting requirement in the 1991 law is not limited to agencies within the intelligence community. Yet this legislation provides no guarantee that Congress will receive the information it needs to play a meaningful role in the development or execution of cyber warfare policy. It is not known, for example, precisely what it means for the intelligence committees to be “fully and currently” informed, what kinds of intelligence activities are regarded as “significant” enough to report, or who decides.31 Other sections of the 1991 law call on all agencies involved in intelligence activities, not just the President, to keep the intelligence committees informed about those activities, but only “[t]o the extent consistent with due regard for the protection from unauthorized disclosure of classified information relating to sensitive intelligence sources and methods or other exceptionally sensitive matters.”32 The “due regard for” language might be invoked to keep Congress in the dark. Under the 1991 law, “covert actions,” those with respect to which “it is intended that the role of the United States Government will not be apparent or acknowledged publicly,”33 need only be reported to a small group of legislators known as the “Gang of Eight,”34 and then only in a “timely fashion,” a term not defined by statute.35 Characterization of U.S. planning and execution of electronic warfare as “covert” could enable reporting to the smaller group, making it more difficult for Congress to play a significant role.36 Moreover, any reporting might be delayed indefinitely.37 Another potential obstacle to congressional involvement is the reportedly common but statutorily unauthorized practice of informal reporting to an even smaller “Gang of Four” – the leaders of the intelligence committees – generally for sensitive non-covert intelligence activities.38 The Defense Department is heavily engaged in preparations for cyber warfare, having recently announced the establishment of a new U.S. Cyber Command.39 But congressional oversight of the work of this command could be hampered by the military’s reported practice of labeling its clandestine activities – those that are intended to be secret, but that can be publicly acknowledged if discovered or inadvertently revealed – as “operational preparation of the environment,” rather than intelligence activities, even though they may pose the same diplomatic and national security risks.40 As thus characterized, these activities might not be reported to the intelligence committees.41 Any oversight that occurred would be conducted instead by the House and Senate Armed Services Committees.42 Such a division of responsibilities might create dangerous confusion. Congressional involvement also might be frustrated by the statutory exclusion of “traditional . . . military activities or routine support to such activities” from the definition of “covert action.”43 If secret military preparations for cyber war are regarded as “traditional military activities,” under the rationale outlined above they might escape both the presidential findings requirement for covert actions and any reporting to the intelligence committees.44 III. A LEGISLATIVE HAND ON THE CYBER WAR MOUSE Cyber warfare, as that term is used here, refers to conflicts that utilize cyber or electronic weapons either offensively or defensively, or both. Cyber weapons are currently employed offensively in kinetic warfare, for example, to suppress an enemy’s air defenses or disrupt its communications, or defensively to track enemy troop movements. These weapons might also be used offensively to disable an enemy’s cyber weaponry or defensively in response to an enemy attack, to prevent further aggression. The term “cybersecurity” might be understood to refer to defense against cyber attacks. “Cyber attack” suggests offensive use, but the label is inexact and might be misleading. A preemptive strike to ward off an imminent enemy attack is considered defensive. Digital espionage might be part of the preparation for an attack, or it might be perceived that way by the target, which might then be provoked to defend itself by responding with a preemptive attack, either cyber or kinetic. The important point here is that any use of cyber weapons, offensive or defensive, could have enormous consequences for the security and other interests of the United States. The effect of such use, actual or potential, matters more than the labels. And if the effect – on human life or property, for example, or diplomatic relations or compliance with the law of armed conflict – is substantial, Congress has a role to play in adopting policy for that use. Congress has not thus far adopted measures suited to the regulation of cyber warfare. The War Powers Resolution, for example, is concerned with sending U.S. troops into harm’s way, rather than with clicking a computer mouse to launch a cyber attack, although the strategic consequences might be similar. And the WPR’s relatively relaxed timetable for executive notice and legislative response is unrealistic for war on a digital battlefield. Similarly, if cyber warfare is regarded as an intelligence activity, the intelligence oversight measures just described cannot, for reasons already indicated, ensure that Congress will be able to play a meaningful role. In the words of the National Research Council study cited above, “Today’s policy and legal framework for guiding and regulating the use of cyberattack is ill-formed, undeveloped, and highly uncertain.”45 Our experience with nuclear weapons may point to needed reforms. Since the beginning of the Cold War, the United States has had a fairly clear nuclear policy (albeit one that deliberately includes an element of ambiguity) – one known generally to Congress, the American public, and potential enemies.46 Congress has approved or disapproved the purchase of the weapons and delivery systems. It has been briefed on the policy, and it has debated that policy vigorously.47 While Congress has not articulated U.S. nuclear policy in any coherent form, it has collaborated closely with the executive branch in the development and execution of that policy. Cyber weapons bear a striking resemblance to nuclear weapons in some important ways. An enemy’s cyber attack would, like a nuclear strike, probably come without a clear warning. There are as yet no reliable defenses against either a cyber attack or a nuclear attack. Collateral damage from a nuclear attack would almost certainly be very extensive and would linger for an extended period.48 The direct and indirect effects of a cyber attack, while different in kind and degree, still could be widespread and indiscriminate.49 In other ways, cyber weapons are critically different from their nuclear counterparts. For one thing, the time frame for response to a cyber attack might be much narrower. A nuclear weapon delivered by a land-based ICBM could take 30 minutes to reach its target. An electronic attack would arrive instantaneously, and leave no time to consult with or even inform anyone outside the executive branch before launching a counterstrike, if that were U.S. policy. What most distinguishes digital warfare, however, is the potential difficulty in identifying the source of a cyber attack. It is always possible, of course, that an enemy might covertly deliver a nuclear device to the U.S. homeland in a shipping container or a Cessna. But the apparent ease with which a cyber attack may be carried out without attribution could make it impossible to fight back at all. If an attacker made it appear that the source was an innocent neutral state or perhaps another enemy of the attacker, a misdirected U.S. response might provoke a wider conflict. The potential difficulty in tracking the source also makes a policy of deterrence based on a threat of retaliation far less credible. Given these characteristics of cyber warfare, and the continuing refinement of cyber weaponry, we approach a state of extreme strategic instability, with each nation on hair-trigger alert. The execution of an ill-conceived cyber war policy calling for a prompt response – or any response – to an attack or threatened attack could have disastrous, unanticipated consequences. It also might, depending on the circumstances, violate the law of armed conflict. Congress accordingly needs to work closely with the executive branch in the development of a policy for this new kind of conflict. Such a policy ought to reflect the distinctive technology and strategy of digital warfare, and it should be reviewed constantly as the technology evolves. Like other regulations dealing with dynamic subjects, this policy should include general approaches that reflect this nation’s broad strategic concerns and fundamental values. But the policy must also be crafted with enough flexibility to allow those charged with its execution to deal with future developments that cannot now be predicted. And it should set out a procedure for such adaptive use by identifying, for example, who must be consulted under what circumstances, and who will make the final critical decisions. It is at least theoretically possible that Congress could play an active, real-time role in the implementation of whatever cyber warfare policy is adopted. The policy might, for example, like the War Powers Resolution, require consultation “in every possible circumstance.”50 But it seems more likely that a digital war would begin and end before any notice could ever reach Capitol Hill. Congress therefore needs to lay down clear guidelines, with as much flexibility as prudence requires, for executive branch officials to follow if consultation is not reasonably possible. And Congress should require a prompt and full account of every significant use of cyber weapons. IV. OUTSOURCING CYBER WAR? Private companies furnish most of the computer hardware and software employed by the defense and intelligence communities. Many of the specific, tailored applications of such technology for national security purposes have also been developed by private companies under contract. All this makes perfect sense, given the high level of expertise in cyber technology outside the government. It echoes the well-established practice of buying uniforms and weapons from private suppliers. What may be surprising is that private companies have sometimes been employed to operate this technology – for example, in collecting and analyzing intelligence.51 These companies are guided by the terms of their contracts, including any provisions for ongoing government supervision, and by company policies. But contractor employees may feel divided loyalties because their first duty is to their employers’ shareholders. And because the delegation of responsibilities adds at least one link to the chain of command, the process of monitoring and disciplining such employees is necessarily more difficult than controlling government personnel.52 Not surprisingly, the terms of most of these contracts are classified, so public accountability is almost nonexistent. Private contractors are already engaged in work related to cyber warfare.53 It is not known publicly whether those contractors are making operational decisions or engaging directly in cyber warfare on behalf of the United States. But such actions would surely fall within the definition of “inherently governmental functions” – those that are “so intimately related to the public interest as to require performance by Federal Government employees,” including activities that “require . . . the exercise of discretion in applying Federal Government authority.”54 A Department of Defense instruction elaborates on the meaning of the term “inherently governmental functions” in the context of war fighting: The U.S. government has exclusive responsibility for discretionary decisions concerning the appropriate, measured use of combat power. . . . Because combat operations authorized by the U.S. government entail the exercise of sovereign government authority, involve substantial discretion, and can significantly affect the life, liberty, or property of private persons or international relations, they are IG [inherently governmental] . . . and cannot be legally contracted.55 Given the extraordinary risks associated with cyber weapons, Congress should not rely on executive agencies to decide which cyber warfare functions to outsource.56 It should expressly bar delegation to private contractors of authority for operation of cyber weapons, either offensive or defensive, and it ought to expressly prohibit any expenditure of appropriated funds for that purpose.57 V. A FIRM CONGRESSIONAL HANDSHAKE WITH THE EXECUTIVE Congress obviously cannot act alone to develop a cyber warfare policy for the United States. Its members and staff lack the technical expertise, agility, and organization to wield this new, evolving weaponry. On the other hand, Congress’s job in our constitutional system is to set national policy for the executive branch to execute. Especially in the matter of cyber warfare, where the diplomatic and strategic stakes are potentially as high as they are in any kinetic conflict, Congress has a critical role to play. It has perspective gained from long experience in foreign affairs and a host of related issues, and it may be more responsive to the popular will. The solution to this apparent conundrum may be found in a close collaboration between the political branches in the planning and implementation of rules for cyber warfare.58 Congress needs to act now to create authority and set boundaries within which the President may develop more refined protocols. This legislative development should be guided by advice from executive branch officials. The process must be cooperative rather than competitive. The resulting rules will necessarily be partly statutory, partly executive. The recent White House Cybersecurity Policy Review recommended that the “Administration should partner appropriately with Congress to ensure [that] adequate law, policies, and resources are available to support the U.S. cybersecurity-related missions.”59 Set out below are some steps that Congress might take to create an appropriate partnership. Some of these steps involve changes in congressional committees and responsibilities. Others would require coordination of cybersecurity functions within the executive branch. Still others would direct the President to keep Congress fully informed about anticipated and actual uses of cyber weapons. Several would restrict potential executive branch actions that seem – as a matter of policy – particularly unwise. 1. Designate a single committee in each House with primary responsibility for cyber warfare in order to develop a coherent and consistent legislative approach.60 2. Charge the designated committees with the development of broad policy and oversight of its implementation for both offensive and defensive uses of cyber weapons, given the close, perhaps indistinguishable, connection between the two uses. 3. Make the designated committees responsible for oversight of the relevant activities of the White House and every government agency concerned with cyber warfare, including the Defense Department, and their contractors, whether overt, clandestine, or covert. 4. Designate a lead federal agency to coordinate ongoing planning among agencies.61 The congressional committees would then have a principal point of contact for the collaborative development of policy. 5. Designate a lead agency to execute the cybersecurity plan.62 6. Order the preparation of a National Cybersecurity Strategy at prescribed intervals.63 This document should be declassified to the greatest extent possible, in order to inform every member of Congress and the public about the basic elements of U.S. cyber policy. 7. Require frequent, periodic briefings of the congressional committees, to enable serious consultation and advice in both directions as cyber policy evolves over time. These briefings should include information about rules of engagement, procedures for deciding to use cyber weapons, and any delegations of authority for such use. 8. Require consultation with the designated congressional committees in every possible instance before any significant use of cyber weapons.64 9. Require a written finding by the President, in advance of any significant use of cyber weapons whenever reasonably possible, or within a day or two afterward, that such use is or was necessary to the national security of the United States, that such use is or was as limited in scope as possible and consistent with the laws of armed conflict, and that Congress was consulted or could not be consulted because of the urgency of the threat. 10. Require immediate reports to the designated committees of any significant use of cyber weapons, either offensive or defensive. 11. Expressly forbid any withholding of information from the committees based on classification or for other reasons of secrecy. 12. Direct that all required reports be delivered to the designated committees as a whole, not merely to selected members.65 13. Expressly forbid automated offensive responses to actual or threatened cyber attacks on the United States under any circumstances. Given the potential for misperception or misinterpretation of an enemy attack, the difficulty of identifying the attacker and of assessing any resulting damage, and the risk of inadvertent escalation, any such response should be directed by a sentient human hand, informed by as much consultation with various government officials as the circumstances will permit.66 14. Create a government structure to coordinate assistance to private entities that come under cyber attack, so that such entities do not take matters into their own hands.67 15. Review and appropriately amend existing legislation designed to protect privacy within the United States.68 Needed amendments might require technical fixes, such as review of email traffic in anonymized form, or appointment of privacy officers in agencies responsible for implementation of cyber policy.69 16. Require the public disclosure of U.S. cyber warfare policy to the greatest extent possible, in order to inform those in government who are not directly involved in its development, to promote public debate, and to let potential enemies know that the United States has a viable policy in place.70 17. Prohibit the outsourcing of responsibility for operating cyber weapons systems either defensively or offensively. Because of the grave potential consequences and the attendant need for close control and accountability, such operations should be undertaken only by government officials. These recommendations are, of course, riddled with terms that require careful definition. They also omit many critical details. Specific provisions relating to timing of notices and the requirement of consultation, for example, must be worked out between the political branches. Congress’s active role in the development and implementation of cyber warfare policy is no guarantee of national security. The policy might be flawed in various ways. There is also a risk that whatever policy is adopted will not be properly executed or that its execution will have unintended results. The policy might be misunderstood or might not provide clear or appropriate guidance in the urgent circumstances facing its interpreter. The person charged with implementing the policy might make a mistake – for example, by interpreting a potential enemy’s electronic espionage as an attack. Available cyber weaponry might not work as planned. Or a purely defensive move by U.S. operators might be construed by another nation as offensive, and provoke an attack. Nor can the clearest policy, statutory or executive, guarantee compliance by an Executive determined to ignore it.71 The rules might be construed by the President in a way that reduces the importance of Congress’s role. Or they might be challenged in court. Congress should not, however, hesitate to take the steps outlined here merely because they might produce unintended results or because they could be difficult to enforce. Exactly the same criticisms could be leveled at almost any reorganization or legislative initiative. The high stakes in this instance, and Congress’s constitutional responsibility for formulation of national security policy, mean that Congress cannot sit this one out. It might be suggested that these proposed measures would dangerously tie the President’s hands, thereby limiting her freedom to respond to unpredictable future national security threats. The very point of the recommendations, however, is that Congress should place limits on the President’s actions – to require her to share the responsibility for deciding to go to war. Even then, if the nation comes under sudden cyber or kinetic attack the President will remain free to respond as she sees fit. The United States faces unprecedented challenges from enemies equipped with new weaponry possessing vast, evolving destructive potential. The two political branches must draw on their respective expertise and experiences to work together to meet these challenges, as the Framers intended.

#### US OCO policy creates norms—it’s reverse causal

Bradbury, 11

(Steven G. Bradbury is an attorney at the Washington, D.C office of Dechert LLP. Bradbury was head of the Office of Legal Counsel (OLC) in the United States Department of Justice during the George W. Bush administration. “The Developing Legal Framework for Defensive and Offensive Cyber Operations” <http://harvardnsj.org/wp-content/uploads/2011/04/Vol.-2_Bradbury_Final.pdf>) Henge

Conclusion. So here’s my thesis: To my view, the lack of clarity on certain of these issues under international law means that with respect to those issues, the President is free to decide, as a policy matter, where and how the lines should be drawn on the limits of traditional military power in the sphere of cyberspace. For example, that means that within certain parameters, the President could decide when and to what extent military cyber operations may target computers located outside areas of hot fighting that the enemy is using for military advantage. And when a cyber attack is directed at us, the President can decide, as a matter of national policy, whether and when to treat it as an act of war. The corollary to all this is that in situations where the customs of war, in fact, are not crystallized, the lawyers at the State Department and the Justice Department shouldn’t make up new red lines — out of some aspirational sense of what they think international law ought to be — that end up putting dangerous limitations on the options available to the United States. Certainly, the advice of lawyers is always important, especially so where the legal lines are established or firmly suggested. No one would contend that the laws of war have no application to cyber operations or that cyberspace is a law-free zone. But it’s not the role of the lawyers to make up new lines that don’t yet exist in a way that preempts the development of policy.14 In the face of this lack of clarity on key questions, some advocate for the negotiation of a new international convention on cyberwarfare — perhaps a kind of arms control agreement for cyber weapons. I believe there is no foreseeable prospect that that will happen. Instead, the outlines of accepted norms and limitations in this area will develop through the practice of leading nations. And the policy decisions made by the United States in response to particular events will have great influence in shaping those international norms. I think that’s the way we should want it to work.

#### The plan best captures the middle ground between absolute transparency and secrecy—perception controls the reality of the international system

Wallace, 13

(Ian Wallace, visiting fellow in the Center on 21st Century Security and Intelligence at Brookings. Wallace previously served as a senior official at the British Ministry of Defence, where he helped develop the UK government’s cyber strategy as well as Britain’s cyber relationship with the United States. “Militarizing the Internet?” <http://nationalinterest.org/commentary/militarizing-the-internet-8734?page=show>) Henge

Balancing Cyber Reward and Internet Risk Policymakers must not only ask whether a national-security cyber operation is legal, but also whether it is wise. And that probably means involving new stakeholders. Decisions that make perfect sense in the context of national security or counterterrorism may look less sensible when judged in the context of the possibility of repercussions for global trade or, say, the ability to establish norms on the cyber theft of intellectual property. This does not mean that we should abandon the use of cyberpower to support national-security goals. To do so would be to cede unnecessarily a U.S. advantage to the nation’s adversaries. But it may raise the bar. Done right, cyber capabilities have the undoubted potential to save lives. For example, when considering the thinking behind Stuxnet, it is hard to object to a plan in which no one was killed and which may have played a part in slowing down Iranian progress toward a nuclear capability (averting the possibility of U.S. or Israeli attacks and a messy war in the Middle East). But there are downsides, too, and the right people need to be in the room so that the balance of risk and reward is properly understood. The president does not need to act on all the advice he is given, but his decisions should be fully informed. Getting the Messaging Right This is not straightforward: unlike the U.S. Navy in General Dempsey’s example, the purpose and organization of DOD’s cyber power is deliberately shrouded in secrecy. There are good reasons for this confidentiality: it is easier to attack than defend in cyberspace, and there is an advantage in having advance knowledge of your adversaries’ systems. This makes it hard to explain openly what the U.S. military and intelligence community do in cyberspace. At the same time, however, the public and media are becoming increasingly aware of the importance of the global internet in their daily lives. One consequence of a requirement for high levels of operational security and keen public interest is a ready environment for leaks. In other words, these will not be the last “cyber” leaks. And if recent events prove anything, it is that leakers come in all shapes and sizes. The challenge going forward will be to find an appropriate response. Not commenting may be the least bad response to the Stuxnet claims, but anything that makes the Iranians look like the innocent victims of U.S. bullying is hardly without drawbacks. Meanwhile, focusing on the legality of internet surveillance as long as it is directed at “non-U.S. persons” does nothing to enhance the country’s reputation abroad. The global context has changed, and somehow the messaging has to catch up. None of this is meant to condone the practice of leaking. Secrets are essential to good government, especially national security. But the government must be careful to apply an accurate assessment of the risk of disclosure to its national-security decision making and, should the need arise, be prepared to justify its actions internationally and domestically. Sometimes it is useful to create doubt in the minds of adversaries about your true capabilities, but the secrecy surrounding cyber weapons can also create instability and competition. Perception quickly becomes the reality that matters internationally. Managing this new environment will require levels of self-awareness and cross-agency work that will be novel and challenging. But nothing less will do if the United States wants to avoid being out-maneuvered in the geopolitics of the internet age.

## 2AC

### 2AC—Simulate Aff

#### The ballot should simulate the effects of the aff—KT fairness—also decision-making, political engagement on this topic is key to exposing hypocrisy and making the govt. accountable

Mellor, 13

Ewan E. Mellor [European University Institute, Political and Social Sciences, Graduate Student, Paper Prepared for BISA Conference 2013, “Why policy relevance is a moral necessity: Just war theory, impact, and UAVs”]

**This section of the paper considers** more generally **the need for** just war **theorists to engage with policy debate about the use of force**, as well as to engage with the more fundamental moral and philosophical principles of the just war tradition. **It draws on John Kelsay’s conception of just war thinking as being a social practice**,35 **as well as on** Michael **Walzer’s understanding of the role of the social critic in society**.36 It argues that **the just war tradition is a form of “practical discourse” which is concerned with questions of “how we should act.**”37¶ Kelsay argues that:¶ [T]he criteria of jus ad bellum and jus in bello provide a framework for structured participation in a public conversation about the use of military force . . . citizens who choose to speak in just war terms express commitments . . . [i]n the process of giving and asking for reasons for going to war, those who argue in just war terms seek to influence policy by persuading others that their analysis provides a way to express and fulfil the desire that military actions be both wise and just.38¶ He also argues that “**good just war thinking involves continuous and complete deliberation**, in the sense that one attends to all the standard criteria at war’s inception, at its end, and throughout the course of the conflict.”39 **This is important as it highlights the need for** just war **scholars to engage with the ongoing operations in war and the specific policies that are involved**. The question of whether a particular war is just or unjust, and the question of whether a particular weapon (like drones) can be used in accordance with the jus in bello criteria, only cover a part of the overall justice of the war. **Without an engagement with the reality of war, in terms of the policies used in waging it, it is impossible to engage with the “moral reality of war,”**40 **in terms of being able to discuss it and judge it in moral terms**.¶ Kelsay’s description of just war thinking as a social practice is similar to Walzer’s more general description of social criticism. **The** just war **theorist, as a social critic, must be involved with his or her own society and its practices**. In the same way that the social critic’s distance from his or her society is measured in inches and not miles,41 **the** just war **theorist must be close to and must understand the language through which war is constituted, interpreted and reinterpreted**.42 **It is only by understanding the values and language that their own society purports to live by that the social critic can hold up a mirror to that society to**¶ **demonstrate its hypocrisy and to show the gap that exists between its practice and its values**.43 **The tradition** itself provides a set of values and principles and, as argued by Cian O’Driscoll, **constitutes a “language of engagement” to spur participation in public and political debate.**44 This language is part of “our common heritage, the product of many centuries of arguing about war.”45 These principles and this language provide the terms through which people understand and come to interpret war, not in a deterministic way but by providing the categories necessary for moral understanding and moral argument about the legitimate and illegitimate uses of force.46 **By spurring and providing the basis for political engagement the just war tradition ensures that the acts that occur within war are considered according to just war criteria and allows policy-makers to be held to account on this basis**.¶ **Engaging with the reality of war requires recognising that war is**, as Clausewitz stated, **a continuation of policy**. **War**, according to Clausewitz, **is subordinate to politics and to political choices and these political choices can, and must, be judged and critiqued**.47 ***Engagement and political debate are morally necessary as the alternative is disengagement and moral quietude, which is a sacrifice of the obligations of citizenship***.48 ***This engagement must bring*** just war ***theorists into contact with the policy makers and will require work that is accessible and relevant to policy makers***, **however this does not mean a sacrifice of critical distance or an abdication of truth in the face of power**. By engaging in detail with the policies being pursued and their concordance or otherwise with the principles of the just war tradition **the policy-makers will be forced to account for their decisions and justify them in just war language**. In contrast to the view, suggested by Kenneth Anderson, that “the public cannot be made part of the debate” and that “[w]e are necessarily committed into the hands of our political leadership”,49 **it is incumbent upon** just war **theorists to ensure that the public are informed and are capable of holding their political leaders to account**. To accept the idea that the political leadership are stewards and that accountability will not benefit the public, on whose behalf action is undertaken, but will only benefit al Qaeda,50 is a grotesque act of intellectual irresponsibility. As Walzer has argued, **it is precisely because it is “our country” that we are “especially obligated to criticise its policies**.”51

### 2AC—Predictions/Empirics Good

#### Predictions are good and plan focus debate solves—empirical analysis is best for making necessary decisions and mitigating global violence

Hegre et al. 12 Håvard Hegre, Centre for the Study of Civil War, PRIO and University of Oslo, Joakim Karlsen, Østfold University College and Centre for the Study of Civil War, PRIO, Håvard Mokleiv Nygård, Centre for the Study of Civil War, PRIO and University of Oslo, Håvard Strand, Henrik Urdal, Centre for the Study of Civil War, PRIO, “Predicting Armed Conflict, 2010–2050,” International Studies Quarterly, 6 DEC 2012, DOI: 10.1111/isqu.12007

Predictions are necessarily uncertain. They depend on a sound statistical model of what determines conflict, accurate forecasts for the predictors and are never able to account for entirely random events nor great systemic shifts such as the end of the Cold War. We present an out-of-sample evaluation that indicates that our model predicts well several years into the future, but the predictive ability obviously is better for countries that remain in the same state (conflict or no conflict) than those that change. Despite the uncertainty involved, we believe making predictions of internal armed conflict has several potential advantages:2 First, an ability to predict conflicts before they happen is useful to help prevent conflicts and avoid much human suffering. We predict, for instance, a 21% probability that Tanzania has a conflict in 2030. If this is a good prediction, the UN should monitor the country closely in order to be able to move early if this conflict should happen and seek measures to address the underlying causes of conflict. Second, even though country-level predictions are uncertain, we show it is possible to generate quite accurate regional- and global-level predictions. The true positive prediction rate 7–9 years into the future is 0.79 and the false positive rate 0.085.3 The primary reason that we predict a 50% reduction in the global incidence of conflict is that infant mortality rate (IMR) and education levels, among our most important predictors, are projected to improve globally over the next few decades. Our results, then, show that the implementation of policies that help increase education levels and reduce poverty (as measured by IMRs) do have an impact on global conflict levels. Predictions of the sort we develop here can help assess the benefits of such policies in terms of conflict reduction. Third, the prediction methodology developed can be extended to calculate the expected reduction in conflict risk from interventions such as UN peace-keeping missions (Hegre, Hultman and Nygård 2011b). These risk-reduction estimates, again, can be used to greatly improve the cost-benefit calculations of these policies along the lines of Collier, Chauvet and Hegre (2009). Finally, predictive ability is an excellent criterion to evaluate the quality of the empirical models used by scholars who are primarily interested in showing that certain causal mechanisms work to facilitate or prevent conflicts. One thing is that our simulations indicate the amount of uncertainty in such models. Another is that the complete effect of interventions that for instance improve education in a country is not restricted to the change in the risk of conflict onset in that country the year after. This risk reduction also transmits into neighboring countries, since education reduces the risk that these countries experience a destabilizing conflict in the neighborhood. Our predictor variables are a combination of conflict history and development variables. The poverty reduction that the UN expects to continue over the next decades is the main driver of our results.

#### Evaluate consequences

Jeffrey Isaac, James H. Rudy Professor of Political Science and director of the Center for the Study of Democracy and Public Life at Indiana University-Bloomington, Dissent, Vol. 49 No. 2, Spring 2002

As writers such as Niccolo Machiavelli, Max Weber, Reinhold Niebuhr, and Hannah Arendt have taught, an unyielding concern with moral goodness undercuts political responsibility. The concern may be morally laudable, reflecting a kind of personal integrity, but it suffers from three fatal flaws: (1) It fails to see that the purity of one's intention does not ensure the achievement of what one intends. Abjuring violence or refusing to make common cause with morally compromised parties may seem like the right thing; but if such tactics entail impotence, then it is hard to view them as serving any moral good beyond the clean conscience of their supporters; (2) it fails to see that in a world of real violence and injustice, moral purity is not simply a form of powerlessness; it is often a form of complicity in injustice. This is why, from the standpoint of politics--as opposed to religion--pacifism is always a potentially immoral stand. In categorically repudiating violence, it refuses in principle to oppose certain violent injustices with any effect; and (3) it fails to see that politics is as much about unintended consequences as it is about intentions; it is the effects of action, rather than the motives of action, that is most significant. Just as the alignment with "good" may engender impotence, it is often the pursuit of "good" that generates evil. This is the lesson of communism in the twentieth century: it is not enough that one's goals be sincere or idealistic; it is equally important, always, to ask about the effects of pursuing these goals and to judge these effects in pragmatic and historically contextualized ways. Moral absolutism inhibits this judgment. It alienates those who are not true believers. It promotes arrogance. And it undermines political effectiveness. WHAT WOULD IT mean for the American left right now to take seriously the centrality of means in politics? First, it would mean taking seriously the specific means employed by the September 11 attackers--terrorism. There is a tendency in some quarters of the left to assimilate the death and destruction of September 11 to more ordinary (and still deplorable) injustices of the world system--the starvation of children in Africa, or the repression of peasants in Mexico, or the continued occupation of the West Bank and Gaza by Israel. But this assimilation is only possible by ignoring the specific modalities of September 11. It is true that in Mexico, Palestine, and elsewhere, too many innocent people suffer, and that is wrong. It may even be true that the experience of suffering is equally terrible in each case. But neither the Mexican nor the Israeli government has ever hijacked civilian airliners and deliberately flown them into crowded office buildings in the middle of cities where innocent civilians work and live, with the intention of killing thousands of people. Al-Qaeda did precisely this. That does not make the other injustices unimportant. It simply makes them different. It makes the September 11 hijackings distinctive, in their defining and malevolent purpose--to kill people and to create terror and havoc. This was not an ordinary injustice. It was an extraordinary injustice. The premise of terrorism is the sheer superfluousness of human life. This premise is inconsistent with civilized living anywhere. It threatens people of every race and class, every ethnicity and religion. Because it threatens everyone, and threatens values central to any decent conception of a good society, it must be fought. And it must be fought in a way commensurate with its malevolence. Ordinary injustice can be remedied. Terrorism can only be stopped. Second, it would mean frankly acknowledging something well understood, often too eagerly embraced, by the twentieth century Marxist left--that it is often politically necessary to employ morally troubling means in the name of morally valid ends. A just or even a better society can only be realized in and through political practice; in our complex and bloody world, it will sometimes be necessary to respond to barbarous tyrants or criminals, with whom moral suasion won't work. In such situations our choice is not between the wrong that confronts us and our ideal vision of a world beyond wrong. It is between the wrong that confronts us and the means--perhaps the dangerous means--we have to employ in order to oppose it. In such situations there is a danger that "realism" can become a rationale for the Machiavellian worship of power. But equally great is the danger of a righteousness that translates, in effect, into a refusal to act in the face of wrong. What is one to do? Proceed with caution. Avoid casting oneself as the incarnation of pure goodness locked in a Manichean struggle with evil. Be wary of violence. Look for alternative means when they are available, and support the development of such means when they are not. And never sacrifice democratic freedoms and open debate. Above all, ask the hard questions about the situation at hand, the means available, and the likely effectiveness of different strategies. Most striking about the campus left's response to September 11 was its refusal to ask these questions. Its appeals to "international law" were naive. It exaggerated the likely negative consequences of a military response, but failed to consider the consequences of failing to act decisively against terrorism. In the best of all imaginable worlds, it might be possible to defeat al-Qaeda without using force and without dealing with corrupt regimes and political forces like the Northern Alliance. But in this world it is not possible. And this, alas, is the only world that exists. To be politically responsible is to engage this world and to consider the choices that it presents. To refuse to do this is to evade responsibility. Such a stance may indicate a sincere refusal of unsavory choices. But it should never be mistaken for a serious political commitment.

#### Extinction outweighs everything

Bostrum 12 (Nick, Professor of Philosophy at Oxford, directs Oxford's Future of Humanity Institute and winner of the Gannon Award, Interview with Ross Andersen, correspondent at The Atlantic, 3/6, “We're Underestimating the Risk of Human Extinction”, <http://www.theatlantic.com/technology/archive/2012/03/were-underestimating-the-risk-of-human-extinction/253821/>)

Bostrom, who directs Oxford's Future of Humanity Institute, has argued over the course of several papers that human extinction risks are poorly understood and, worse still, severely underestimated by society. Some of these existential risks are fairly well known, especially the natural ones. But others are obscure or even exotic. Most worrying to Bostrom is the subset of existential risks that arise from human technology, a subset that he expects to grow in number and potency over the next century. Despite his concerns about the risks posed to humans by technological progress, Bostrom is no luddite. In fact, he is a longtime advocate of transhumanism---the effort to improve the human condition, and even human nature itself, through technological means. In the long run he sees technology as a bridge, a bridge we humans must cross with great care, in order to reach new and better modes of being. In his work, Bostrom uses the tools of philosophy and mathematics, in particular probability theory, to try and determine how we as a species might achieve this safe passage. What follows is my conversation with Bostrom about some of the most interesting and worrying existential risks that humanity might encounter in the decades and centuries to come, and about what we can do to make sure we outlast them. Some have argued that we ought to be directing our resources toward humanity's existing problems, rather than future existential risks, because many of the latter are highly improbable. You have responded by suggesting that existential risk mitigation may in fact be a dominant moral priority over the alleviation of present suffering. Can you explain why? Bostrom: Well suppose you have a moral view that counts future people as being worth as much as present people. You might say that fundamentally it doesn't matter whether someone exists at the current time or at some future time, just as many people think that from a fundamental moral point of view, it doesn't matter where somebody is spatially---somebody isn't automatically worth less because you move them to the moon or to Africa or something. A human life is a human life. If you have that moral point of view that future generations matter in proportion to their population numbers, then you get this very stark implication that existential risk mitigation has a much higher utility than pretty much anything else that you could do. There are so many people that could come into existence in the future if humanity survives this critical period of time---we might live for billions of years, our descendants might colonize billions of solar systems, and there could be billions and billions times more people than exist currently. Therefore, even a very small reduction in the probability of realizing this enormous good will tend to outweigh even immense benefits like eliminating poverty or curing malaria, which would be tremendous under ordinary standards.

### No Transition—Interventionism

#### Intervention is inevitable

Kagan ’11 Robert Kagan, contributing editor to The Weekly Standard and senior fellow in foreign policy at the Brookings Institution, “The Price of Power,” The Weekly Standard, Vol. 16, No. 18, 1/24/2011, http://www.weeklystandard.com/articles/price-power\_533696.html?page=3

In theory, the United States could refrain from intervening abroad. But, in practice, will it? Many assume today that the American public has had it with interventions, and Alice Rivlin certainly reflects a strong current of opinion when she says that “much of the public does not believe that we need to go in and take over other people’s countries.” That sentiment has often been heard after interventions, especially those with mixed or dubious results. It was heard after the four-year-long war in the Philippines, which cost 4,000 American lives and untold Filipino casualties. It was heard after Korea and after Vietnam. It was heard after Somalia. Yet the reality has been that after each intervention, the sentiment against foreign involvement has faded, and the United States has intervened again. Depending on how one chooses to count, the United States has undertaken roughly 25 overseas interventions since 1898: Cuba, 1898 The Philippines, 1898-1902 China, 1900 Cuba, 1906 Nicaragua, 1910 & 1912 Mexico, 1914 Haiti, 1915 Dominican Republic, 1916 Mexico, 1917 World War I, 1917-1918 Nicaragua, 1927 World War II, 1941-1945 Korea, 1950-1953 Lebanon, 1958 Vietnam, 1963-1973 Dominican Republic, 1965 Grenada, 1983 Panama, 1989 First Persian Gulf war, 1991 Somalia, 1992 Haiti, 1994 Bosnia, 1995 Kosovo, 1999 Afghanistan, 2001-present Iraq, 2003-present That is one intervention every 4.5 years on average. Overall, the United States has intervened or been engaged in combat somewhere in 52 out of the last 112 years, or roughly 47 percent of the time. Since the end of the Cold War, it is true, the rate of U.S. interventions has increased, with an intervention roughly once every 2.5 years and American troops intervening or engaged in combat in 16 out of 22 years, or over 70 percent of the time, since the fall of the Berlin Wall. The argument for returning to “normal” begs the question: What is normal for the United States? The historical record of the last century suggests that it is not a policy of nonintervention. This record ought to raise doubts about the theory that American behavior these past two decades is the product of certain unique ideological or doctrinal movements, whether “liberal imperialism” or “neoconservatism.” Allegedly “realist” presidents in this era have been just as likely to order interventions as their more idealistic colleagues. George H.W. Bush was as profligate an intervener as Bill Clinton. He invaded Panama in 1989, intervened in Somalia in 1992—both on primarily idealistic and humanitarian grounds—which along with the first Persian Gulf war in 1991 made for three interventions in a single four-year term. Since 1898 the list of presidents who ordered armed interventions abroad has included William McKinley, Theodore Roose-velt, William Howard Taft, Woodrow Wilson, Franklin Roosevelt, Harry Truman, Dwight Eisenhower, John F. Kennedy, Ronald Reagan, George H.W. Bush, Bill Clinton, and George W. Bush. One would be hard-pressed to find a common ideological or doctrinal thread among them—unless it is the doctrine and ideology of a mainstream American foreign policy that leans more toward intervention than many imagine or would care to admit. Many don’t want to admit it, and the only thing as consistent as this pattern of American behavior has been the claim by contemporary critics that it is abnormal and a departure from American traditions. The anti-imperialists of the late 1890s, the isolationists of the 1920s and 1930s, the critics of Korea and Vietnam, and the critics of the first Persian Gulf war, the interventions in the Balkans, and the more recent wars of the Bush years have all insisted that the nation had in those instances behaved unusually or irrationally. And yet the behavior has continued. To note this consistency is not the same as justifying it. The United States may have been wrong for much of the past 112 years. Some critics would endorse the sentiment expressed by the historian Howard K. Beale in the 1950s, that “the men of 1900” had steered the United States onto a disastrous course of world power which for the subsequent half-century had done the United States and the world no end of harm. But whether one lauds or condemns this past century of American foreign policy—and one can find reasons to do both—the fact of this consistency remains. It would require not just a modest reshaping of American foreign policy priorities but a sharp departure from this tradition to bring about the kinds of changes that would allow the United States to make do with a substantially smaller force structure. Is such a sharp departure in the offing? It is no doubt true that many Americans are unhappy with the on-going warfare in Afghanistan and to a lesser extent in Iraq, and that, if asked, a majority would say the United States should intervene less frequently in foreign nations, or perhaps not at all. It may also be true that the effect of long military involvements in Iraq and Afghanistan may cause Americans and their leaders to shun further interventions at least for a few years—as they did for nine years after World War I, five years after World War II, and a decade after Vietnam. This may be further reinforced by the difficult economic times in which Americans are currently suffering. The longest period of nonintervention in the past century was during the 1930s, when unhappy memories of World War I combined with the economic catastrophe of the Great Depression to constrain American interventionism to an unusual degree and produce the first and perhaps only genuinely isolationist period in American history. So are we back to the mentality of the 1930s? It wouldn’t appear so. There is no great wave of isolationism sweeping the country. There is not even the equivalent of a Patrick Buchanan, who received 3 million votes in the 1992 Republican primaries. Any isolationist tendencies that might exist are severely tempered by continuing fears of terrorist attacks that might be launched from overseas. Nor are the vast majority of Americans suffering from economic calamity to nearly the degree that they did in the Great Depression. Even if we were to repeat the policies of the 1930s, however, it is worth recalling that the unusual restraint of those years was not sufficient to keep the United States out of war. On the contrary, the United States took actions which ultimately led to the greatest and most costly foreign intervention in its history. Even the most determined and in those years powerful isolationists could not prevent it. Today there are a number of obvious possible contingencies that might lead the United States to substantial interventions overseas, notwithstanding the preference of the public and its political leaders to avoid them. Few Americans want a war with Iran, for instance. But it is not implausible that a president—indeed, this president—might find himself in a situation where military conflict at some level is hard to avoid. The continued success of the international sanctions regime that the Obama administration has so skillfully put into place, for instance, might eventually cause the Iranian government to lash out in some way—perhaps by attempting to close the Strait of Hormuz. Recall that Japan launched its attack on Pearl Harbor in no small part as a response to oil sanctions imposed by a Roosevelt administration that had not the slightest interest or intention of fighting a war against Japan but was merely expressing moral outrage at Japanese behavior on the Chinese mainland. Perhaps in an Iranian contingency, the military actions would stay limited. But perhaps, too, they would escalate. One could well imagine an American public, now so eager to avoid intervention, suddenly demanding that their president retaliate. Then there is the possibility that a military exchange between Israel and Iran, initiated by Israel, could drag the United States into conflict with Iran. Are such scenarios so farfetched that they can be ruled out by Pentagon planners? Other possible contingencies include a war on the Korean Peninsula, where the United States is bound by treaty to come to the aid of its South Korean ally; and possible interventions in Yemen or Somalia, should those states fail even more than they already have and become even more fertile ground for al Qaeda and other terrorist groups. And what about those “humanitarian” interventions that are first on everyone’s list to be avoided? Should another earthquake or some other natural or man-made catastrophe strike, say, Haiti and present the looming prospect of mass starvation and disease and political anarchy just a few hundred miles off U.S. shores, with the possibility of thousands if not hundreds of thousands of refugees, can anyone be confident that an American president will not feel compelled to send an intervention force to help? Some may hope that a smaller U.S. military, compelled by the necessity of budget constraints, would prevent a president from intervening. More likely, however, it would simply prevent a president from intervening effectively. This, after all, was the experience of the Bush administration in Iraq and Afghanistan. Both because of constraints and as a conscious strategic choice, the Bush administration sent too few troops to both countries. The results were lengthy, unsuccessful conflicts, burgeoning counterinsurgencies, and loss of confidence in American will and capacity, as well as large annual expenditures. Would it not have been better, and also cheaper, to have sent larger numbers of forces initially to both places and brought about a more rapid conclusion to the fighting? The point is, it may prove cheaper in the long run to have larger forces that can fight wars quickly and conclusively, as Colin Powell long ago suggested, than to have smaller forces that can’t. Would a defense planner trying to anticipate future American actions be wise to base planned force structure on the assumption that the United States is out of the intervention business? Or would that be the kind of penny-wise, pound-foolish calculation that, in matters of national security, can prove so unfortunate? The debates over whether and how the United States should respond to the world’s strategic challenges will and should continue. Armed interventions overseas should be weighed carefully, as always, with an eye to whether the risk of inaction is greater than the risks of action. And as always, these judgments will be merely that: judgments, made with inadequate information and intelligence and no certainty about the outcomes. No foreign policy doctrine can avoid errors of omission and commission. But history has provided some lessons, and for the United States the lesson has been fairly clear: The world is better off, and the United States is better off, in the kind of international system that American power has built and defended.

### Heg Good—Brzezinski

#### No alternatives to heg—failure causes widespread nationalism, regional chaos, and collapse of the global commons

Brzezinski ’12 Zbigniew Brzezinski, serves as National Security Advisor to President Carter, currently Robert E. Osgood Professor of American Foreign Policy at Johns Hopkins University’s School of Advanced International Studies, a scholar at the Center for Strategic and International Studies, member of the Council on Foreign Relations, “After America,” Foreign Policy, Jan/Feb 2012, http://www.foreignpolicy.com/articles/2012/01/03/after\_america?page=full

For if America falters, the world is unlikely to be dominated by a single preeminent successor -- not even China. International uncertainty, increased tension among global competitors, and even outright chaos would be far more likely outcomes. While a sudden, massive crisis of the American system -- for instance, another financial crisis -- would produce a fast-moving chain reaction leading to global political and economic disorder, a steady drift by America into increasingly pervasive decay or endlessly widening warfare with Islam would be unlikely to produce, even by 2025, an effective global successor. No single power will be ready by then to exercise the role that the world, upon the fall of the Soviet Union in 1991, expected the United States to play: the leader of a new, globally cooperative world order. More probable would be a protracted phase of rather inconclusive realignments of both global and regional power, with no grand winners and many more losers, in a setting of international uncertainty and even of potentially fatal risks to global well-being. Rather than a world where dreams of democracy flourish, a Hobbesian world of enhanced national security based on varying fusions of authoritarianism, nationalism, and religion could ensue. The leaders of the world's second-rank powers, among them India, Japan, Russia, and some European countries, are already assessing the potential impact of U.S. decline on their respective national interests. The Japanese, fearful of an assertive China dominating the Asian mainland, may be thinking of closer links with Europe. Leaders in India and Japan may be considering closer political and even military cooperation in case America falters and China rises. Russia, while perhaps engaging in wishful thinking (even schadenfreude) about America's uncertain prospects, will almost certainly have its eye on the independent states of the former Soviet Union. Europe, not yet cohesive, would likely be pulled in several directions: Germany and Italy toward Russia because of commercial interests, France and insecure Central Europe in favor of a politically tighter European Union, and Britain toward manipulating a balance within the EU while preserving its special relationship with a declining United States. Others may move more rapidly to carve out their own regional spheres: Turkey in the area of the old Ottoman Empire, Brazil in the Southern Hemisphere, and so forth. None of these countries, however, will have the requisite combination of economic, financial, technological, and military power even to consider inheriting America's leading role. China, invariably mentioned as America's prospective successor, has an impressive imperial lineage and a strategic tradition of carefully calibrated patience, both of which have been critical to its overwhelmingly successful, several-thousand-year-long history. China thus prudently accepts the existing international system, even if it does not view the prevailing hierarchy as permanent. It recognizes that success depends not on the system's dramatic collapse but on its evolution toward a gradual redistribution of power. Moreover, the basic reality is that China is not yet ready to assume in full America's role in the world. Beijing's leaders themselves have repeatedly emphasized that on every important measure of development, wealth, and power, China will still be a modernizing and developing state several decades from now, significantly behind not only the United States but also Europe and Japan in the major per capita indices of modernity and national power. Accordingly, Chinese leaders have been restrained in laying any overt claims to global leadership. At some stage, however, a more assertive Chinese nationalism could arise and damage China's international interests. A swaggering, nationalistic Beijing would unintentionally mobilize a powerful regional coalition against itself. None of China's key neighbors -- India, Japan, and Russia -- is ready to acknowledge China's entitlement to America's place on the global totem pole. They might even seek support from a waning America to offset an overly assertive China. The resulting regional scramble could become intense, especially given the similar nationalistic tendencies among China's neighbors. A phase of acute international tension in Asia could ensue. Asia of the 21st century could then begin to resemble Europe of the 20th century -- violent and bloodthirsty. At the same time, the security of a number of weaker states located geographically next to major regional powers also depends on the international status quo reinforced by America's global preeminence -- and would be made significantly more vulnerable in proportion to America's decline. The states in that exposed position -- including Georgia, Taiwan, South Korea, Belarus, Ukraine, Afghanistan, Pakistan, Israel, and the greater Middle East -- are today's geopolitical equivalents of nature's most endangered species. Their fates are closely tied to the nature of the international environment left behind by a waning America, be it ordered and restrained or, much more likely, self-serving and expansionist. A faltering United States could also find its strategic partnership with Mexico in jeopardy. America's economic resilience and political stability have so far mitigated many of the challenges posed by such sensitive neighborhood issues as economic dependence, immigration, and the narcotics trade. A decline in American power, however, would likely undermine the health and good judgment of the U.S. economic and political systems. A waning United States would likely be more nationalistic, more defensive about its national identity, more paranoid about its homeland security, and less willing to sacrifice resources for the sake of others' development. The worsening of relations between a declining America and an internally troubled Mexico could even give rise to a particularly ominous phenomenon: the emergence, as a major issue in nationalistically aroused Mexican politics, of territorial claims justified by history and ignited by cross-border incidents. Another consequence of American decline could be a corrosion of the generally cooperative management of the global commons -- shared interests such as sea lanes, space, cyberspace, and the environment, whose protection is imperative to the long-term growth of the global economy and the continuation of basic geopolitical stability. In almost every case, the potential absence of a constructive and influential U.S. role would fatally undermine the essential communality of the global commons because the superiority and ubiquity of American power creates order where there would normally be conflict.

### West

#### Blaming Western civilization obscures the true history of slavery and racism

Warraq in 2011

(Ibn, former visiting fellow at the Center for Law and Counterterrorism, a project for the Foundation for Defense of Democracies, “Why the West is Best: A Muslim Apostate’s Defense of Liberal Democracy”, p. 103-105, rcheek)

It is commonplace among intellectuals and opinion-makers to see non-Western cultures as victims of exploitation by Western imperialism and racism. Chapter Two made the case that the West's success did not rest on exploiting other peoples; this chapter shows that slavery and racism and imperialism are far from being Western inventions. Racism flourishes openly in some places outside the West today, and even slavery is still practiced. As scholars from Albert Camus to Pascal Bruckner have argued, it is unfair for the West alone to bear the burden of the past injustices of the slave trade and colonialism. This is especially so since it was the West that first took steps to abolish slavery; that took legal measures to end institutionalized racism; and that voluntarily withdrew from its colonial possessions and abandoned any imperial ambitions. 0X3 SLAVERY Slaves have been employed by the majority of settled societies at one time or another. The practice of slavery is known to have occurred in most ancient civilizations, including Sumer, the Akkadian empire, Egypt, India, China, Greece, Rome, Islamic domains, black Africa, and pre-Columbian America. One of the first written law codes, that of Hammurabi, included clear provisions for slavery. I was born in the western Indian state of Gujarat in 1946. My family, being Muslim, moved a year later to Karachi, then the capital of newly created Pakistan. One of my earliest memories is of being amazed at the sight of Makranis, sometimes called Sidis (or Sid-dhis, or Habshi), probably descended from black slaves brought over in medieval times or those imported from Mozambique in the late eighteenth century. My grandfather was a true Gujarati merchant and trader who had moved to Mozambique in the 19205, settling in and around the northern port town of Quelimane. My father, who joined his brother in Quelimane in 1959 after the death of their father, is buried there. These bits of autobiography were dramatically revived in memory not long ago when I learned about the role of Gujarati merchants, both Muslim and Hindu, in financing the East African slave trade. Sir Bartle Frere, who was governor of Bombay in the i86os, estimated that almost half the slave trade from Somalia to Madagascar was financed by Indians, mainly from Gujarat. There is also evidence that those Indian merchants were more directly involved in the shipping of black slaves to India (especially to the state of Gujarat) and to the Persian Gulf, with Quelimane serving as a major trading port.1 Reading about the participation of the Gujaratis in the slave trade brought home to me its vast geographical extent. It was not confined to the Atlantic, as many in America seem to think. Many different societies and groups—ethnic, linguistic, religious—were not immune from the moral corruption inherent in a commerce that treated fellow humans as merchandise.

#### We have a moral obligation to defend Western values. It is the only way to guarantee true human freedom and equality before the law

Warraq in 2011

(Ibn, former visiting fellow at the Center for Law and Counterterrorism, a project for the Foundation for Defense of Democracies, “Why the West is Best: A Muslim Apostate’s Defense of Liberal Democracy”, p. 211-212, rcheek)

At conferences where the topics of reforming Islam and combating radical Islam are discussed, I am often asked what we should do. I reply that first we should defend our values without hesitation or apology. In doing so, we would give encouragement to the liberals in the Islamic world, who look on with dismay each time we sacrifice our principles to self-doubt and cultural masochism. Radical Muslims would have more to think about if we resisted their demands rather than caving to them. We are certainly not going to change their thinking by folding like some third-rate poker player who throws in the cards at the first aggressive bluff when he is in fact holding the winning hand. Appeasing fundamentalists only reinforces their cruel certainties. Specious arguments about "engagement and mutual respect" will not bring about a reformation or an enlightenment in the Islamic world. By standing firm on our principles, we clearly present an alternative set of values that may perhaps give pause for reflection. Besides making an unambiguous commitment to the values we are defending, we must stand up to the enemies of the West, even militarily if necessary. It wasn't just Jimmy Carter and Bill Clinton but even Ronald Reagan who failed to do anything decisive when U.S. interests, personnel, and forces were attacked in Iran, Lebanon, and the Gulf of Aden. We need to recapture the moral clarity of that moment in 1948 when Eleanor Roosevelt shepherded us through to the signing of the Universal Declaration of Human Rights. We must defend these rights without compromise, without fear of hurting the feelings of putatively friendly Islamic regimes. Let us change their way of thinking. We can establish centers for teaching human rights in Iraq, in Afghanistan, in Pakistan. We must demand the rewriting of Saudi textbooks that preach hatred of non-Muslims. We need to push for a restructuring of the UN Human Rights Council so that it will no longer be controlled by the Islamic states. We certainly should be more assertive in taking Muslim leaders to task, and be ready to complain or take mullahs to court when they issue fatwas that violate international law and norms. The rights of women in Islamic lands have been shamefully neglected by Western feminists, with a few noble exceptions such as Phyllis Chesler. In the West, we must say no to segregation of Muslim girls in school activities, no to arranged marriages against the wishes of the girl, no to polygamy. We must say no to sharia, tout court. We must insist on equality before the law.

**The ethical obligation to aid the other demands use of the state to engage violence.**

Delhom ‘9 (Pascal, Phil. – U. Flensburg, in “Levinas in Jerusalem: Phenomology, Ethics, Politics, Aesthetics”, Ed. Joelle Hansel, p. 80-82)

Nevertheless, according to Levinas it would be wrong to separate the domain of ethical responsibility and of political action. Certainly, the claim of justice concerns primarily the justice of my actions for others. The first question of justice is: “What do I have to do with justice?” But my claim to justice cannot be reduced to my own actions. Its meaning cannot be reduced to the limitation of my own violence. In a world in which there is violence, wars and oppression, it is not enough to assist the victims and to be attentive to their suffering. One has to put an end to violence against human beings, or at least one has to try to reduce it. What do I have to do if a third person hurts my neighbour? I cannot oblige the victim to forgive, for according to Levinas8 this would be an exhortation to human sacrifice. Nor can I command the person who is hurting my neighbour not to do this, because an ethical com- mandment cannot come from outside of the relationship. But I also cannot be indifferent to the injury of the one who is being hurt. What do I have to do? In an interview published in De Dieu qui vient à l’Idée, Levinas says: “It is the third party who is the source of justice, and hence of justified repression: the violence suffered by the third party justifies using violence to put an end to the other’s violence.”9 The necessity of using violence to put an end to the other’s violence against the third person is the ethical foundation of the necessity of the State. For repressive violence cannot only and not even primarily be mine, except perhaps in special cases of immediate defence of the person attacked. Self-defence is problematic for Levinas, but the defence of the other might justify my violence in cases which are similar to cases of self-defence. But these cases are exceptional and have to remain the exception. Generally, repressive violence has to be that of a State. There is here a certain proximity to Thomas Hobbes in the thinking of Emmanuel Levinas. Even if the necessity of a State is based upon a claim to justice and presupposes the brotherhood and sisterhood of human beings, the state must react with violence to the violence of human beings. Levinas writes: “Already the City, whatever its order, guarantees the right of humans against their fellow-creatures, imagined as still in a state of nature, men as wolves to other men, as Hobbes would have had it. Although Israel sees itself born of an irreducible fraternity, it is not ignorant of the temptation, within itself and surrounding it, of war between all.”10 As I said, there is here a certain proximity between Levinas and Hobbes, but there is also a decisive difference: for Hobbes, the necessity of the State is a consequence of everyone’s fear of their own death and of a rational and reasonable decision to live in a commonwealth in order to protect their own lives. For Levinas, the necessity of the State is for me a consequence of my fear of the death of my neighbour. It is a consequence of my claim to justice for my neighbour and for the third person for whom I am responsible before any contract and covenant. The question of justice does not arise after the conclusion of the contract as it does for Hobbes. On the contrary, the claim to justice is prior to any contract and to the State and founds the necessity of the State. For this reason, institutions and the State should be in the service of justice and not beyond it. And the state should be evaluated and judged according to its justice.

### 2AC—Radical Democracy

#### Statism is inevitable—innovative engagement can redirect power for emancipation

Martin and Pierce ’13 Deborah G. Martin, Joseph Pierce, “Reconceptualizing Resistance: Residuals of the State and Democratic Radical Pluralism,” Antipode, Vol. 45, Issue 1, pp. 61-79, January 2013, DOI: 10.1111/j.1467-8330.2012.00980.x

The state offers a complex set of power structures against and with which resistance struggles (Holloway 2005; Scott 1988; Tormey 2004). Indeed, Holloway (2005) sees the state as so entrenched in power relations such that any resistance in or through the state is irrevocably bound up in its power logic. We acknowledge state power as always present, but not necessarily as monolithic.2 Despite—or perhaps because of— the power relations inherent in state frameworks, it is in part through laws and state regulations that activists can achieve reworked economic relations such as worker ownership, community banks, or cooperative housing (DeFilippis 2004). Hackworth explicitly acknowledges the possibility of a “neo-Keynesian” resistance which seeks to maintain relatively left-leaning state functions. Ultimately, though, he dismisses the resistive potential of such “neo-Keynesian” efforts, arguing that they have yielded “highly limited” successes (2007:191). We argue, however, that focusing on a state's ordering functions [the “police” component of states; as in Rancière (2004)] may provide a lens for examining how resistance through the state might destabilize or subvert neoliberal hegemony. We articulate the notion of residuals, or mechanisms of the state that can, or have historically, been wielded to mitigate inequalities of capitalism. In order to explore this arena as potentially productive for resistance, we first consider radical democracy as an already-articulated conceptualization of neoliberal resistance (Laclau and Mouffe 1985; Purcell 2008). Radical democracy does not seek to enroll the state in resistance to capital, per se, but recognizes the simultaneous co-presence of a hegemonic (but always changing) state, and anti-hegemonic resistances. Radical Democracy: Responding to Hegemony? The concept of radical democracy provides a framework for articulating where residual state apparatuses stand amidst the myriad layers of state functions, power, and hegemony (cf Laclau and Mouffe 1985; Rancière 2004). We imagine a politics in which the state –whether capitalist or not— is always hegemonic, and thus always produces an outside or excluded that is resistant to the hegemonic order. Radical democracy as initially described by Laclau and Mouffe (1985) offered a theory of resistance—although they did not use that term—to capitalist hegemonies.3 Their goal was to identify a leftist, anti-hegemonic political project that did not rely on unitary categories such as class, in response to the identity politics of the 1970s to 1990s and post-structural theorizing of the absence of any common (structural or cultural) basis for political transformation. The theory of radical democracy posits that any order is an hegemonic order; the post-Marxist socialist project of Laclau and Mouffe seeks to destabilize the hegemonies of capitalism and work towards more democratic articulations that marginalize capital, even as forms of inequality may persist (Laclau and Mouffe 1985). Nonetheless, they can seek more articulations, more opportunities for social protest and struggle over multiple inequalities. Each struggle will produce—or seek to produce—new orders, or hegemonies, but these will be unseated by other struggles; this process describes a democracy not defined solely by a capitalist hegemony. As scholars have increasingly taken neoliberalism as the distinct form of contemporary capitalism in response to which resistance is engaged, they have explored the ways that its intense market logic constricts possibilities for traditional political activism to engage the state: the state is responsive primarily to the logic of facilitating the work of private capital (Brenner and Theodore 2002; Harvey 2005; Mitchell 2003; Peck and Tickell 2002; Purcell 2008). At the same time, however, neoliberalism opens possibilities for resistance because of its internal contradictions (like all hegemonic orders); it simultaneously engages the state to facilitate capital expansion, yet rhetorically rejects the state as an active player in market logics (Leitner, Peck and Sheppard 2007; Peck and Tickell 2002; Purcell 2008). In doing so, the door is opened for alternative projects and resistances. Purcell (2008) takes up the ideals of radical democracy to focus on how it might provide specific means for resistance to neoliberalism. He wants to take the insights of Laclau and Mouffe and apply them to a particular, empirically informed framework for engaged activism that actually interrupts, if not challenges (and mostly not, in his examples), neoliberalism. As a result, Purcell engages specifically with the idea of “chains of equivalence”, which he defines as “entities [which] must simultaneously be both different and the same” (2008:74). Political coalitions and actors with shared or complimentary challenges to neoliberalism—but distinct in character, goals, and identities—form networks of equivalence [Purcell (2008), drawing from Hardt and Negri (2004) as well as Laclau and Mouffe (1985)]. Simply put, networks of equivalence conceptually allow for multiple groups with different specific interests and identities to band together to challenge the hegemony of neoliberal capitalism. The crucial point for Purcell, however, and the key radical pluralist component is that those groups can work together without having to resolve their internal differences; they need only share a common questioning of the neoliberal prioritizing of private capital. They share a struggle, then, for a different hegemony (Laclau and Mouffe 1985; Purcell 2008). In the battle against global finance, for example, activists with different specific interests (agriculture or trade policy or environmental protections) confront the state in the form of police in the streets of Seattle or Cancun (Wainwright 2007); their objections are to the state policies and agreements which support and create frameworks for world trade. In Purcell's (2008) networks of equivalence in Seattle, a similar, yet more spatially circumscribed network of neighborhood community activists, environmental activists, and a Native American tribe work together to challenge the terms of the environmental clean-up of toxins in and around the Duwamish River. Their target is the corporate interests being held responsible for actually funding the clean-up. The agent helping to hold the corporate interests accountable is the Federal Environmental Protection Agency (EPA). Seattle area environmental activists have been able to form a “chain of equivalence” with the EPA in the Duwamish clean-up in part by inserting themselves into an EPA framework that seeks stakeholder input through a participatory planning structure. The shared interests of the EPA and environmental activists are not obvious or easy to negotiate; the EPA, as a bureaucracy with many actors situated within the US federal system, is positioned as a complex institutional agent. But its particular mandate with regard to environmental protection offers a difficult relation to capital, one sometimes allied with non-state actors seeking limits to capital. Purcell's (2008) account of this case is insightful and engaging. We are highly sympathetic to his project of conceptualizing resistance and, by connection, a better, more complete democracy. But we differ over some of the details—essential details—of how best to enact successful resistances. In his case study of the Duwamish River clean up in Seattle, Purcell (2008) cites government policies as the factor enabling community resistance and involvement. His account is historically detailed—and necessarily so, for the complexities of the state have everything to do with the sedimented and sometimes inherently contradictory nature of its policies and procedures. In brief, he points to the EPA, the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) (also known as “Superfund”), and associated environmental laws as a sort of “environmental Keynesianism” that the federal government enacted in the decade of the 1970s (through 1980) (Purcell 2008:137). For Purcell, the neoliberalisation of these laws is evident in the increasing local devolution of governance authority over particular Superfund sites, including his case of the Duwamish River, resulting in “a proliferation of ad hoc and special purpose entities [that] increasingly carries out the everyday decision-making in Superfund cleanups” (2008:137). At the same time, however, Purcell (2008:138) acknowledges “that such ‘flexibilization’ … tends to create political opportunities that social movements can exploit”. We want to engage the idea that such flexible—or Keynesian—tools of the state are levers that can force the state to act in ways that might be counter to capital and in the service of greater democracy. In particular, we hope for a more complex, and, we expect, more practically productive conceptualization of resistance in relation to the state. While Purcell (2008:38, 183, note 2,2) acknowledges resistive possibilities from engagement with the state, he also notes that “the state is fully imbricated in the project of neoliberalization” (a point also made elsewhere; cf Harvey 2005; Holloway 2005; Mitchell 2003; Smith 1996; Wainwright 2007). We do not disagree with the basic contention that the state regulates and administers a hegemonic political economic order of and for capital. But the state is complex; following the persuasive arguments of Laclau and Mouffe (1985) and the example of the EPA in Purcell (2008), the state ought to be conceptualized like any actor: as multifaceted, with many possible subjectivities in relation to any particular conflict. This complexity offers the possibility that the state can be a tool for resistance, one we explore further in the rest of this paper.

### NB—Connolly

#### Our state engagement is radical experimentation—their predetermination of structures as impenetrable needlessly brackets leftist politics into irrelevance

Connolly ’12 William E. Connolly, Krieger-Eisenhower Professor of Political Science at Johns Hopkins University, “Steps toward an Ecology of Late Capitalism,” Theory & Event, Vol. 15, Issue 1, 2012, Muse

A philosophy attending to the acceleration, expansion, irrationalities, interdependencies and fragilities of late capitalism suggests that we do not know with confidence, in advance of experimental action, just how far or fast changes in the systemic character of neoliberal capitalism can be made. The structures often seem solid and intractable, and indeed such a semblance may turn out to be true. Some may seem solid, infinitely absorptive, and intractable when they are in fact punctuated by hidden vulnerabilities, soft spots, uncertainties and potential lines of flight that become apparent as they are subjected to experimental action, upheaval, testing, and strain. Indeed, no ecology of late capitalism, given the variety of forces to which it is connected by a thousand pulleys, vibrations, impingements, dependencies, shocks and thin threads, can specify with supreme confidence the solidity or potential flexibility of the structures it seeks to change. The strength of structural theory, at its best, was in identifying institutional intersections that hold a system together; its conceit, at its worst, was the claim to know in advance how resistant those intersections are to potential change. Without adopting the opposite conceit, it seems important to pursue possible sites of strategic action that might open up room for productive change. Today it seems important to attend to the relation between the need for structural change and identification of multiple sites of potential action. You do not know precisely what you are doing when you participate in such a venture. You combine an experimental temper with the appreciation that living and acting into the future inevitably carries a shifting quotient of uncertainty with it. The following tentative judgments and sites of action may be pertinent.

## 1AR

### Pinker

#### Structural violence declining

Pinker ’11 Steven Pinker, experimental psychologist, cognitive scientist, linguist, and popular science author, and Johnstone Family Professor in the Department of Psychology at Harvard, “Violence Vanquished,” Wall Street Journal, 9/24/2011, http://online.wsj.com/article/SB10001424053111904106704576583203589408180.html?mod=WSJ\_hp\_LEFTTopStories

Believe it or not, the world of the past was much worse. Violence has been in decline for thousands of years, and today we may be living in the most peaceable era in the existence of our species. The decline, to be sure, has not been smooth. It has not brought violence down to zero, and it is not guaranteed to continue. But it is a persistent historical development, visible on scales from millennia to years, from the waging of wars to the spanking of children. This claim, I know, invites skepticism, incredulity, and sometimes anger. We tend to estimate the probability of an event from the ease with which we can recall examples, and scenes of carnage are more likely to be beamed into our homes and burned into our memories than footage of people dying of old age. There will always be enough violent deaths to fill the evening news, so people's impressions of violence will be disconnected from its actual likelihood. Evidence of our bloody history is not hard to find. Consider the genocides in the Old Testament and the crucifixions in the New, the gory mutilations in Shakespeare's tragedies and Grimm's fairy tales, the British monarchs who beheaded their relatives and the American founders who dueled with their rivals. Today the decline in these brutal practices can be quantified. A look at the numbers shows that over the course of our history, humankind has been blessed with six major declines of violence. The first was a process of pacification: the transition from the anarchy of the hunting, gathering and horticultural societies in which our species spent most of its evolutionary history to the first agricultural civilizations, with cities and governments, starting about 5,000 years ago. For centuries, social theorists like Hobbes and Rousseau speculated from their armchairs about what life was like in a "state of nature." Nowadays we can do better. Forensic archeology—a kind of "CSI: Paleolithic"—can estimate rates of violence from the proportion of skeletons in ancient sites with bashed-in skulls, decapitations or arrowheads embedded in bones. And ethnographers can tally the causes of death in tribal peoples that have recently lived outside of state control. These investigations show that, on average, about 15% of people in prestate eras died violently, compared to about 3% of the citizens of the earliest states. Tribal violence commonly subsides when a state or empire imposes control over a territory, leading to the various "paxes" (Romana, Islamica, Brittanica and so on) that are familiar to readers of history. It's not that the first kings had a benevolent interest in the welfare of their citizens. Just as a farmer tries to prevent his livestock from killing one another, so a ruler will try to keep his subjects from cycles of raiding and feuding. From his point of view, such squabbling is a dead loss—forgone opportunities to extract taxes, tributes, soldiers and slaves. The second decline of violence was a civilizing process that is best documented in Europe. Historical records show that between the late Middle Ages and the 20th century, European countries saw a 10- to 50-fold decline in their rates of homicide. The numbers are consistent with narrative histories of the brutality of life in the Middle Ages, when highwaymen made travel a risk to life and limb and dinners were commonly enlivened by dagger attacks. So many people had their noses cut off that medieval medical textbooks speculated about techniques for growing them back. Historians attribute this decline to the consolidation of a patchwork of feudal territories into large kingdoms with centralized authority and an infrastructure of commerce. Criminal justice was nationalized, and zero-sum plunder gave way to positive-sum trade. People increasingly controlled their impulses and sought to cooperate with their neighbors. The third transition, sometimes called the Humanitarian Revolution, took off with the Enlightenment. Governments and churches had long maintained order by punishing nonconformists with mutilation, torture and gruesome forms of execution, such as burning, breaking, disembowelment, impalement and sawing in half. The 18th century saw the widespread abolition of judicial torture, including the famous prohibition of "cruel and unusual punishment" in the eighth amendment of the U.S. Constitution. At the same time, many nations began to whittle down their list of capital crimes from the hundreds (including poaching, sodomy, witchcraft and counterfeiting) to just murder and treason. And a growing wave of countries abolished blood sports, dueling, witchhunts, religious persecution, absolute despotism and slavery. The fourth major transition is the respite from major interstate war that we have seen since the end of World War II. Historians sometimes refer to it as the Long Peace. Today we take it for granted that Italy and Austria will not come to blows, nor will Britain and Russia. But centuries ago, the great powers were almost always at war, and until quite recently, Western European countries tended to initiate two or three new wars every year. The cliché that the 20th century was "the most violent in history" ignores the second half of the century (and may not even be true of the first half, if one calculates violent deaths as a proportion of the world's population). Though it's tempting to attribute the Long Peace to nuclear deterrence, non-nuclear developed states have stopped fighting each other as well. Political scientists point instead to the growth of democracy, trade and international organizations—all of which, the statistical evidence shows, reduce the likelihood of conflict. They also credit the rising valuation of human life over national grandeur—a hard-won lesson of two world wars. The fifth trend, which I call the New Peace, involves war in the world as a whole, including developing nations. Since 1946, several organizations have tracked the number of armed conflicts and their human toll world-wide. The bad news is that for several decades, the decline of interstate wars was accompanied by a bulge of civil wars, as newly independent countries were led by inept governments, challenged by insurgencies and armed by the cold war superpowers. The less bad news is that civil wars tend to kill far fewer people than wars between states. And the best news is that, since the peak of the cold war in the 1970s and '80s, organized conflicts of all kinds—civil wars, genocides, repression by autocratic governments, terrorist attacks—have declined throughout the world, and their death tolls have declined even more precipitously. The rate of documented direct deaths from political violence (war, terrorism, genocide and warlord militias) in the past decade is an unprecedented few hundredths of a percentage point. Even if we multiplied that rate to account for unrecorded deaths and the victims of war-caused disease and famine, it would not exceed 1%. The most immediate cause of this New Peace was the demise of communism, which ended the proxy wars in the developing world stoked by the superpowers and also discredited genocidal ideologies that had justified the sacrifice of vast numbers of eggs to make a utopian omelet. Another contributor was the expansion of international peacekeeping forces, which really do keep the peace—not always, but far more often than when adversaries are left to fight to the bitter end. Finally, the postwar era has seen a cascade of "rights revolutions"—a growing revulsion against aggression on smaller scales. In the developed world, the civil rights movement obliterated lynchings and lethal pogroms, and the women's-rights movement has helped to shrink the incidence of rape and the beating and killing of wives and girlfriends. In recent decades, the movement for children's rights has significantly reduced rates of spanking, bullying, paddling in schools, and physical and sexual abuse. And the campaign for gay rights has forced governments in the developed world to repeal laws criminalizing homosexuality and has had some success in reducing hate crimes against gay people.